

# Public Document Pack



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## THE CABINET

**Wednesday, 16th September, 2015 at 8.15 pm in the Conference Room, Civic Centre, Silver Street, Enfield, EN1 3XA**

### **Membership:**

Councillors : Doug Taylor (Leader of the Council), Achilleas Georgiou (Deputy Leader of the Council), Daniel Anderson (Cabinet Member for Environment), Yasemin Brett (Cabinet Member for Community Organisations and Culture), Alev Cazimoglu (Cabinet Member for Health and Social Care), Nneka Keazor (Cabinet Member for Public Health and Sport), Ayfer Orhan (Cabinet Member for Education, Children's Services and Protection), Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration), Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) and Andrew Stafford (Cabinet Member for Finance and Efficiency)

### **Associate Cabinet Members**

Note: The Associate Cabinet Member posts are non-executive, with no voting rights at Cabinet. Associate Cabinet Members are accountable to Cabinet and are invited to attend Cabinet meetings.

Bambos Charalambous (Associate Cabinet Member – Non Voting), George Savva MBE (Associate Cabinet Member – Non Voting) and Vicki Pite (Associate Cabinet Member – Non Voting)

### **NOTE: CONDUCT AT MEETINGS OF THE CABINET**

Members of the public and representatives of the press are entitled to attend meetings of the Cabinet and to remain and hear discussions on matters within Part 1 of the agenda which is the public part of the meeting. They are not however, entitled to participate in any discussions.

## **AGENDA – PART 1**

### **1. APOLOGIES FOR ABSENCE**

### **2. DECLARATION OF INTERESTS**

Members of the Cabinet are invited to identify any disclosable pecuniary, other pecuniary or non pecuniary interests relevant to items on the agenda.

## **DECISION ITEMS**

### **3. URGENT ITEMS**

The Chairman will consider the admission of any reports (listed on the agenda but circulated late) which have not been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012.

Note: The above requirements state that agendas and reports should be circulated at least 5 clear working days in advance of meetings.

### **4. DEPUTATIONS**

To note that no requests for deputations have been received for presentation to this Cabinet meeting.

### **5. ITEMS TO BE REFERRED TO THE COUNCIL**

To agree that the following item be referred to full Council:

1. Report No.54 – Scrutiny Work Programme 2015/16

### **6. ISSUES ARISING FROM THE OVERVIEW AND SCRUTINY COMMITTEE (Pages 1 - 16)**

#### **Scrutiny Work Programme 2015/16**

A report from the Overview and Scrutiny Committee is attached. This sets out the proposed scrutiny work programme and work streams for 2015/16 for comment prior to approval by Council. (Non key)

(Report No.54)  
(8.20 – 8.25 pm)

**7. REVENUE MONITORING REPORT 2015/16: JULY 2015** (Pages 17 - 34)

A report from the Director of Finance, Resources and Customer Services is attached. This sets out the Council's revenue budget monitoring position based on information to the end of July 2015. **(Key decision – reference number 4148)**

(Report No.55)  
(8.25 – 8.30 pm)

**8. CAPITAL PROGRAMME MONITOR FIRST QUARTER JUNE 2015: BUDGET YEAR 2015-16** (Pages 35 - 58)

A report from the Director of Finance, Resources and Customer Services is attached. This informs Members of the current position up to the end of June 2015 regarding the Council's Capital Programme (2015-19). **(Key decision – reference number 4153)**

(Report No.56)  
(8.30 – 8.35 pm)

**9. ENFIELD'S LOCAL IMPLEMENTATION PLAN (LIP) SPENDING PROPOSALS FOR 2016/17** (Pages 59 - 74)

A report from the Director of Regeneration and Environment is attached. This outlines Enfield's proposals for spending the 2016/17 grant funding to be provided by Transport for London (TfL) to help implement the Mayor's Transport Strategy. **(Key decision – reference number 4186)**

(Report No.57)  
(8.35 – 8.40 pm)

**10. DUJARDIN MEWS DEVELOPMENT - APPROPRIATION FOR PLANNING PURPOSES** (Pages 75 - 82)

A report from the Director of Regeneration and Environment is attached. This seeks approval for the Council to use its powers to appropriate for planning purposes the site at Dujardin Mews. **(Key decision – reference number 3734)**

(Report No.58)  
(8.40 – 8.45 pm)

**11. NEW AVENUE ESTATE REGENERATION COMPULSORY PURCHASE ORDER** (Pages 83 - 106)

A report from the Director of Regeneration and Environment and Director of Finance, Resources and Customer Services is attached. This recommends the making of a compulsory purchase order. **(Key decision – reference number 4136)**

(Report No.59)  
(8.45 – 8.50 pm)

**12. LARGE VOLUME NEW SUPPLY OF TEMPORARY ACCOMMODATION**  
(Pages 107 - 116)

A report from the Director of Health, Housing and Adult Social Care and Director of Finance, Resources and Customer Services is attached. This seeks approval to start accommodation provider market engagement to explore the opportunity to secure large volume temporary accommodation supply in partnership with three other Boroughs. **(Key decision – reference number 4187)**

(Report No.60)  
(8.50 – 8.55 pm)

**13. CABINET AGENDA PLANNING - FUTURE ITEMS** (Pages 117 - 122)

Attached for information is a provisional list of items scheduled for future Cabinet meetings.

**14. MINUTES** (Pages 123 - 136)

To confirm the minutes of the previous meeting of the Cabinet held on 22 July 2015.

**15. MINUTES OF LOCAL PLAN CABINET SUB-COMMITTEE - 7 AND 15 JULY 2015** (Pages 137 - 148)

To receive, for information, the minutes of meetings of the Local Plan Cabinet Sub-Committee held on 7 and 15 July 2015.

**16. MINUTES OF ENFIELD COMMUNITY SUPPORT FUND CABINET SUB-COMMITTEE - 9 JULY 2015** (Pages 149 - 152)

To receive, for information, the minutes of a meeting of the Enfield Community Support Fund Cabinet Sub-Committee held on 9 July 2015.

### **INFORMATION ITEMS**

**17. LOCAL LONDON - PROPOSALS FOR NORTH/EAST LONDON DEVOLUTION GOVERNANCE** (Pages 153 - 156)

A report from the Chief Executive is attached for Members' information. This outlines the process for formalising the Local London governance arrangements. (Non key)

(Report No.61)  
(9.00 – 9.05 pm)

**18. ENFIELD STRATEGIC PARTNERSHIP UPDATE**

To note that there are no written updates to be received at this meeting.

**19. DATE OF NEXT MEETING**

To note that the next meeting of the Cabinet is scheduled to take place on Wednesday 21 October 2015 at 8.15pm.

**CONFIDENTIAL ITEMS**

**20. EXCLUSION OF THE PRESS AND PUBLIC**

To consider passing a resolution under Section 100A(4) of the Local Government Act 1972 excluding the press and public from the meeting for any items of business moved to part 2 of the agenda on the grounds that they involve the likely disclosure of exempt information as defined in those paragraphs of Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006).  
(Members are asked to note that there is no part two agenda)

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## MUNICIPAL YEAR 2015/2016 REPORT NO. **54**

**MEETING TITLE AND DATE:**

OSC

-2nd June 2015

CMB

-21<sup>st</sup> July 2015

Cabinet

- 16<sup>th</sup> September 2015

Council

- 24<sup>th</sup> September 2015

**REPORT OF:**

Overview & Scrutiny Committee

Contact officer and telephone number:

Claire Johnson Scrutiny Manager Tel: 020 8379 4239

e-mail: [Claire.johnson@enfield.gov.uk](mailto:Claire.johnson@enfield.gov.uk)

<b>Agenda - Part:</b> 1	<b>Item:</b> 6
<b>Subject:</b>	
SCRUTINY WORK PROGRAMME 2015/16	
WARDS: None Specific	
Cabinet Members consulted: Cllrs Georgiou and Stafford	
Other Members consulted – Overview & Scrutiny Committee	

### 1. EXECUTIVE SUMMARY

- 1.1 This report and Appendix 1 sets out the Scrutiny work programme and workstreams for 2015/16 for the Council's Overview & Scrutiny Committee (OSC), Health Standing Panel and Crime Standing Panel.
- 1.2 The Council's Constitution requires that the work programme proposed by OSC is adopted by Council on the recommendation of the Overview & Scrutiny Committee, following consultation with the Corporate Management Board (CMB) and the Cabinet.

### 2. RECOMMENDATIONS

- 2.1 Cabinet is being invited to comment on the Overview & Scrutiny Committee proposed work programme and workstreams for 2015/16, prior to approval by Council.

### **3. BACKGROUND**

3.1 The Overview and Scrutiny Committee sets its own work programme for the year, taking into consideration wider consultation with CMB, Cabinet, stakeholders and community.

3.2 The structure of Scrutiny remains the same following the re-structure last year, with one overarching Overview & Scrutiny Committee, 2 Standing Panels on Health and Crime and 5 task and finish workstreams agreed by OSC.

3.2 OSC consists of the Chair and 5 members. Each member of the committee will lead on a workstream, therefore there will be 5 workstreams operating at any one time, with the option of 6 workstreams if the Chair decides to lead on an area.

#### **4.0 Overview & Scrutiny Committee**

4.1 OSC met on the 2<sup>nd</sup> June 2015 and agreed the workstreams for 2015/16. The list of potential workstreams identified by Scrutiny Members is extensive, and will not be achieved within the year, however new workstreams will be prioritised and scheduled to start as others are completed, so that in total there are 5 workstreams being undertaken at any one time or 6 if the Chair decides to take on a workstream. The OSC workprogramme Health, and crime standing Panel workprogrammes are shown at appendix 1, The agreed workstreams are shown as appendix 2, and the list of potential workstreams are at appendix 3.

4.2 Membership of the workstreams will be agreed with the OSC leads and party whips, allocating non-executive councillors to the workstreams who have expressed an interest in undertaking scrutiny in those areas. Membership of the workstreams is cross party and will reflect political proportionality. However membership numbers can be flexible on the workstreams, and once the workstream has finished, the membership is disbanded.

4.3 The workstreams on Health and Crime will particularly draw their members from an agreed pool of councillors who have expressed a pro-active interest to be involved in those areas. This will remain constant for the whole year and will be on a politically proportionate basis. This consistency in membership will allow these workstreams to develop a watching brief in these issues and build up a level of knowledge and expertise amongst members.

#### **5.0 Engagement Protocol**

5.1 The Protocol to engage and involve Directors, Chairs of Boards, statutory bodies and other key stakeholders was agreed by CMB in July 2013. Therefore CMB is consulted, and the Scrutiny work programme will be an item for information on the agenda for the Health & Wellbeing board and the Safer and Stronger Communities Board. In addition, the workprogrammes will be sent to key stakeholders such as Health, the Police, CCG, EVA etc.



5.2 Cabinet are asked to note that before beginning its work, each workstream will agree a scope for the review including:

- Terms of reference
- Desired outcomes
- Key stakeholders
- Training/information required for members to prepare for the review
- Timescale for the review
- Resources required (member and officer)
- Co-optees

## **6. COMMENTS FROM CMB**

CMB noted the workprogrammes. They asked for the workstreams and workprogrammes to be shared with the Performance Management Hub in order to avoid any areas of duplication.

## **7. REASONS FOR RECOMMENDATION**

To comply with the requirements of the Council's Constitution.

## **8. ALTERNATIVE OPTIONS CONSIDERED**

No other options have been considered as the Overview & Scrutiny Committee is required, under the Council's Constitution, to present an annual scrutiny work programme to Council for adoption.

## **9. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **9.1 Financial Implications**

Any cost implications of undertaking the Scrutiny workstreams will be found from within the existing budget,

### **9.2 Legal Implications**

There are no legal implications associated with this report.

### **9.3 Key Risks**

There are no key risks associated with this report. Any risks relating to individual scrutiny workstreams will be identified and assessed through the scoping process.

## **10. IMPACT ON COUNCIL PRIORITIES**

### **10.1 Fairness for All**

OSC will monitor the scrutiny work programme to ensure that it addresses issues affecting a wide range of Enfield residents and that services provided are fair and equitable.

### **10.2 Growth & Sustainability**

As part of the approach towards scrutiny, reviews will consider issues relating to sustainability.

### **10.3 Strong Communities**

OSC will ensure that the work programme continues to include active participation from residents and that reviews contribute to building strong communities.

## **11. EQUALITIES IMPACT IMPLICATIONS**

Equalities impact assessments relating to individual scrutiny workstreams and their recommendations will be assessed through the scrutiny process.

## **12. PERFORMANCE MANAGEMENT IMPLICATIONS**

OSC will monitor the work programme and ensure that review recommendations are acted on and implemented by departments.

## **13. PUBLIC HEALTH IMPLICATIONS**

There are no direct public health implications of this report, but rather what happens as a result of scrutiny.

### **Background Papers**

None

**OVERVIEW & SCRUTINY COMMITTEE WORK PROGRAMME 2015/16**

<b>WORK</b>	<b>Lead Officer</b>	<b>2 June Mtg (Planning)</b>	<b>30 July Mtg</b>	<b>2 Sept Mtg</b>	<b>12 Nov Mtg</b>	<b>14 Dec Mtg</b>	<b>28 Jan Mtg</b>	<b>17 Feb Mtg</b>	<b>7 April Mtg</b>
<b>Work Programme</b>									
Setting the Overview & Scrutiny Annual Work Programme 2015/16	Claire Johnson	Agree Work Programme							
Selection of New Workstreams for 2015/16	Claire Johnson	Review and Approve Workstreams	Receive Scoping						Consider/ Propose New Workstreams
Workstreams Update (standing and time-limited)	Claire Johnson	Update		Update	Update		Update	Update	Update
Scrutiny Workstream Reports			Reports for 14/15						Reports for 15/16
<b>Standing Items</b>									
Children's and Young People's Issues	Tony Theodoulou / Julian Edwards			Looked After Children  Tony Theodoulou, Linda Hughes	Children in need & Child protection activity overview  Julian Edwards		SEND reforms progress report, incl short breaks, Parent Self assessments and use of grants  Julian Edwards /Janet leach	Innovation Fund progress (Adolescents on the edge of care), CSE Team, Homeless young people	Ofsted Improvement Plan, IROs and LADO reports and CSE profiles  Tony Theodoulou, Anne Stoker
<b>Monitoring/Updates</b>									
Child Sexual Exploitation Task Group	Anne Stoker				Update				Update
Scrutiny Involvement in Budget Consultation 16/17	Claire Johnson						Budget Meeting		
Safeguarding - Adults Services	Marion Harrington (Independent				Report – to also include update on rise				

**OVERVIEW & SCRUTINY COMMITTEE WORK PROGRAMME 2015/16**

<b>WORK</b>	<b>Lead Officer</b>	<b>2 June Mtg (Planning)</b>	<b>30 July Mtg</b>	<b>2 Sept Mtg</b>	<b>12 Nov Mtg</b>	<b>14 Dec Mtg</b>	<b>28 Jan Mtg</b>	<b>17 Feb Mtg</b>	<b>7 April Mtg</b>
	Chair) Sharon Burgess (Head of Safeguarding Adults)				in safeguarding enquiries				
Safeguarding - Children's Services	Geraldine Gavin (Independent Chair) Head of Safeguarding Children				Report/Action Plan				
Equality and Diversity Annual Report					[Report] TBC				
Annual Corporate Complaints Report	John Austin				[Report] TBC				
HR Issues – [Apprenticeships and Work Placements/Use of Consultants, Interims and Agency Staff]	[Joyceline Hogan/Julie Mimnagh]								Report
<b>Scrutiny Monitoring</b>									Page 6
Scrutiny Annual Report	Claire Johnson								
<b>Other Items/Specific Topics:</b>									
Care Act	Bindi Nagra				6 month update on Care Act 2014 –Bindi Nagra *				
Better Care Fund	Richard Young				6 mth update Richard Young				
ERPF – Evaluation/Update	Alison Trew				Report				

**OVERVIEW & SCRUTINY COMMITTEE WORK PROGRAMME 2015/16**

<b>WORK</b>	<b>Lead Officer</b>	<b>2 June Mtg (Planning)</b>	<b>30 July Mtg</b>	<b>2 Sept Mtg</b>	<b>12 Nov Mtg</b>	<b>14 Dec Mtg</b>	<b>28 Jan Mtg</b>	<b>17 Feb Mtg</b>	<b>7 April Mtg</b>
Parks Locking	Nicky Fiedler	Report							
Enfield Homes Reintegration/Housing Repairs	Paul Davey								Report
Enfield 2017	James Rolfe					Report			

## HEALTH STANDING PANEL WORKPROGRAMME 2015/16

Health Standing Panel Work Programme	Lead Officer	Tuesday 13 <sup>th</sup> October 2015	Tuesday 26 <sup>th</sup> January 2016	Wednesday 9 <sup>th</sup> March
<b>Deadline for sending papers to Scrutiny Team</b>		<b>29<sup>th</sup> September</b>	<b>12<sup>th</sup> January</b>	<b>24<sup>th</sup> February</b>
<b>Annual Items</b>				
Agree Annual Work Programme 2015/16	Andy Ellis	To agree		
Scrutiny Annual Report 2015/16	Andy Ellis			To agree
NHS Trust Quality Accounts B&CF(RF), NMUH, BEHMHT, NL Hospice	Trust Reps			If papers available
<b>Monitoring Items</b>				
GP Access	CCG/LBE/ GP Networks	Report		
North Mid Hospital – A&E, ambulatory care, CQC follow-up	Julie Lowe	Report		
Adult Social Care Performance	Bindi Nagra		Report	
Public Health – Annual Report/JSNA	Dr.Shahed Ahmad			Report
Public Health – Cancer Screening/ Impact on GPs Antenatal Project	Dr Shahed Ahmad		Report	
Chase Farm Hospital – Urgent Care Centre Performance Site Development update	Director of Nursing Andrew Panniker	Report		
End of life Care – Update on strategy Bereavement Support Services	Bindi Nagra			Report
Drug Support Services	Bindi Nagra Andrew Thompson		Report	

<b>Scrutiny Workstream Reviews</b>				
Sensory Impairment - Access to Services		Update	Update	Update

**CRIME STANDING PANEL: WORK PROGRAMME 2015/2016**

<b>WORK</b>	<b>Lead Officer</b>	<b>Thursday 11 June (Work Planning)</b>	<b>Thursday, 1 Oct</b>	<b>Thursday, 21 Jan</b>	<b>Tuesday, 22 Mar</b>
<b>Work Programme</b>					
<b>Panel Work Programme 2015/16 – To consider the Panel work programme</b>	Sue Payne	Agree work programme			
<b>Standing Items</b>					
<b>SSCB Partnership Plan &amp; Strategic Priorities – To review and participate in the consultation process on development of the Plan and strategic priorities for 2015 – 16.</b>	Andrea Clemons/ Sue Payne			6 month update- on current plan and progress update – engagement in consultation process	Progress Update – Feedback on public consultation & outline priorities
<b>SSCB Performance Management – provide a monitoring overview on performance of SSCB</b>	Andrea Clemons/ Sue Payne		Monitoring Update	Monitoring Update	Monitoring Update
Update on Police numbers	Supt Carl Robinson/ Sue Payne		Update	Update	Update
Scrutiny Annual Report 2015/16	Sue Payne				To agree
<b>Briefings, Monitoring &amp; Updates:</b>					
Tackling Gangs & Serious Youth Violence Strategy & Action Plan	Andrea Clemons				Report
Domestic Abuse	Andrea Clemons		Report		
Transforming Rehabilitation	tbc			Report	



Knife carrying by young people inside and outside of schools- invite Safer Schools lead	Steve Hicks		<b>Report</b>		
Safer Neighbourhood Board	Tim Fellows				<b>Report</b>
Burglary	Andrea Clemons			<b>Report</b>	
Update on PCSO contract	Andrea Clemons		<b>Report</b>		

**Crime Standing Panel** - Joanne Laban (Chair), Mary Maguire (Vice Chair), Sarah Doyle, Ahmet Hussain, Elaine Hayward, Nesil Cazimoglu

**Health Standing Panel** - Abdul Abdullahi (Chair), Anne-Marie Pearce (Vice Chair), Terry Neville, Claire Stewart, Christine Hamilton, Dino Lemonides

**APPENDIX 2**

**Agreed Scrutiny Workstreams 2015/16**

<b>Subject</b>	<b>Scope</b>	<b>Workstream Lead and membership</b>	<b>Scrutiny contact</b>
Adoption	Key issues for the review to look at: - Understanding of Enfield’s performance in accordance with the government targets - Marketing and recruitment of prospective adopters - The adoption processes - Training and support offered to adopters	<b>Krystle Fonyonga</b> Andy Milne (VC) Alex Georgiou Suna Hurman Dinah Barry Toby Simon	Sue Payne
	<b>Scope</b>		
School Places	The objectives would be to answer specific questions as follows: How are we planning ahead to meet pressure on school places? What are the challenges we face in forward planning? Are there challenges specific to Enfield? Are we meeting these challenges in the best way possible? How do other Boroughs deal with particular challenges and are their approaches useful to us? Given economic pressures, are we managing resources effectively as possible in this area? Are there factors outside our direct control that impact upon this issue? If so, how can we manage these to ensure the best outcomes for Enfield parents and children seeking school places?	<b>Katherine Chibah</b> Nick Dines (VC) Alex Georgiou Jansev Jemal Christiana During Turgut Esendagli	Sue Payne

	<b>Scope</b>		
Sensory Impairment	To undertake a review of access to services, and the difficulties faced by people with sensory impairment when they use services or communicate with healthcare providers, the council and Police.	<b>Abdul Abullahi</b> Anne-Marie Pearce (VC) Eric Jukes Claire Stewart Christine Hamilton Dino Lemonides	Andy Ellis
	<b>Scope</b>		
Enforcement/Keep Enfield Clean	To look at how the Council can maximise the powers available in relation to all aspects of environmental enforcement. To look at managing public expectations in relation to what is and isn't possible within current national legislation. This review will cover both the public highway and private land.	<b>Joanne Laban</b> Ozzie Uzoanya (VC) Robert Hayward Bernadette Lappage Doris Jiagge Ali Bakir	Andy Ellis
	<b>Scope</b>		
Meridian Water - Land Planning	Using the Master Plan as a starting point, the Work Stream will: <ul style="list-style-type: none"> <li>a. examine the proposed tenure mix of housing on the site with a view to commenting on how it meets future housing demand and need and its economic viability;</li> <li>b. review the planned interface between the development and the proposed Lee Valley Heat Network and sustainability requirements generally;</li> <li>c. review proposed housing densities, building heights, design standards, methods of construction and visual appearance;</li> </ul>	<b>Edward Smith</b> Don MCGowan (VC) Lee Chamberlain Chris Bond Adeline Kepez Guney Dogan	Andy Ellis

	<ul style="list-style-type: none"><li>d. review the proposed provision and location of communal facilities such as primary health Care and schools and open space;</li><li>e. review the nature and viability of the existing industrial uses and employment on the site and make recommendations as to their future location and growth.</li></ul>		
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Overview & Scrutiny Workprogramme 2015/16

APPENDIX 3

LIST OF POTENTIAL WORKSTREAMS SENT IN BY MEMBERS

- **The council's relationship with the voluntary sector**, and the interaction/expectations of some voluntary sector bodies of, to, with, and from the Council
- **Digital Inclusion** "digital by default"
- **Quality of communication** - ... extends in some ways to the style and tone and personality of written correspondence from various Council departments, JARGON needs to be captured in some way in reviewing outward communication with residents
- **Housing / enfield homes** .... If we want to review the impact of the Enfield Homes transition, any such work stream could not sensibly do anything much before Q4 – Jan/Apr 2016
- **Standards within schools** - how are we encouraging improvement where needed or recognising and making use of best practice?
- How are we performing in terms of **SEN / CAHMS** provision as compared to other authorities?
- **Youth services** what are we aiming to provide given harsh financial climate and what are the criteria used for determining that?
- **Housing repairs** - how are we ensuring that Enfield homes respond well in terms of residents needs for repairs?

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**MUNICIPAL YEAR 2015/16 REPORT NO: 55****MEETING TITLE AND DATE:****Cabinet:**16<sup>th</sup> September 2015**AGENDA PART 1****ITEM 7****Subject: Revenue Monitoring Report  
2015/16: July 2015****Wards: All****Report Of:**

Director of Finance, Resources and Customer Services

**Contact:**

Isabel Brittain: 0208 379 4744

**1. EXECUTIVE SUMMARY**

- 1.1 This report sets out the Council's revenue budget monitoring position based on information to the end of July 2015. The report forecasts an outturn position of £4.59m overspend for 2015/16. However, the Corporate Management Board are working with their Departmental Management Teams and Finance Officers to identify in year savings to mitigate this overspend.

**2. RECOMMENDATIONS**

It is recommended that Cabinet:

- 2.1 Notes the £4.59m overspend revenue outturn projection.
- 2.2 Agrees that departments reporting pressures should formulate and implement action plans to ensure that all possible actions are undertaken to remain within budget in 2015/16.
- 2.3 Notes that, as in previous years, directors will bring forward 2016/17 savings to members for early implementation to reduce the budget gap.

**3. BACKGROUND**

- 3.1 The Council's revenue expenditure against budget is monitored by regular monitoring reports to the Corporate Management Board and Cabinet. These reports provide a snapshot of the revenue position for each Department and for the Council as a whole, and provide details of any projected additional budget pressures and risks, or any significant underspends.
- 3.2 The Revenue Monitoring Report is a result of the monthly monitoring process carried out by Departments, which is based on the following principles to ensure accuracy, transparency and consistency:
- Risk assessments, to enable greater emphasis to be placed on high-risk budgets throughout the year.
  - Comparisons between expenditure to date, current budgets and budget profiles.
  - Expenditure is predicted to the year-end, taking account of seasonal

fluctuations and other determinants of demand.

- The 'Key Drivers' that affect, particularly, the high-risk budgets are monitored and reported to Department Management Teams.
- Action plans to deal with any areas that are predicting or experiencing problems staying within agreed budgets are produced.

3.3 This report provides information on the main budget variances and their causes that are affecting the Council across all departments. Although a full budget monitor is carried out each month, the variations in this report are deliberately limited to +/- variances of £50,000 or over in order to provide a greater strategic focus.

3.4 A summary overview of financial performance is outlined below in Table 1. The intention of this is to provide the key highlight messages in a "dashboard" style summary. It is designed to capture the key messages across the Council's main financial areas, namely:

1. Income and expenditure;
2. Balance sheet (liquidity, debtor/creditor management, investments and use of balances); and
3. Cash flow forecasting and management.

**Table 1: Summary performance overview**

Area of review	Key highlights	Risk Rating		
		June	July	Aug
Income and expenditure position	<ul style="list-style-type: none"> <li>• Year-end forecast variances of £4.59m overspend have been identified to date in relation to General Fund net controllable expenditure. Budget variances identified to date will need to be managed closely to ensure timely appropriate action can be taken.</li> </ul>	Red	Red	
	<ul style="list-style-type: none"> <li>• Budget profiling across all departmental budgets will continue to be applied in order to better reflect predicted net spending patterns throughout the year. Budget holders now profile individual budgets based on anticipated spend across the year.</li> </ul>	Amber	Amber	
	<ul style="list-style-type: none"> <li>• The HRA is projecting a £0.549m underspend for year-end outturn against budget.</li> </ul>	Green	Green	
Balance Sheet	<ul style="list-style-type: none"> <li>• The current profile of cash investments continues to be in accordance with the Council's approved strategy for prioritising security of funds over rate of return.</li> </ul>	Green	Green	
	<ul style="list-style-type: none"> <li>• The year-end projections for General Fund balances may not meet the Council's Medium Term Financial Strategy target levels based on the current forecast overspend.</li> </ul>	Amber	Amber	
Cash flow	<ul style="list-style-type: none"> <li>• The Council's cash balances and cashflow forecast for the year (including borrowing) will ensure sufficient funds are available to cover planned capital and revenue commitments when they fall due.</li> </ul>	Green	Green	
	<ul style="list-style-type: none"> <li>• Interest receipts forecast for the year are on target with budget.</li> </ul>	Green	Green	



#### 4. July 2015 Monitoring – General Fund

4.1 A summary of the departmental and corporate projected outturns and variances against budget is set out in Tables 2 & 3 as follows:

**Table 2: Forecast Projected Outturn Variances**

July 2015 Department	Net Controllable Budget				
	Original Budget £000s	Approved Changes £000s	Approved Budget £000s	Projected Outturn £000s	Projected Variation £000s
Chief Executive	3,372	(1,728)	1,644	1,644	0
Regeneration & Environment	28,796	(1,971)	26,825	26,932	107
Finance, Resources & Customer Services	44,365	12,232	56,597	57,180	583
Health, Housing and Adult Social Care	91,276	(3,184)	88,092	88,092	0
Children's Services	49,045	(4,007)	45,038	48,934	3,896
Enfield 2017	(15,100)	0	(15,100)	(15,100)	0
<b>Total Department Budgets</b>	<b>201,754</b>	<b>1,342</b>	<b>203,096</b>	<b>207,682</b>	<b>4,586</b>
Collection Fund	(2,825)	0	(2,825)	(2,825)	0
Corporate Items	36,419	(1,342)	35,077	35,077	0
Government Funding	(134,431)	0	(134,431)	(134,431)	0
<b>Council Tax Requirement</b>	<b>100,917</b>	<b>0</b>	<b>100,917</b>	<b>105,503</b>	<b>4,586</b>

**Table 3: Variance Comparison with Previous Year & Period**

Department	Projected Outturn Variance	Projected Outturn Variance	Projected Outturn Variance
	Jul-14 £000s	Jun-15 £000s	Jul-15 £000s
Chief Executive	0	0	0
Regeneration & Environment	0	125	107
Finance, Resources & Customer Services	502	899	583
Health, Housing and Adult Social Care	0	1,842	0
Children's Services	1,759	3,531	3,896
<b>Total Departmental Variance</b>	<b>2,261</b>	<b>6,397</b>	<b>4,586</b>

The comparison to the position at this stage last year shows a similar departmental variance although there is an upward trend. The 2014/15 outturn was eventually contained within budget although it should be noted that General Fund Earmarked Reserves reduced by £14.5m.

Enfield 2017 is projected to achieve approximately £8m of a £15.1m savings total included in the budget. Any balance of savings required will be funded by one off reserves. The full year effect of the Enfield 2017 proposals will provide £15.1m of savings in 2016/17.

## **5. DEPARTMENTAL MONITORING INFORMATION – BUDGET PRESSURES & PROJECTED SAVINGS**

### **5.1 Chief Executive's Department (Appendix A1)**

The department is currently projecting a level spend. There are no current budget variances over £50k to report.

### **5.2 Regeneration & Environment (Appendix A2)**

The department is currently projecting an adverse variance of £107k; explanations for variances over £50k (totalling +£160k) are detailed in Appendix A.

### **5.3 Finance, Resources & Customer Services (Appendix A3)**

Finance, Resources and Customer Services are currently projecting an overspend in 2015/16 of £0.583m. This projection is mainly due to loss of rent income from across the commercial portfolio as a result of redevelopment and vacant units, as well as loss of income from Transport for London's bus shelter contract due to cessation. There are additional budget pressures due to loss of government grant income from Registrar Services and non-recoverable costs of Multifunction Devices (MFDs).

### **5.4 Health, Housing & Adult Social Care (Appendix A4)**

#### **Adult Social Care**

The department is forecasting a balanced budget at year end. Although there is currently a budget pressure of £1.932m, any overspend will be addressed through the use of one off earmarked reserves to ensure the department report a balanced position. The main forecast pressures are in Learning Disabilities (£1.1m), Older People (£1.5m) and Physical Disabilities (£0.3m). These figures include the allocation of 2015/16 Better Care Fund.

#### **Community Housing**

There is currently a projected nil variance for 2015/16. However, this area of spend remains volatile and the underlying pressure due to increased number of homelessness still remains. Additional budget funding of £2m was included in 15/16 to take account of these pressures and there is also on-going mitigation work being carried out looking at cost avoidance schemes which will manage both service demand and costs of all forms of temporary accommodation. There is a budget risk around the market management of NPA (Nightly Paid Annexes), as it is under severe stress due to the West London DPS procurement framework. If this goes ahead the service will not be able to achieve the £5m proposed savings target. There is also an emerging risk due to the CLG review of homelessness grant, which may result in removal of the £539k Homelessness prevention grant.

## **5.5 Children's Services (Appendix A5)**

Children's Services are currently projecting an overspend of £3.89m. This arises due to increasing demand for Children's services, including, Leaving Care Client costs (£1.05m), Social Work Teams (£0.643m), Unaccompanied Asylum Seeking Children (UASC) and UASC aged 18+ (£0.662m), SEN Transport (£0.966m), Special Guardianship Allowances (£0.224m), Prevention of Care payments (£142k) and additional Fostering Allowances (£120k).

The aforementioned pressures, which are a continuation of pressures reported in the previous financial year, will be monitored and management actions will be undertaken to reduce them as far as possible throughout the year. However a significant projected year end overspend is currently anticipated due to the continued upward trend of the demographic pressures and the increasing numbers of children presenting with complex needs. This was recognised as a risk in the budget setting process for 2015/16.

## **5.6 Schools Budgets (Appendix A6)**

These variations do not form part of the General Fund position but are reported for information.

## **6. OTHER GENERAL FUND ITEMS**

### **6.1 Treasury Management and cash flow analysis**

The Council's net debt position has increased since 1<sup>st</sup> April 2015 and will continue to do so over the year. This is because of the impact of a number of key strategic land purchases for Meridian Water (£14m) and the purchase of a farm (£3m). The Council also continues to purchase/build residential homes through Housing Gateway and Enfield Innovation. A further land acquisition for Meridian Water (£29m) is planned for later in the year which will also need to be financed.

The Governor of the Bank of England has now confirmed that short-term rates will rise steadily over the next two years. Hence, it now looks an opportune time to move into longer term rates.

The Council will continue to look to minimise the cost of borrowing but interest rates may potentially increase. This has, however, been recognised in the Council's Medium Term Financial Plan. A summary of this year's Treasury Management activity is set out in Appendix B.

### **6.2 Corporate Items (Including Contingency & Contingent Items) General Fund**

The Council maintains a general contingency of £1.0m. It is expected that £0.6m of this contingency will be utilised for the funding of expenditure in Schools & Children's Services relating to No Recourse to Public Funds costs agreed by Cabinet in 2014-15. The balance of £0.4m is currently unutilised.

## 7. Housing Revenue Account (HRA) – Projected £549k Underspend

The HRA projection for June is an under-spend of £549k, a reduction of £160k from the projection reported for June of £709k. This reported underspend is mainly due to three large projected savings in the Supervision and Management categories, offset by pressures from recharges and fuel costs.

There is a £350k saving in the Grounds Maintenance budget as the tree management programme has now been completed, so this budget will not now be utilised. In addition to this, there is a £100k saving on electricity costs and a £200k saving on HRA insurance costs due to the renegotiation of the Council's insurance contract. These savings are offset by a pressure of £176k due to some budget pressures. There is also a pressure of £27k from higher than expected fuel costs.

Some other smaller savings on staff advertising, staff salaries and training totalling £70k have been projected and additional rental income of £32k is expected from some of the HRA's non dwelling assets.

The HRA will face extreme budget pressures over the next six years due to the Government's newly announced rent policy, and every effort is currently being made to find large, ongoing, savings to try to offset the projected rent loss.

## 8. ACHIEVEMENT OF SAVINGS

- 8.1 The 2015/16 Budget Report included new savings and the achievement of increased income totalling £26.6m to be made in 2015/16. To date £21.2m of savings (80%) are classified as Blue or Green (on course for full achievement). £1.8m are currently Amber with £3.6m currently classed as Red. Appendix C provides supporting information for the Amber / Red savings. The overall savings position in terms of traffic light classifications is set out below:

**Table 4: New Savings Monitor - Summary Position July 2015**

Department	Red		Amber		Green		Blue		Total
	£000's	%	£000's	%	£000's	%	£000's	%	£000's
Environment	0	0%	0	0%	(1,894)	100%	0	0%	(1,894)
Finance, Resources & Customer Services	0	0%	(56)	5%	(1,127)	95%	0	0%	(1,183)
Housing, Health & Adult Social Care	(3,560)	62%	(1,450)	25%	(750)	13%	0	0%	(5,760)
Children's Services	0	0%	(292)	18%	(848)	53%	(450)	28%	(1,590)
Corporate	0	0%	0	0%	(1,060)	100%	0	0%	(1,060)
Enfield 2017	0	0%	0	0%	(15,100)	100%	0	0%	(15,100)
<b>Total New Savings for 2015/16</b>	<b>(3,560)</b>	<b>13%</b>	<b>(1,798)</b>	<b>7%</b>	<b>(20,779)</b>	<b>78%</b>	<b>(450)</b>	<b>2%</b>	<b>(26,587)</b>

## 9. ALTERNATIVE OPTIONS CONSIDERED

Not applicable to this report.

## **10. REASONS FOR RECOMMENDATIONS**

To ensure that Members are aware of the projected budgetary position for the Authority, including all major budget pressures and underspends which have contributed to the present monthly position and that are likely to affect the final outturn.

## **11. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **11.1 Financial Implications**

As the Section 151 Officer, the Director of Finance, Resources & Customer Services is required to keep under review the financial position of the Authority. The monthly revenue monitoring is part of this review process and this latest monitoring report confirms that there is no deterioration in the financial position of the Authority. If required, measures will be put in place to address risks identified through the monitoring process and to contain expenditure within approved budgets.

### **11.2 Legal Implications**

The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

### **11.3 Property Implications**

Not applicable in this report.

## **12. KEY RISKS**

There are a number of general risks to the Council being able to match expenditure with resources this financial year and over the Medium Term Financial Plan:-

- Achievement of challenging savings targets.
- State of the UK economy - which impacts on the Council's ability to raise income from fees and charges and on the provision for bad debt.
- Uncontrollable demand-led Service Pressures e.g. Adult Social Care, Child Protection etc.
- Potential adjustments which may arise from the Audit of various Grant Claims.
- Movement in interest rates.

Risks associated with specific Services are mentioned elsewhere in this report.

## **13. IMPACT ON COUNCIL PRIORITIES**

**13.1 Fairness for All** – The recommendations in the report fully accord with this Council priority.

**13.2 Growth and Sustainability** – The recommendations in the report fully accord with this Council priority.

**13.3 Strong Communities** – The recommendations in the report fully accord with this Council priority.

#### **14. EQUALITIES IMPACT IMPLICATIONS**

The Council is committed to Fairness for All to apply throughout all work and decisions made. The Council serves the whole borough fairly, tackling inequality through the provision of excellent services for all, targeted to meet the needs of each area. The Council will listen to and understand the needs of all its communities.

The Council does not discriminate on grounds of age, colour, disability, ethnic origin, gender, HIV status, immigration status, marital status, social or economic status, nationality or national origins, race, faith, religious beliefs, responsibility for dependants, sexual orientation, gender identity, pregnancy and maternity, trade union membership or unrelated criminal conviction. The Council will promote equality of access and opportunity for those in our community who suffer from unfair treatment on any of these grounds including those disadvantaged through multiple forms of discrimination.

Financial monitoring is important in ensuring resources are used to deliver equitable services to all members of the community.

#### **15. PERFORMANCE MANAGEMENT IMPLICATIONS**

The report provides clear evidence of sound financial management, efficient use of resources.

## Appendix A1

<b>Chief Executive</b>	<b>Budget Variation July 2015 (£'000)</b>
The department is currently projecting a level spend.	
<b>Chief Executive Total</b>	<b>0</b>

## Appendix A2

<b>Regeneration &amp; Environment</b>	<b>Budget Variation July 2015 (£'000)</b>
Overspend in Community Safety due to delays in reconfiguring agreed budgets.	100
Overspend in Regulatory Services, this is mainly due to an under achievement in licensing income	210
Underspend in Development Management due to an over achievement in planning fees.	(64)
Overspend in Street Lighting due to additional payments to street lighting reserve.	90
Underspend in Traffic & Transport Service as a result of capitalisation of salaries to approved capital schemes e.g. Cycle Enfield, additional Temporary Traffic Order income and a reduction in Traffic signal maintenance payments to TfL.	(176)
<b>Other Variations:</b>	<b>-53</b>
<b>Regeneration &amp; Environment Total</b>	<b>107</b>



## Appendix A3

<i>Finance, Resources &amp; Customer Services</i>	<i>Budget Variation July 2015 (£'000)</i>
<b>Information &amp; Comm. Technology (ICT)</b> - Reduction in recovery of MFD printing costs	137
<b>Legal &amp; Corporate Governance Services</b> - Reduction in citizenship income from Government and additional staff costs in Legal services due to use of agency staff.	248
<b>Total Property Services</b> - Shortfall of rent income mainly from Palace Garden Exchange, New Southgate Estate, Bus Shelters and Swan Annexe respectively. There is also additional cost of postage of Council Tax and Pensions' letters. These have been offset in part by additional rent income from the Civic Centre.	258
<b>Other Items</b>	(60)
<b>Finance, Resources &amp; Customer Services Total</b>	<b>583</b>

<b>Health, Housing and Adult Social Care</b>	<b>Budget Variation July 2015 (£'000)</b>
<b>Adult Social Care</b>	
Key assumptions within the forecast are based on projected activity and year to year trends, which suggest that this is an accurate projection at this point in the financial year. A significant risk in 2015/16, as a consequence of the Cheshire West Supreme Court ruling, has been the broadening of what is considered a Deprivation of Liberty. This ruling has had a major impact on all English Councils who have a responsibility for Adult Social Care and we have seen a significant increase in the number of people requiring a DoLs assessment.	
<b>Strategy &amp; Resources</b> - The service is projecting an overspend from an increase in Deprivation Of Liberty (DoLs) applications (+£191k) and Voluntary Community Sector (+£136k). This is partly offset through Housing Related Support contracts (-£70k), due to the early achievement of future year savings.	273
<b>Mental Health</b> - The service is currently projecting an overspend for the year. This is due to a shortfall in the achievement of savings. There has been a movement of £11k in month due to variations in care	153
<b>Learning Disabilities</b> - The service continues to project an overspend position as a result of managing demand led services. Not included in the monitor are additional risks of £1.9m for Continuing Health Care and outstanding Ordinary Residents which may shift to pressure during the course of the year.	1,166
<b>Older People and Physical Disabilities (the Customer Pathway)</b> - The service is projecting care purchasing overspends against a net budget of £34m. This position is consistent with last year's care purchasing overspend plus additional savings taken in the 15/16 budget round.	1,800
<b>Independence &amp; Wellbeing Services</b> - The projected underspend is due to additional client income, the adverse movement of £105k in month is due to the reduction in full cost paying clients anticipated in the year. Not included in the monitor are additional budget pressures anticipated for Transport recharges of £224k.	(38)
<b>Application of one off resources</b> - New Burdens Grant (£1.44m) previously allocated towards the implementation of the Care Act.	(1,422)
<b>Public Health Grant</b> The departmental forecast also includes ring fenced Public Health Grant. Public Health grant allocated in 2015/16 is £14.2m. The Public Health service is projecting an overspend of £265k based on a worst case scenario of demand led Sexual health services for 2015/16, however this will be managed within existing resources during the year. The Public Health grant is ring fenced and as per the Department of Health guidance, underspends have been carried forward to meet the grant conditions.	0
Use of reserves and other control measures	(1,932)
<b>Adult Social Care &amp; Public Health</b>	<b>0</b>
<b>Community Housing</b>	
The Community Housing service July 2015 position is reporting a nil variance. Any underspend or overspend is managed within the Homelessness Initiatives Reserve Fund.	
<b>Temporary Accommodation</b> - There is a net overspend of £240k on temporary accommodation, this is made of a £72k overspend resulting from the loss of 95 units in the Private Sector Leased portfolio and Private Leased Annexe portfolio. However, there is a £97k underspend in nightly paid accommodation because the continuing inter-borough agreement has produced an average 3.39% unit cost reduction in price. Tactically it is more cost effective to make block bookings in advance, to preserve the accommodation at the agreed nightly rates. The cost of these reserved bookings is £233k and the increase in usage of out of hours accommodation is £63k. There is an overachievement of £31k, generated from refunds collected by the cash deposit recovery officer.	240
<b>Empty property Strategy</b> - Alternative funding has been secured for Empty Property works from external grant carried forward and New Homes Bonus grant. This has resulted in a projected underspend of £294k.	(294)
<b>Transfer back to reserve to fund initiatives.</b> The reserve opening balance at 1 April 2015 is £2.234m, £2.1m will be utilised to fund PSL and PLA incentives, £120k will be utilised to support extra capacity in the grants team, leaving a closing balance of £68k after this contribution of £54k	54
<b>Community Housing Total</b>	<b>0</b>
<b>Housing, Health &amp; Adult Social Care Total</b>	<b>0</b>

<b>Children's Services</b>	<b>Budget Variation July 2015 (£'000)</b>
<b>Asset Management</b> Projected overspend as some strategic staff expenditure cannot be capitalised	140
<b>Catering</b> An underspend of £55k is projected based on current meal numbers although this may well change with the new intake from September.	(55)
<b>School Enhanced Pensions</b> An underspend of £75k is projected assuming the current monthly payments continue until year-end.	(75)
<b>Educational Psychologists</b> An overspend in the region of £150k is anticipated due to a delay to the planned restructure in 14/15. This has been caused by the increasing level of demand for Children's mental health services across the borough, and by the implementation of the new National SEND agenda. Negotiations are on-going with health professionals to offset this overspend with an increase in national grant funding in this area.	150
<b>SEN Transport</b> An overspend of £966k is projected based on current current information from Environmental Services	966
<b>School Swimming</b> An overspend of £71k is anticipated due to a late increase in transport costs which cannot be recovered	71
<b>Education Welfare</b> Projected underspend due to vacant posts	(94)
<b>Children &amp; Family Integrated Commissioning Service</b> Overspend due to interim agency costs	62
<b>Children in Need Social Work Teams</b> The increasing demand for front line social work services requires these teams to maintain their full staffing establishment to provide a safe service. A number of key vacant posts need to be covered temporarily by experienced agency staff due to maternity leave, secondments and to provide support to newly qualified less experienced social workers recently recruited to join the teams as permanent staff. As the teams are fully staffed this results in a non-achievement of the £237k vacancy factor within the staffing budget. The remaining overspend results from a decision taken to approve the ongoing usage of additional agency staff (+£287k) to cope with the significant rise in Contacts, Referrals, Child Protection Investigations and Registrations and LAC, which started last Autumn and currently shows no sign of permanently reducing. In order to address this projected overspend In 14/15 there was a £200k contribution from council resources to alleviate this pressure. The service will aim to reduce the overspend by reviewing cases that can be managed by our universal services and ensuring newly qualified staff are provided with sufficient support and management.	524
<b>Prevention of Care Section 17</b> The budget is overspending due to the demand for residence orders, rents & deposits for families in need. The projection has been based on the recent average monthly spend and actuals to date. An agreed contribution of £100k from the Emergency Support Scheme budget as in previous years has reduced this overspend.	142
<b>Assessment &amp; Intervention Team</b> A detailed monitor this month has established that there will be an overspend within the salary budget for this team. Following a restructure the team is now fully staffed so the vacancy factor of £38k will not be achieved. The restructure is also responsible for a further £21k overspend as the actual posts deleted are less than the restructure savings agreed. There is also a shortfall in the budget (£9k) required to fund the clinical psychologist post.	68
<b>In-House Fostering Allowances</b> The projected allowances have increased by £113k this month due to 6 new and 3 planned placements included this month.	122
<b>Adoption Allowances</b> This budget is overspending mainly due to an increase in the number of special guardianship allowances becoming payable and projected lower income from inter agency fees..	224
<b>Looked after Children - Social Work Team</b> The team is fully staffed and there are unconsolidated PRP payments. The overspend has reduced this month due to an improved recruitment position.	51
<b>Leaving Care - Client Costs</b> The Leaving Care client costs budget is currently projecting an overspend of £1030k. This is partially due to a 21% increase in the number of clients since June 2013 with no corresponding budget increase. There is also an increase in the number of young offenders and young people at risk of sexual exploitation who require more specialised and intensive support plus an increase in client demand/needs pressures. The LAC service are continuing to review the most expensive support packages and exploring alternative or new options for service provision for these clients where possible. There is also a shortage of semi-independent accommodation which means clients are unable to be moved from their expensive residential placements. The overspend has increased this month due to 3 new client placements and increased costs on existing clients due to their complex needs.	1,030

## Appendix A5

<b>Children's Services</b>	<b>Budget Variation July 2015 (£'000)</b>
<b>Unaccompanied Asylum Seeking Children</b> This budget is now supporting an additional 338 UASC client weeks above the original budget. The increase is due to 5 new clients since last month. There is also a shortage of suitable accommodation for the recent arrivals resulting in the use of more expensive agency fostering placements. The government grant is insufficient to cover the actual client costs for some clients who require expensive placements.	179
<b>Former Unaccompanied Asylum Seeking Children 18+</b> The shortage of suitable accommodation for this client group has resulted in costlier provision. The actual client numbers are now above the 25 fee threshold so grant funding of upto £90k will be claimable this year.	483
<b>Other Minor Variations</b>	(92)
<b>Children's Services Total</b>	<b>3,896</b>

<b>Schools Budget</b>	<b>Budget Variation July 2015 (£'000)</b>
<b>Schools Budgets - These variations do not form part of the General Fund position.</b>	
<b>Behaviour Support</b> Underspends of £119k and £63k are projected by Primary & Secondary B.S. as a result of staff vacancies which in some cases will now not be filled until January.	(182)
<b>Asset Management</b> Overspends of £102k £26k & £10k are projected respectively for Primary, Secondary & Special Schools.	138
<b>Special Education Needs-</b> Overspends of £179k for L.A. Special Day and £256k for Independent Day are reduced by an underspend of £110k for Independent Residential and £12k for mainstream tuition	325
<b>Schools Contingency-</b> A contingency provision was set aside in the 2015/16 budget to offset anticipated pressures, mainly in the SEN service. Based on current projections a drawdown of £336k would be needed from contingency to achieve an overall balanced position.	(336)
<b>Other minor Variations</b>	55
<b>Schools Total</b>	<b>0</b>

## Treasury Management Cashflow Investments &amp; Borrowing as at 31st July 2015

The Treasury Management position as at **31st July 2015** is set out below:

	31st March 2014	30th April 2014	31st May 2015	30th June 2015	31st July 2015
	£000's	£000's	£000's	£000's	£000's
Long term borrowing	272,532	272,532	272,532	272,532	293,532
Short-term borrowing	40,500	40,500	27,500	17,000	17,000
<b>Total borrowing</b>	<b>313,032</b>	<b>313,032</b>	<b>300,032</b>	<b>289,532</b>	<b>310,532</b>
Total investments	58,370	56,350	37,700	19,315	37,540
<b>Net debt</b>	<b>254,662</b>	<b>256,682</b>	<b>262,332</b>	<b>270,217</b>	<b>272,992</b>

## Movement in debt over year

	1 <sup>st</sup> April 2015	Debt repaid	New debt	31st July 2015
	£000's	£000's	£000's	£000's
PWLB	230,031	0	0	230,031
Commercial loan	30,000	0	0	30,000
Gloucester CC	10,000	0	0	10,000
Salix	2,501	0	0	2,501
Temporary borrowing	40,500	(32,500)	9,000	17,000
LT Borrowing Local Authorities			5,000	5,000
LT Borrowing from LEEF			6,000	6,000
EIB LT Borrowing			10,000	10,000
<b>Total borrowing</b>	<b>313,032</b>	<b>(32,500)</b>	<b>30,000</b>	<b>310,532</b>

## London Borough of Enfield Investments at 31st July 2015

Financial Institution	Principal	Start Date	Effective Maturity	Rate	Days to Maturity	Lowest Credit Rating
<b>Call Accounts</b>	£					
HSBC	240,000		On demand	0.40%	1	AA-
Handlesbanken	15,000,000		On demand	0.50%	1	AA-
<b>Money Market Funds</b>						
Ignis	8,000,000		On demand	0.49%	1	AAAm*
Goldman Sachs	6,800,000		On demand	0.43%	1	AAAm*
<b>Termed Deposits</b>						
Lloyds Bank PLC	7,500,000	06/05/2105	05/05/2016	1.00%	279	A
<b>Total - Investments</b>	<b>37,540,000</b>		<b>Average</b>	<b>0.58%</b>	<b>279</b>	
Number of Investments	3					

## London Borough of Enfield Short Term loans at 31st July 2015

Financial Institution	Principal	Start Date	Effective Maturity	Rate	Days to Maturity
Wokingham BC	£3,000,000	18/09/2014	11/08/2015	0.48%	12
North Yorks CC	£5,000,000	01/12/2014	30/11/2015	0.70%	123
NW Leicestershire DC	£2,000,000	26/06/2015	24/06/2016	0.50%	330
Tyne & Wear Transport	£2,000,000	03/06/2015	01/06/2016	0.50%	307
Sedemoor DC	£5,000,000	04/06/2015	02/06/2016	0.50%	308
<b>Total</b>	<b>£17,000,000</b>		<b>Average</b>	<b>0.55%</b>	

**2015/16 Budget & Medium Term  
Financial Plan (£'000)**

**Appendix C**

**Departmental Red & Amber Savings - July 2015 (Excluding Enfield 2017)**

Ref No.	Proposal Summary (from template)	Risk	Total 2015/16	Remarks
<b>Red Savings</b>			<b>£000's</b>	
<b>Health, Housing &amp; Adult Social Care</b>				
HHASC 15/16 S3	Reduction in unit costs - care purchasing	Red	(1,200)	HHASC 15/16 S3 & S4 being met through EY savings proposal S02. Current projected saving for 15/16 is £1,280k.
HHASC 15/16 S4	Care purchasing reduction through market management	Red	(2,000)	HHASC 15/16 S3 & S4 being met through EY savings proposal S02. Current projected saving for 15/16 is £1,280k.
HHASC 15/16 S8	Voluntary Sector Contracts	Red	(360)	Notice still needs to be given to VCS organisations re: funding reductions. Until this happens no progress can be made on this saving.
<b>Total Red Savings</b>			<b>(3,560)</b>	
<b>Amber Savings</b>				
<b>Housing, Health &amp; Adult Social Care</b>				
HHASC 15/16 S1	Brokerage Redesign	Amber	(800)	HHASC 15/16 S1 & S2 being met through EY savings proposal S01. Current projected saving for 15/16 is £420k.
HHASC 15/16 S2	Demand Management - Dementia	Amber	(50)	HHASC 15/16 S1 & S2 being met through EY savings proposal S01. Current projected saving for 15/16 is £420k.
HHASC 15/16 S6	Personalisation of Transport services	Amber	(100)	Latest projected saving is £31k. Work is ongoing.
HHASC 15/16 S7	Residential Price improvement	Amber	(500)	Estimated savings achievable in 15/16.
<b>Finance, Resources &amp; Customer Services</b>				
FRCS 25-1 (2)	Culture and Arts development at Forty Hall	Amber	(56)	Arts & Culture restructure is still in the process of being implemented
<b>Schools &amp; Children's Services</b>				
SCS 15/16 S5	Commissioning and Community Engagement Team Merger	Amber	(120)	Service currently reporting an overspend of £62k due to agency cover
SCS 15/16 S8	Early Years - Play Service	Amber	(172)	Restructure has been delayed but alternative savings are being sought from within the EY budget
<b>Total Amber Savings</b>			<b>(1,798)</b>	
<b>Total Red / Amber Savings</b>			<b>(5,358)</b>	

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**MUNICIPAL YEAR 2015/2016 REPORT NO. 56****MEETING TITLE AND DATE:**

Cabinet: 16<sup>th</sup> September  
2015

**REPORT OF:**

**Director of Finance, Resources &  
Customer Services**

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<b>Agenda – Part: 1</b>	<b>Item: 8</b>
<b>Subject:</b> Capital Programme Monitor First Quarter June 2015 Budget Year 2015-16	
<b>Wards:</b> All <b>Key Decision No:</b> 4153	
<b>Cabinet Member consulted:</b> Cllr Stafford	

**1. EXECUTIVE SUMMARY**

The purpose of this report is to inform Members of the current position up to the end of June 2015 regarding the Council's Capital Programme (2015-19) taking into account the latest information for all capital schemes including the funding arrangements.

The report shows that the overall expenditure is projected to be £164.6m for the General Fund and £59.7m for the HRA for 2015/16.

The report:

- 1.1 Sets out the estimated capital spending plans for 2015-19 including the proposed arrangements for funding;
- 1.2 Confirms that the revenue capital financing costs for the agreed 2015/16 to 2016/17 programme are provided for in the budget and notes the review of the programme, especially in relation to later years.
- 1.3 Advises upon the Council's borrowing and investment activity.

**2. RECOMMENDATIONS**

It is recommended that:

1. Cabinet agrees the additions to the General Fund Capital Programme totalling £5.6m in 2015/16 (Table 1 - to be primarily funded from grants, contributions and earmarked resources) and notes that this will not materially increase capital financing costs. Cabinet also agrees the additions to the HRA Programme totalling £0.1m (funded from grant).
2. The updated four year programme including proposed reductions is agreed by Cabinet subject to indicative estimates included in later years (Section 5)

### 3. BACKGROUND

The Council's Capital Programme is continually reviewed and monitoring reports are submitted to Cabinet on a quarterly basis.

The Council continually strives to maximise external grants and contributions, attracting new revenue streams to fund projects wherever possible and minimising the need to borrow.

This is the first quarterly report on the 2015/16 capital budget and four year Capital Programme 2015-19 as approved by Council on the 25<sup>th</sup> February 2015 (2017/19 reported and noted as indicative figures).

### 4. 2015/16 CAPITAL BUDGET

The following updates are included this quarter in the proposed 2015/16 capital budget.

#### Additions to the Programme

There are a number of additions to the 2015/16 capital budget which are summarised in Table 1 below. Funding is primarily from a mixture of external grants, contributions, earmarked reserves set aside and council resources.

Significant changes in later years that have been included in this report are also set out below:

- Affordable Housing (Indicative)  
Indicative growth figures of £2.5m forecasted for the Affordable Housing program in 2016/17 (General Resources)
- Targeted Capital – School Meals (Eldon School)  
Growth expenditure at Eldon School expected to be £2.3m n 2017/18 (Grant).
- Mental Health and Wellbeing Centre  
Growth figures of £1.3m anticipated in 2018/19, when project is likely to commence (DH - Social Care and Mental Health Supported Capital Expenditure Grant)

Table 1 – Growth Items	2015/16 Additions £'000	Funding Source
<b>ENV &amp; REGEN</b>		
Meridian Water	1,064	Grant (831k & S106 233k)
Business & Economic Development	170	Grant (90k) & Earmarked Resources (80k)
Lee Valley Heat Network	115	Revenue Contributions (115k)
TFL	225	Grant (TFL)
15/16 Firs Farm Wetlands & Flood Storage	657	Grant (Firs Farm Wetlands & Flood Storage Area)

Community Safety	412	Earmarked Resources (335k) & Revenue Contributions (80k)
Parks	263	Grant (£75k Kind George Trust Fund, £5k GLA Pocket Parks, 25k SITA)
Resurfacing of Genotin Rd Car Park	50	Earmarked Reserves (Parking Development Fund)
<b>ENV &amp; REGEN TOTAL</b>	<b>2,956</b>	
<b>FRCS</b>		
SAP E-FORMS	199	General Resources
Unified Comms LYNC	446	General Resources
'AppSense' Application Manager	144	General Resources
<b>FRCS TOTAL</b>	<b>789</b>	
<b>HOUSING</b>		
The Reprovision Project -Elizabeth House	1,024	General Resources (agreed Cabinet June 2015)
GANS - Grants & Nomination Scheme	72	Revenue Contributions
<b>HOUSING TOTAL</b>	<b>1,096</b>	
<b>SCS</b>		
Chase Farm Temporary School at Suffolks & Bishops Stopford	766	Grant
<b>SCS TOTAL</b>	<b>766</b>	
<b>GENERAL FUND</b>	<b>5,607</b>	
<b>HRA</b>		
Grants to Vacate	100	Grant
<b>HRA</b>	<b>100</b>	
<b>TOTAL ADDITIONS</b>	<b>5,707</b>	

### Updated Project Expenditure Profiles

Monitoring of the programme has identified the following projects where the forecast spending profile has significantly changed from the original forecasts:

- The Environment & Regeneration Programme requires the following re-profiling:
  - Cycle Enfield (Mini-Holland) Project budget re-profiled £2.2m from 2015/16 and £1.0m from 2018/19 into 2016/17 (£2.2m) and 2017/18 (£1.0m).
  - Hertford Road – Corridor Improvement (Indicative) 2015/16 Budget, £1.6m, re-profiled into 2016/17.
  - £0.5m of Wheeled Bins Budget re-profiled from 2015/16 into 2016/17.
  - £2.4m of Vehicle Replacement Programme re-profiled from 2015/16 into 2017/18
  - £1.0m of Market Gardening project budget re-profiled from 2015/16 into 2016/17
  - New Southgate 17/18 (Indicative) entire budget of £1.7m in 2015/16 re-profiled into 2016/17.
  - Projects affecting the development of Meridian Water have had budgets totalling £11.4m re-profiled out of 2015/16 into 2016/17. This

comprises of £8.2m for the Causeway, £0.151m for Legible London, £1.7m for Angel Road Station Improvements, and a further £1.4m for Angel Gardens Phase 3 -5. We are in competitive dialogue to select a preferred partner to assist in delivery of this scheme and reprofiling of budgets reflects a decision in this regard early 2016.

- Projects affecting the Edmonton area have also had budgets totalling £3.0m re-profiled out of 2015/16 into 2016/17. This comprises of £0.8m for Greening the Green, £2.1m for Edmonton Projects (Indicative), and £0.15m for Angel Edmonton (Indicative).
- Other Heritage Projects budget for 2015/16, £1.1m, re-profiled out of 2015/16 into 2016/17.
- Enfield Town (Indicative) budget for 2015/16, £1.7m, re-profiled out of 2015/16 into 2016/17.
- The budget agreed at October 2014 Cabinet for Enfield 2017 programme has now been re-profiled to reflect the pace of change within Enfield2017. It is intended that digital aspects of the programme are delivered in 14 months rather than 22 months. In order to push forward savings, especially in the areas of transactional and finance automation, there is a requirement for technology development and an increase of subject matter experts to be brought in earlier in the programme.

The opportunity to capitalise project and programme activity has increased due to the acceleration of the delivery pace. This increase is in line with the cabinet paper of October 2014, we are now able to utilise capitalisation above the minimum figure of £10.2 previously indicated.

- The Adult Social Care Programme has re-profiled £0.104m of the Mental Health and Wellbeing Centre budget from 2017/18 to 2018/19, as the project is still in the early stages of development.
- The Schools and Children's Services Programme has reprofiled £0.675m of Brimsdown Kitchen (FSM) budget from 2015/16 into 2016/17 (£0.2m) and 2017/18 (£0.475m).

### **Scheme Reductions**

Reductions to General Fund schemes reported this quarter are:

- Environment & Regeneration
  - A reduction of full £0.038m budget for the Pocket Parks project (2015/16) as the project was never started and has been abandoned due to funding no longer being available.
  - A reduction of £0.189m of TFL budget in 2015/16.
  - £0.018m reduction in Waste and Recycling Budget (Indicative) in 2017/18.
- Adult Social Care

- A reduction of £0.161m from the Reprovision of Elizabeth House budget, 2017/18, to reflect outcome of tender.
- New Options – Design & Rebuild budget reduced by £0.017 in 2015/16.

### Latest 2015/16 Capital budget

The capital budget for 2015/16 is shown in Table 2; this summarises the latest position including the changes set out above.

	2015/16 Budget as approved by Cabinet £'000	Carry Forward from Previous Year £'000	Revised Budget £'000	Slippage (To) / From Future Years £'000	Additions 2015/16 £'000	Proposed Reductions 2015/16 £'000	Proposed Programme 2015/16 £'000
Environment	67,131	16,577	83,708	(27,984)	2,956	(227)	58,453
Finance, Resources and Customer Services	6,554	4,980	11,534	4,000	789	-	16,323
Health, Housing and Adult Social Care	36,620	6,137	42,757		1,096	(17)	43,836
Schools and Children's Services	42,746	2,666	45,412	(232)	766		45,946
<b>Total General Fund Expenditure</b>	<b>153,051</b>	<b>30,360</b>	<b>183,411</b>	<b>(24,216)</b>	<b>5,607</b>	<b>(244)</b>	<b>164,558</b>
Housing Revenue Account	59,605		59,605		100		59,705
<b>Total Capital Expenditure</b>	<b>212,656</b>	<b>30,360</b>	<b>243,016</b>	<b>(24,216)</b>	<b>5,707</b>	<b>(244)</b>	<b>222,468</b>

### Key Projects programmed for 2015/16.

The principle outcomes of the current year programme are considered below:

#### 4.1 Environment and Regeneration

The Environment Department's Capital Programme is broadly in-line with agreed timescales and objectives set out in Budget Report to Cabinet in February 2015.

- **Highway Services**

Enfield Council plans to resurface or reconstruct 12km of Non-Principal Road carriageways during 2015/16, as set out in the Highway Maintenance Plan. The Authority plans to resurface 9.5km of carriageway between July and November, and the remaining 2.5km in the last quarter (includes approximately 1.1km of carriageway recycling; saving approximately 98 tonnes of CO<sub>2</sub>). The Authority planned to resurface 3km of Principal Roads, of which 2.55km has been completed so far.

The Footway Replacement Capital Programme will be used to renew 9.7km of footways of which 1km had been renewed at the end of June 2015.

The Council intends to plant a total of 400 plus new highway trees. Planting sites have been identified and removal of deteriorating stock has begun. Planting scheduled for winter months.

Enfield Council will also implement a programme of Structures and Watercourses schemes. At the end of June 2015 design work for Smeaton Road Bridge was complete and the authority is waiting for a date for the works to start on site. Mollison Avenue drainage works is also awaiting a start date. The work on Firs Farm wetlands has started on site and is progressing as planned. Bourne Hill Footbridge parapet work is being reviewed due to the difficulty of obtaining track possessions.

Safety fence improvements at Nags Head Road/Lea Valley roundabout and Mollison Avenue are in the feasibility phase.

- **Traffic & Transportation**

Enfield Council will deliver a range of traffic improvement and road safety schemes, set out in Enfield's Local Implementation Plan Annual Progress Report, including: walking and cycling routes; bus route accessibility and reliability; corridor improvements; traffic sign reviews; air quality; smoothing traffic and climate change mitigation; Smarter Travel (cycling and walking initiatives); Station Access and various other Traffic and Transport Initiatives.

- **Cycle Enfield**

TfL will be releasing £1.9m of Mini Holland funding in 2015/16 for design and implementation of schemes in 2015/16. Preliminary design and modelling of the main road schemes is progressing well and TfL has approved the base traffic models. The A105, Enfield Town and Southbury Road schemes have been the subject of TfL Sponsor Reviews and reviews by Urban Design London and critical friends.

On 17&18 July a public exhibition was held for the A105 scheme. A similar exhibition for the Enfield Town and Southbury Road schemes is planned for 25 & 26 September. Both exhibitions mark the start of a 12 weeks public consultation.

The Cycle Enfield programme is progressing in accordance with agreed timescales and budgets.

- **Environmental Protection**

The 15/16 scheme budget of £116k will be used to install gates, which enhance community safety and provide a cleaner and safer

environment for Enfield residents, by reducing crime or fear of crime, fly tipping and other antisocial behaviours.

- **Community Safety**

The CCTV Camera Replacement Programme is budgeted to spend up to £186k; as planned in the 2015/16 CCTV replacement programme.

Pymmes Park Lake Improvements: Pollution linked to pipe misconnections in this area, have allowed pollutants and waste into the lake. The project to tackle this started in 14/15 and is planned to be completed in 2015/16.

Extension of Enfield Public Safety Centre Server Room £120k: The building of a server room; extension at the Enfield Public Safety Centre (EPSC) as outlined by the feasibility study, to create further server and communications equipment space is progressing as per the plan, the tender has been sent out.

- **Parks**

Forty Hall Park Landscaping Project: Heritage Lottery Fund (HLF) awarded Enfield Council a grant of £1.8m, to restore the grounds of Forty Hall. Work is near completion and only minor snagging is outstanding

Parks Play Equipment: Significant works have been completed in seven parks across the borough. A contract for the remaining works will be awarded by 31st July 2015. Works are on target for completion by March 31st 2016. The Council obtained S106 funding for the construction of Aldersbrook Avenue Recreation (Play Equipment), the Aldersbrook Recreation Ground feasibility and consultations have been completed and the project is planned to be completed in 2015/16.

Parks Fencing: Two thirds of the works programme has been completed. The full work programme is on target for completion three months ahead of schedule, by 31st December 2015.

Parks Footway: The works programme is severely behind schedule due to under performance from the new highway contractor, Ringway Jacobs. Five schemes have been completed (four by alternative contractors), but eighteen schemes remain. The target completion date of 31st October 2015 will be missed. Additional resources are currently being sought in an attempt to complete the scheme by the 31st of March 2016.

Millicent Grove Cherry Blossom Close Open Space: a S106 contribution of £275k (£170k for contract works) from Fairview Homes towards the provision of Multi Use Games Area and

ancillary equipment, landscaping and play area. The tender is in process and the works are planned to be complete in 2015/16.

- **Vehicle Replacement Programme**

The planned replacements of refuse vehicles, special education needs buses and parks equipment has not taken place as was projected in the 15/16 replacement programme. This is due to the ongoing service reviews and restructures in Fleet Management and Waste Operations. The replacement programme will be reviewed further for the next quarter capital monitoring.

- **Building Improvement Programme**

The 2015/16 programme includes various refurbishment and remedial works to corporate buildings, ensuring that they are fit for purpose and provide a safe, healthy environment for staff and visitors. Pressure on the programme continues as it is asked to cover a wider remit.

The BIP programme also includes the Civic Centre Capital budget of £8.280m. The refurbishment and remodelling of block A, floors 9-3 is currently on site, floors 8 & 9 are due to complete in August 2015, the whole contract is due to be completed in May 2017. The 15/16 allocation is £3,280k.

- **Disability Access Programme**

In compliance with the Equalities Act 2010, approval was granted and works carried out to agreed timescale with users at Wheatsheaf Hall, Park Avenue Mental Health Resource Centre. Further individual projects are currently being assessed for inclusion within the 2015/16 programme.

- **Market Gardening**

Capital funding will support the creation of new community food growing spaces by providing infrastructure and materials over the next eight months.

The Enfield Farm Start project has been fully scoped and negotiations are well-advance for the preferred site. Plans are to commence work on site in autumn this year.

- **The Electric Quarter**

Land acquisitions have been progressed within budget and revisions to the regeneration proposals caused by the advent of the free school proposals have been subject to development appraisals by Jones Lang LaSalle. The Council acquired 1.1 ha from the EFA in June 2015, which will largely form the first phase of delivery. A revised Planning Application is anticipated late summer 2015, with a start on site scheduled for Q4 2015/16. The projection also



includes the purchase of the school site and Middlesex University site this financial year. £2.20m budgets from other areas were re-profiled to redevelop Swan annexe and wider high street improvements, pending Cabinet report in autumn 2015.

- **South Street East**

Phased public realm works to promote safety and improve access to the east of South Street are complete, including implementation of speed tables and a cycle refuge. The Gateway scheme “Two Brewers” memorial has been completed. The remaining budget has been reprofiled into Ponders End High Street to redevelop Swan annexe/ future high street improvements, pending cabinet report in autumn 2015.

- **Ponders End Waterfront**

Initial works to clear the waterways ahead of Phase 1 implementation have been completed. Project paused and being reviewed at the moment, total budget of £328k slipped into 16/17.

- **New Southgate**

Works to deliver “Take the High Road” were substantially completed in March 2015. The re-scoped Scheme has been completed and remaining resources reprofiled and redirected to Ponders end, cabinet report pending.

- **Meridian Water**

Land Assembly: The Council unconditionally exchanged on Dwyer land; with deposit in June 2015 to secure 6ha of land to support the development of Meridian Water. This complements the acquisition of circa 9 hectares of land at Meridian Water from National Grid which was acquired on 2nd April 2015. These sites can collectively provide approximately 3,000 new homes at Meridian Water. Significant work has progressed in conjunction with the Environment Agency to establish a comprehensive remediation strategy for the sites, in advance of residential development.

Meridian Boulevard: The Causeway is the key east to west central transport, public realm and infrastructure project for Meridian Water, linking the neighbourhoods through a range of works such as public squares, priority bus and cycle ways and bridges over the waterways. Early phased design has been completed for phase 1, and is being consulted with landowners. Legible London Scheme will be developed as phased delivery, in tandem with development of Meridian Water and the Causeway (Meridian Boulevard). Timetable to be reviewed in line with phased delivery of Meridian water, the total budget has been re-profiled into 16/17.

Angel Road Station: £931k to be spent on fees and entering into the Development Services Agreement with Network Rail in 15/16, the remainder re-profiled into financial year 16/17.

Angel Gardens: Angel Gardens (Rays Road) has progressed. Phase 1 works to create an Activity Zone, including an outdoor gym, innovative “container play” and parkour free running course completed in March 2015. The project has been paused pending additional feasibility work therefore it is currently anticipated that phases 3-5 will slip into 16/17.

- **Edmonton Green**  
Detailed feasibility to commercially redevelop the railway arches as part of ‘Greening the Green’ project have been progressed, in conjunction with the mini Holland (Cycle Enfield) delivery programme. The total project depends on funding from partners i.e. network rail and GLA. The project is to be reviewed, hence budget reprofiled into 2016-17.
- **Regeneration and Enhancement of the Crescent**  
The main phase of works under the Regeneration and Enhancement project at The Crescent has been completed. Final payments in respect of the building works fall due in 15/16. Up to £70k is earmarked for the creation of the Monmouth Road Open Space pocket park (consultation on this is programmed for summer 2015, with project delivery commencing autumn 2015). Exit strategy projects are currently under consideration, including the installation of CCTV to combat anti-social behaviour on Bounces Lane. The budget is expected to be fully expended by the end of the financial year.
- **Broomfield House Restoration**  
The HLF and Historic England (formerly English Heritage) have encouraged the Council to bring forward a Conservation Management Plan (CMP) for the House, Stable block and Park and an Options Appraisal for the House and Stable Block. The CMP will provide a strategic plan, which is needed to give a framework to investment, essential for Lottery funding purposes. The Options Appraisal will explain the constraints facing the site and seek views on potential options for the site. The Council are currently preparing these documents (with specialists Donald Insall Associates). A Consultation and Stakeholder Engagement Strategy has been prepared which envisages two phases of consultation and engagement on the CMP and Options Appraisal, which is due to commence mid-Summer and continue into the Autumn. Projected expenditure for 15/16 is £150,000. £179,000 reallocated to 2016/17 to take forward the preferred option selected by the Council following completion of the Options Appraisal.

- **Business & Economic Development projects**

Meridian Business Park: Funding partners have been met and prioritised projects have been identified. Highways are in the process of advising cost estimates and timeline.

Improvement of shop fronts: Enfield Council has been awarded £1,083m of New Home Bonus funding from the Growth Deal for London for the period 2015-2017. £440k of this is for Improvement of shop fronts in Enfield Town and Ponders End. Improvements will target ground floor retail units of independent retailers as part of a block so that they contribute to the quality and appeal of the borough's high streets. In addition to the NHB funding £80,000 of LBE Capital funding has been identified as match funding for the scheme.

- **Lee Valley Heat Network**

The final development stage for LVHN was completed by March 2015, six months earlier than expected. The main investment decision in LVHN is scheduled for Cabinet in June and Full Council in July 2015. There will be two recommendations to the main investment decision which is to bring forward and draw down £828k mobilisation costs from the LVHN total cost envelope, the size of which will be confirmed by the recently appointed LVHN cost consultants and the cost of borrowing to fund corporately, until LVHN has its own income with which to pay interest.

The overall cost envelope remains unchanged for LVHN Phase 1, with the project now being rolled out faster than planned, including detailed plans for future connections and network expansion. LVHN is on track to meet the £1.464 million forecast spend by September 2015.

## **4.2 Corporate Projects.**

- **Palmers Green Library**

Major refurbishment on the library began in August 2014, after work had already been undertaken to split the services between Southgate Town Hall and Palmers Green Library, following the sale of the Town Hall for residential development. With the main library premises closed, refurbishment works are progressing as planned. The Library is due to re-open on 21<sup>st</sup> September 2015.

## **4.3 Health, Housing and Adult Social Care.**

The principal and ongoing elements of the Adult Social Care Capital Programme are all progressing well and on track to deliver including:

- The commissioning and procurement of a 70 bed dual registered care provision on the Elizabeth House site.

- The relocation of New Options Learning Disabilities Day services currently based at the Claverings Estate.
- A scheme for a Mental Health and Wellbeing centre is in preparation.
- The upgrade and integration of Social Care IT systems. The Carefirst system is continually being developed to ensure it remains fit for purpose to meet the Council's business requirements. However, this scheme is now monitored within the Corporate IT service in FRCS Department.

The Adult Social Care Capital Programme forecast for 2015/16 at Quarter 1 is:

- Elizabeth House - dual registered care provision had a contractor, for the construction of a new 3 storey 70 bed care home on the site of the former Elizabeth House, approved by Cabinet in June 2015. An additional capital sum of £2.647m was approved, making the total projected cost of the project £11.663m. Work on site has begun, with completion expected by October 2016.
- The Mental Health and Wellbeing Centre project is still in the early stages of development, and it is hoped to bring forward recommendations before the end of 2015/16.
- Practical Completion was awarded in November 2014 on the Ordnance Unity Centre (Joint Service Centre). It is still anticipated that there will be some costs in 2015/16 to meet the requirements of the users of the building and address outstanding snagging items. The intention is to process the final account in November 2015, at which point a further payment may need to be made to the contractor depending on the outcome of the Extension of Time claims.

#### **4.4 Community Housing**

Projects include:

- Disabled Facilities Grant to enable private sector residents to remain in their homes.
- Discretionary Housing Assistance Grants:  
To enable residents to remain in accommodation that is free from serious disrepair and suitable for their needs. These include Small Works Assistance and Decent Homes works.
- North London Sub Region:  
The North London Sub Region grant targets the bringing of empty properties back into use through CPOs, Grants and

Nominations scheme. Empty property revenue contributions are also available.

Decent Homes Grants help with Cat 1 heating and Insulation Hazards and help to bring private properties up to the decent homes standard.

- Affordable Housing Programme:  
Re-housing people for Old Church Court - £2.2m.  
Purchase the interest and refurbishment of former caretakers lodge in Bell Lane - £390k  
Renovation and adaptation of Council Assets for use as Temporary Accommodation - £400k

#### **4.5 Schools and Children's Services**

The principal areas of capital expenditure in 2015/16 are as follows:

- Construction of Phase 1 of the Primary School Expansion Plan is generally complete with some external and highways works in progress. Phase 2 is advanced with the majority of projects completing this financial year.
- The design of a new Pupil Referral Unit to replace the Secondary Tuition Centre in 2017 is at the planning consultation stage.
- Projects to support the implementation of early education for 2 year olds through non-ring fenced Capital Grant funding of £1.1m secured by the Council.
- The settlement of final costs for a number of pre Primary School Expansion Programme school expansion schemes that are already operational.
- Universal Infant Free School Meals (UIFSM). The UIFSM programme consists of nine projects, five of which have been delivered in 2014/15. The remainder are major projects and in construction with completion expected early in 2016/17.
- The Condition & Fire Prevention Programme has in the main been actioned for delivery as per the 1st June 2015 Cabinet report.

#### **4.6 Housing Revenue Account**

The capital allocation of £59.7m is currently still predicted to be spent in 2015/16. However, it should be noted that the Government's proposal to reduce rental income to the HRA with effect from 2016/17 for a four year period means that the capital programme, along with all other expenditure and income within the HRA, is currently under review. The full impact of the new rent policy, along with Enfield's

response and proposed recovery plan, will be reported to Cabinet in the autumn.

- Major Capital Works  
The Council no longer receives Decent Homes funding to contribute towards this programme, so it is now funded mainly from HRA general resources along with some Government “Right to Buy One for One Replacement Scheme” receipts. Although some small underspends have been identified on old schemes within the programme, the current projection is that spend of £43m will still be achieved this year.
- Estate Renewals  
The estate renewal budget for 2015/16 is £15.5m. This will be funded from a combination of resources including Greater London Authority grants, developers’ contributions, HRA general resources and “Right to Buy One for One Replacement Scheme” receipts. At present, all schemes are projected to be on track to achieve the target spending. Similarly, all budgeted income for 2015/16 is still expected to be received this year.
- Grants to Vacate  
The Council has been successful in attracting £600,000 additional funding from the Government’s Social Mobility Fund to pay towards this scheme. The new budget for Grants to Vacate is £1.1m.

### **CAPITAL PROGRAMME 2015/16 to 2018/19**

The detailed capital programme is set out in Appendix A. It should be noted that later years include indicative costs which will be revised once detailed scheme plans are finalised.

#### **Table 3 Financing of Capital Expenditure**

The following tables sets out the current funding position for the 2015-19 Capital Programmes. The second part of the table shows that the increase in borrowing is to be funded to a significant extent by ‘commercial arrangements’ with business plans for commercial property rental and capitalisation of costs associated with major regeneration at Meridian Water.

	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	Total £'000
<b>Total General Fund Expenditure</b>	<b>164,558</b>	<b>160,327</b>	<b>139,059</b>	<b>69,157</b>	<b>533,101</b>
Funded From:					
Earmarked Resources	(56,697)	(50,968)	(36,006)	(33,989)	<b>(177,659)</b>
Disposals Programme	(4,000)	(4,000)	(4,000)	0	<b>(12,000)</b>
Unapplied Capital Receipts	(2,060)	(876)	0	0	<b>(2,936)</b>
General Fund Capital Reserve	(1,000)	0	0	0	<b>(1,000)</b>
Indicative Programme	(9,671)	(22,088)	(46,070)	(9,851)	<b>(87,680)</b>
<b>Increase in Capital Financing Requirement</b>	<b>91,130</b>	<b>82,395</b>	<b>52,983</b>	<b>25,317</b>	<b>251,826</b>
<b>Total HRA Expenditure</b>	<b>59,705</b>	<b>59,128</b>	<b>77,011</b>	<b>73,790</b>	<b>269,634</b>
Funded From:					
Earmarked Resources	(59,705)	(59,128)	(77,011)	(51,690)	<b>(247,535)</b>
<b>Increase in Capital Financing Requirement</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>22,100</b>	<b>22,100</b>

<b>Increase in CFR Funded by:</b>					
Council Tax	40,035	25,551	13,275	5,317	84,178
Commercial Business Plans	49,578	52,066	39,708	20,000	161,352
	<b>89,613</b>	<b>77,617</b>	<b>52,983</b>	<b>25,317</b>	<b>245,530</b>

### **Types of Capital Funding**

Earmarked Resources	Specific government grants or other contributions from external parties and the use of specific reserves within the Council's available resources. Funding is specific to certain schemes or certain types of capital investment e.g. provision for additional school places. There is a high level of certainty over these funding streams.
Disposals	Estimated proceeds from the sale of assets (net of disposal costs) that have so far been approved for disposal over the life of the programme. Given the uncertainties that can arise in connection with the sale of assets, there are risks that the planned sales will not be achieved within the projected timescales or ultimately not realise the projected capital receipts.
Unapplied Capital Receipts	Capital receipts from previous years' disposals, brought forward from 2013/14 and the balance in the General Fund Capital Reserve.

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Minimum Revenue Provision (MRP)	Capital expenditure that cannot be funded immediately from grants, capital receipts or direct revenue/reserve contributions must be funded from the annual set aside from the revenue budget (MRP). MRP is determined according to statutory regulation based on the Capital Financing Requirement. There are equivalent statutory arrangements for the funding of HRA capital expenditure which do not involve an HRA Minimum Revenue Provision.
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## 6. REVENUE IMPLICATIONS

The revenue implications of the Capital Programme are set out below:

**Table 4 – Revenue Implications**

	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	Full Year Effect £'000
<b>General Fund</b>					
Additional MRP		3,645	6,941	9,060	10,073
Interest on Borrowing	1,792	6,857	14,401	23,406	32,854
Business Plans	(992)	(5,959)	(12,781)	(20,229)	(27,241)
<b>Total Revenue Cost to Council Tax</b>	<b>801</b>	<b>4,543</b>	<b>8,561</b>	<b>12,237</b>	<b>15,686</b>
<b>HRA</b>					
Interest on Borrowing	0	0	0	442	884
<b>Interest on Borrowing</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>442</b>	<b>884</b>

Local Government is currently facing reduced resources due to the continued reductions in public sector costs. At the same time there are increases in demand for our key services and the continued affordability of the Capital Programme should be viewed in this context.

Over recent few years the Council has reduced its short term investments primarily to fund the Capital Programme. This has been a sensible approach agreed with our external treasury advisors given the relative interest earned from investments in comparison to borrowing costs. The Council is now in a position where it will need to actually borrow to finance capital investment that is not funded from other resources such as grants, contributions and capital receipts. The Council has headroom in its current borrowing position to allow this to happen given that actual borrowing including the effect of the current Capital Programme is within the Council's Capital Financing Requirement but will continue to review its borrowing position on a regular basis when assessing the affordability of future capital projects.



The revenue costs do not include any capital financing relating to indicative schemes. These are still subject to approval of business plans and proposed funding arrangements. The table also includes an allowance for costs to be met under commercial business plans mentioned previously. The net cost is the financing forecast to be met in the Medium Term Financial Plan

The annual review of the existing capital programme is underway. It will particularly focus on the later year schemes where existing and indicative budgets (which have not got business plans) will be assessed for funding and affordability. Potential funding in later years will be firmed up and where necessary, programmes revised to fit funding available.

## 7. CAPITAL PRUDENTIAL INDICATORS

Legislation requires each authority to have regard to the CIPFA Prudential Code for Capital Finance. This means that authorities are responsible for determining whether decisions on capital investment are affordable, prudent and sustainable. Adhering to CIPFA's Prudential Code is the means by which local authorities demonstrate that they have satisfied this obligation. The Secretary of State's reserve power could be used if an authority fails to adhere to the Prudential Code. Similarly the Secretary of State has the power, on national economic grounds, to set limits in relation to borrowing by local authorities as a whole.

Members' involvement in the process is essential for good governance of the strategic decisions around capital investment and to ensure compliance with the requirements of the Prudential Code. The Council must be able to demonstrate that capital expenditure plans are affordable, external borrowing is prudent and sustainable, and that treasury decisions are taken in accordance with good practice.

When considering its programme for capital investment the Council is required, under the Prudential Code, to agree and monitor a number of mandatory prudential indicators. The Council must take account of the following matters when setting and revising the prudential indicators:

- **Affordability:** e.g. the implications for Council Tax and housing rents;
- **Prudence and sustainability:** e.g. implications for external borrowing;
- **Value for Money:** e.g. through the use of option appraisals;
- **Stewardship of Assets:** e.g. asset management planning;
- **Service objectives:** e.g. whether the proposals meet the Authority's strategic objectives;
- **Practicality:** e.g. achievement of the forward plan.

The indicators set out in this report are those reported in the 2015/16 Budget report to Council on 25<sup>th</sup> February 2015. These will be monitored and reported on at each quarters monitoring report for 2015-16.

**Table 5 - Capital Expenditure Indicator General Fund and HRA**

Capital Programme	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	Total £'000
General Fund Latest Forecast <b>General Fund Indicator</b>	113,491 <b>129,329</b>	103,644 <b>93,886</b>	76,329 <b>56,675</b>	62,898 <b>63,042</b>	356,362 <b>342,932</b>
HRA Latest Forecast <b>HRA Indicator</b>	52,858 <b>72,129</b>	66,903 <b>46,818</b>	47,686 <b>39,900</b>	26,966 <b>31,589</b>	194,413 <b>190,436</b>
Total Latest Forecast <sup>1</sup> <b>Total Indicator</b>	166,349 <b>201,458</b>	170,547 <b>140,704</b>	124,015 <b>96,575</b>	89,864 <b>94,631</b>	550,775 <b>533,368</b>

The Capital Financing Requirement measures the extent to which the Council's capital expenditure has not yet been funded; it represents the authority's underlying need to borrow to meet its capital commitments. The Council's actual borrowing must not exceed this amount; actual borrowing is determined by the availability of internal funds such as maturing investments and cash backed reserves and balances that can provide cash resources to meet capital expenditure. As stated above, the Council cannot sustain its Capital Programme from these internal sources any longer and new borrowing arrangements will need to be put in place to support the Capital Programme.

The latest forecast of the Capital Financing Requirement for the relevant years is set out in Table 6. The later year's figures reflect the movement of General Fund indicative schemes into the approved programme. Revised indicators will need to be presented to Council when the capital review has been completed.

**Table 6 – Current forecast of Capital Financing Requirement**

Capital Programme	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000
General Fund Latest Forecast <b>General Fund Indicator</b>	370,311 <b>386,722</b>	438,271 <b>428,015</b>	474,753 <b>459,058</b>	481,740 <b>465,076</b>
HRA Latest Forecast <b>HRA Indicator</b>	157,728 <b>157,728</b>	157,728 <b>157,728</b>	157,729 <b>157,728</b>	179,828 <b>179,828</b>
Total Latest Forecast <b>Total Indicator</b>	528,039 <b>544,450</b>	595,999 <b>585,743</b>	632,482 <b>616,786</b>	661,568 <b>644,904</b>

### Prudential Borrowing Indicators

<sup>1</sup> Re-profiling of outturn budgets from 2013/14 into later years has resulted in the forecast being higher than the original indicators which excluded this re-profiling.

- a) Authorised limit: The Council is prohibited from borrowing more than its Authorised Limit. The indicator should be set at a level that while not desired could be affordable but may not be sustainable. The Council's authorised borrowing limit for 2015/16 is £600m; this excludes long term liabilities under PFI Contracts and Finance Leases. The highest level of borrowing during the period was £294m (including borrowing less than a year). This is a decrease of £19m from the previous quarter reflecting that a number of loans have been taken out in anticipation of maturing loans in later in the year.
- b) Operational boundary: The Operational Boundary is based on the most likely level of borrowing for the year. The Council's Operational Boundary for 2015/16 is £525m. Occasional breaches of the Operational Boundary are unlikely to be significant however a sustained or regular trend above the Operational Boundary would be significant. During the past quarter the Council's gross borrowing was within the Operational Boundary. The additional borrowing required to fund the Capital Programme as set out in this report can be contained within this threshold.
- c) Net borrowing (i.e. long term borrowing less investments): Current Net Borrowing stands at £275m. In the medium term, net borrowing should only be used for a capital purpose. Specifically net external borrowing in 2015/16 should not exceed the estimated Capital Financing Requirement at 31<sup>st</sup> March 2016. This limit has not been exceeded.

## **8. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **8.1 Financial Implications**

As the Section 151 Officer, the Director of Finance, Resources & Customer Services is required to keep under review the financial position of the Authority. The quarterly capital monitoring is part of this review process. If required, measures will be put in place to address risks identified through the monitoring process and to contain expenditure within approved budgets

### **8.2 Legal Implications**

The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

### **8.3 Property Implications**

All of the property implications are included within the main report.

**9. KEY RISKS**

All of the key risks relating to the first quarter are included within the main report.

**10. IMPACT ON COUNCIL PRIORITIES**

**10.1 Fairness for All**

The Capital Programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

**10.2 Growth and Sustainability**

The Capital Programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

**10.3 Strong Communities**

The Capital Programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

**12. PERFORMANCE MANAGEMENT IMPLICATIONS**

The report provides clear evidence of sound financial management, efficient use of resources.

**13. HEALTH AND SAFETY IMPLICATIONS**

Not applicable to this Report.

**14. PUBLIC HEALTH IMPLICATIONS**

None specific to this Report

**Background Papers**

None

## Appendix A

4 Year Programme <b>APPROVED PROGRAMME</b>	Capital Programme Budget				Total £000
	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	
<b>Environment &amp; Regeneration</b>					
Transport for London funding:					
Major Schemes	1,650				1,650
Cycle Enfield	1,913	17,563	9,281	543	29,300
2015/16	3,114				3,114
Future Years		3,178	3,178	3,178	9,534
Highways & Streetscene:					
Programme	10,469	8,646	8,450	8,450	36,015
Environmental Protection	116				116
Community Safety	569				569
Waste & Recycling	15				15
Parks	2,452	326			2,778
Vehicle Replacement Programme	48	4,358	343	4,620	9,369
Depot					
Parking	50				50
Building Improvement Programme (BIP)	1,508				1,508
Civic Centre (BIP)	3,280	2,770	1,934		7,984
Disability Access Programme	364				364
Regeneration:					
Ponders End	102	685	1,149		1,936
Electric Quarter	3,237				3,237
New Southgate		124			124
Meridian Water	22,704	16,858	4,500		44,062
Edmonton Projects		841			841
Angel Edmonton	50	30	75		155
Market Gardening	273	1,976	1,500		3,749
Lea Valley Heat Network	1,464				1,464
Broomfield House	150	180			330
The Crescent - Edmonton	290				290
Business & Economic Development/Regeneration	254	370			624
<b>REGENERATION &amp; ENVIRONMENT</b>	<b>54,072</b>	<b>57,905</b>	<b>30,410</b>	<b>16,791</b>	<b>159,178</b>
<b>Corporate Schemes</b>					
IT Work Plan	1,274				1,274
Joint Service Centre	588				588
Southgate Town Hall & Library Enabling Works	86				86
Bury Street Depot Redevelopment	1,540	15,208	15,208		31,956

Enfield 2017	9,900	5,150			15,050
Residents Priority Fund	439				439
Palmers Green & Enfield Library	2,342				2,342
Leisure	5				5
Culture	149				149
<b>FRCS / CE TOTAL</b>	<b>16,323</b>	<b>20,358</b>	<b>15,208</b>		<b>51,889</b>
<b>Health, Housing &amp; Adult Social Care</b>					
<b>Housing</b>					
Disabled Facilities Grant (£1.156m grant funded)	2,159				2,159
Sub Regional Housing Grants	237				237
Housing Assistance Grants	1,105				1,105
Housing Gateway	25,334	20,000	20,000	20,000	85,334
Affordable Housing	2,529	4,629	2,100	2,100	11,358
<b>Adult Social Care</b>					
Residential and Social Care Provision - Elizabeth House	6,913	2,174	40		9,127
New Options	119				119
Mental Health and Wellbeing Centre	150	446	342	1,415	2,353
<b>HHASC TOTAL</b>	<b>38,546</b>	<b>27,249</b>	<b>22,482</b>	<b>23,515</b>	<b>111,792</b>
<b>Schools &amp; Children's Services</b>					
Schools Access Initiative	268				268
Target Capital - Special Needs	2,479	7,283			9,762
Children's Centres	777				777
Targeted Capital - School Meals Programme	2,763	2,500	2,800		8,063
Schools Condition Funding	4,441	3,238	1,650		9,329
Basic Need - Primary School Places	2,409				2,409
Primary Expansion Plan Phase 1	4,557	280			4,837
Primary Expansion Plan Phase 2 - Grange School	1,186				1,186
Primary Expansion Plan Phase 2 - Garfield School	8,135				8,135
Primary Expansion Plan Phase 2	11,746	12,929	14,239	13,000	51,914
Secondary Schools	95				95
Fire Precaution Works	931	497	200		1,628
Non School Schemes	159				159
<b>Programme before Devolved Funding</b>	<b>39,946</b>	<b>26,727</b>	<b>18,889</b>	<b>13,000</b>	<b>98,562</b>
Devolved Schools Capital Schemes	6,000	6,000	6,000	6,000	24,000
<b>SCS TOTAL</b>	<b>45,946</b>	<b>32,727</b>	<b>24,889</b>	<b>19,000</b>	<b>122,562</b>
<b>TOTAL GENERAL FUND</b>	<b>154,887</b>	<b>138,239</b>	<b>92,989</b>	<b>59,306</b>	<b>445,421</b>

<b>Housing Revenue Account</b>					
Major Works	41,570	37,480	30,539	21,320	<b>130,910</b>
Estate Renewals	17,035	21,148	45,972	51,970	<b>136,125</b>
Grants to vacate	1,100	500	500	500	<b>2,600</b>
<b>HRA TOTAL</b>	<b>59,705</b>	<b>59,128</b>	<b>77,011</b>	<b>73,790</b>	<b>269,635</b>
<b>APPROVED CAPITAL PROGRAMME</b>	<b>214,592</b>	<b>197,367</b>	<b>170,000</b>	<b>133,096</b>	<b>715,056</b>

<b>Capital Programme Budget</b>					
<b>INDICATIVE PROGRAMME</b>	<b>2015/16 £'000</b>	<b>2016/17 £'000</b>	<b>2017/18 £'000</b>	<b>2018/19 £'000</b>	<b>Total £000</b>

<b>Environment &amp; Regeneration</b>					
Highways & Streetscene:					
Previous Years		1,619			<b>1,619</b>
Waste & Recycling		521	18		<b>539</b>
Building Improvement Programme (BIP)		1,500	1,500	1,500	<b>4,500</b>
Disability Access Programme		200	200	200	<b>600</b>
Regeneration:					
Electric Quarter	4,381	3,150	3,900		<b>11,431</b>
New Southgate		2,450	1,750		<b>4,200</b>
Edmonton Projects		3,630	375		<b>4,005</b>
Enfield Town		3,350	3,350		<b>6,700</b>
Angel Edmonton		300	150		<b>450</b>
Lea Valley Heat Network			23,172		<b>23,172</b>
Enfield Highway			225		<b>225</b>
Enfield Wash			225		<b>225</b>
Other Heritage projects / acquisitions		2,200	1,670		<b>3,870</b>
Industrial Estates Regeneration			3,250		<b>3,250</b>
<b>REGENERATION &amp; ENVIRONMENT</b>	<b>4,381</b>	<b>18,920</b>	<b>39,785</b>	<b>1,700</b>	<b>64,786</b>

<b>Health, Housing &amp; Adult Social Care</b>					
<b>Housing</b>					
Disabled Facilities Grant (£1.156m grant funded)	1,000	2,000	2,000	2,000	<b>7,000</b>
Housing Assistance Grants	1,200	818	818	818	<b>3,654</b>
Affordable Housing	2,990				<b>2,990</b>
<b>Adult Social Care</b>					
Welfare Adaptations	100	100	100	100	<b>400</b>
<b>HHASC TOTAL</b>	<b>5,290</b>	<b>2,918</b>	<b>2,918</b>	<b>2,918</b>	<b>14,044</b>

<b>Schools &amp; Children's Services</b>					
Schools Access Initiative		250	250	250	<b>750</b>

Schools Condition Funding			2,850	4,483	7,333
Fire Precaution Works			267	500	767
<b>SCS TOTAL</b>		<b>250</b>	<b>3,367</b>	<b>5,233</b>	<b>8,850</b>
<b>GENERAL FUND INDICATIVE</b>	<b>9,671</b>	<b>22,088</b>	<b>46,070</b>	<b>9,851</b>	<b>87,680</b>
<b>TOTAL APPROVED INDICATIVE PROGRAMME</b>	<b>9,210</b>	<b>22,088</b>	<b>46,070</b>	<b>9,851</b>	<b>87,219</b>
<b>TOTAL GENERAL FUND PROGRAMME</b>	<b>164,558</b>	<b>160,327</b>	<b>139,059</b>	<b>69,157</b>	<b>533,101</b>
<b>TOTAL HRA PROGRAMME</b>	<b>59,705</b>	<b>59,128</b>	<b>77,011</b>	<b>73,790</b>	<b>269,635</b>
<b>TOTAL PROGRAMME</b>	<b>224,263</b>	<b>219,455</b>	<b>216,070</b>	<b>142,947</b>	<b>802,735</b>



**MUNICIPAL YEAR 2015/2016 REPORT NO. 57**

**MEETING TITLE AND DATE:**

Cabinet 16 September 2015

**REPORT OF:**

Director – Regeneration and Environment

**Agenda – Part: 1****Item: 9****Subject: Enfield's Local Implementation Plan (LIP) Spending Proposals for 2016/17****Wards: ALL****Key Decision No: KD 4186****Cabinet Member consulted: Cllr. Daniel Anderson**

Contact officer and telephone number:

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E mail - [david.b.taylor@enfield.gov.uk](mailto:david.b.taylor@enfield.gov.uk)**1. EXECUTIVE SUMMARY**

The report outlines Enfield's proposals for spending the anticipated £4.331 million 2016/17 grant funding to be provided by Transport for London (TfL) to help implement the Mayor's Transport Strategy. The expenditure proposals have to be submitted by 9 October 2015 for approval by TfL.

**2. RECOMMENDATIONS**

To approve:

- 2.1 The expenditure proposals for 2016/17 outlined in Tables 1 to 5 (Appendix 1) for submission to Transport for London and for these proposals to be implemented.
- 2.2 The expenditure of 2016/17 funding allocated by TfL for the on-going Major Schemes set out in paragraph 4.4 and, if successful, for the new Major Scheme proposed in paragraph 4.5.
- 2.3 Delegation of authority to the Cabinet Member for Environment to make any changes necessary to the programme should there be any change to the allocation from TfL or for any other operational reason.

### 3. BACKGROUND

3.1 The Mayor's Transport Strategy (MTS) has six high-level goals:

- support economic development and population growth
- enhance the quality of life for all Londoners
- improve the safety and security of all Londoners
- improve transport opportunities for all Londoners
- reduce transport's contribution to climate change and improve its resilience
- support delivery of the London 2012 Olympic and Paralympic Games and its legacy

3.2 All London Boroughs were required to submit their Local Implementation Plans (LIP) to Transport for London (TfL) setting out how they would help deliver the above goals and their associated outcomes. The Council's second LIP was approved by the Mayor of London in January 2012.

3.3 The LIP sets out three main Programmes of Investment:

3.3.1 **Corridors, Neighbourhood and Supporting Measures programmes** – holistic or area-based interventions, including bus priority and accessibility, cycling, walking, safety measures, 20 mph zones and limits, freight, regeneration, environment, accessibility and controlled parking zones. The programmes also include expenditure on cycle parking, cycle training, shared space, reduction of clutter and electric vehicle charging points, school and workplace travel plans, behavioural change, education, training and publicity.

3.3.2 **Maintenance programmes** – bridge strengthening and assessment, and principal road renewal.

3.3.3 **Major Schemes** – interventions generally costing more than £1m over the whole life of the project.

3.4 Funding allocations for the Corridors Neighbourhoods & Supporting Measures programmes are derived using needs based formulae applied across all London Boroughs. Allocations for the Maintenance programme are derived using a system of engineering assessment of maintenance needs applied across all London Boroughs.

3.5 Major Schemes funding is subject to a three step bidding process with submissions only normally considered for projects costing more than £1m in total over the whole life of the project, such as the current Ponders End Major Scheme. A total fund of £28 million has been assigned by TfL for 2016/17 for Major Schemes across London.

- 3.6 In addition to the above programmes, TfL have allocated £100k per borough for use on Local Transport projects to be determined by the borough.

#### 4. ENFIELD'S LOCAL IMPLEMENTATION PLAN (LIP) FUNDING ALLOCATION FOR 2016/17

- 4.1 The table below sets out the Council's overall allocations for 2016/17 for each Programme of Investment

<b>Programme</b>	<b>Value</b>
Neighbourhoods, Corridors & Supporting Measures	£3,071,000
Principal Road Maintenance	£1,160,000
Local Transport Fund	£100,000
<b>Total</b>	<b>£4,331,000</b>

- 4.2 It should be noted that above allocations are subject to the Central Government settlement to TfL for the period 2016/17.

- 4.3 Tables 1 to 5 below provide more detail about the specific expenditure proposals for each of the Programmes of Investment.

- 4.4 In addition, the council has two on-going Major Schemes which are expected to be funded in 2016/17:

a) **Ponders End High Street** – any carry-forward of the 2014/15 allocation of £1.55m necessary to complete the implementation of highway and public realm improvements.

b) **Bush Hill Park & Turkey Street stations** – an allocation in the region of £1m is anticipated to enhance the public realm around both stations to complement the station improvements being undertaken by TfL

- 4.5 A Step 1 bid will be submitted in September 2015 for a further Major Scheme aimed at improving road safety and the street environment in the section of Fore Street south of the North Circular Road. Any funding allocated in 2016/17 will be used to prepare preliminary designs and to undertake consultation with a view to implementing the scheme in 2017/18.

#### 5. ALTERNATIVE OPTIONS CONSIDERED

##### 5.1 Constraints on proposals

- 5.1.1 The Local Implementation Plan (LIP) is a statutory document arising from the GLA Act 1999. Each Borough's LIP covers proposals to

implement the Transport Strategy of the Mayor of London (MTS), locally within the area of each borough. Therefore, the submissions for 2016/17 proposed in this report are essentially constrained within two determinants:

- Firstly, the submission is constrained by the allocations announced, by TfL in the Local Implementation Plan (LIP) Annual Spending Submission Guidance for 2016/17.
- Secondly, to meet the adequacy test required for Mayoral approval (GLA Act section 146(3.b)), each LIP sets out the proposals for implementing the Mayor's Transport Strategy. For 2016/17, this adequacy of Enfield's proposals, from the perspective of the Mayor's Transport Strategy ( MTS 2), is secured by following the "Guidance on Developing the Second Local Implementation Plans – May 2010" issued by TfL and by virtue of the fact that Enfield's LIP has now been approved by the Mayor of London.

5.1.2 The proposals contained in this report satisfy these two constraints and were informed by the consultation process detailed below.

## **5.2 Consultation**

5.2.1 Enfield's LIP priorities emerged following a structured process of consultation through the Enfield Transport Users' Group (ETUG) and the Public Transport Consultative Group (PTCG). In all relevant cases, individual schemes delivered in 2016/17 will be subject to appropriate consultation.

5.2.2 The Council also consults regularly with local cyclists through the Enfield Cycle Forum. This meeting is hosted by officers and is held four times a year. In addition officers and cyclists are in contact on an ad hoc basis to discuss developing issues.

5.2.3 Improved public health is a key priority for both the council and the Mayor and several of the spending proposals have been developed in conjunction with the Public Health Team to promote active travel via the greater use of walking and cycling.

5.2.4 Travel to and from school is an important issue in the borough, both in terms of congestion, road safety, and health. Several of the elements of the proposed programme have therefore been developed following engagement with local schools.

5.2.5 In order to seek ways to ensure the road safety targets are met, a partnership of organisations directly involved in road safety in Enfield has been established, including the Police, Fire Brigade, TfL and the Council. The Partnership has identified road safety projects and initiatives, which are taking place and identified opportunities for co-

operation and co-ordination of activities related to the achievement of the casualty reduction targets.

## **6. REASONS FOR RECOMMENDATIONS**

The recommendations are seeking the necessary approvals that will enable Enfield's Local Implementation Plan (LIP) funding proposals for 2016/17 to be submitted to Transport for London. This submission of the proposals to TfL is essential in order to obtain release of the allocated funds ready for expenditure in the financial year 2016/17.

## **7. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **7.1 Financial Implications**

7.1.1 The Local Implementation Plan (LIP) Proposed Funding Allocations for 2016/17 (Appendix 1, Table 1 – 5) is as follows:

Table 1	Corridors & Neighbourhoods: £2,671,000
Table 2	Supporting Measures: £400,000
Table 3	Local Transport Funding: £100,000
Table 4	Maintenance Principal Roads: £1,160,000
Table 5	Maintenance – Bridges (Not Yet Announced):

7.1.2 Expenditure once approved by Transport for London will be fully funded by means of direct grant from TfL. The funding arrangements are governed through the TfL Borough Portal and no costs fall on the Council. The release of funds by TfL is based on a process that records the progress of works against approved spending profiles. TfL makes payments against certified claims as soon as costs are incurred, ensuring the Council benefits from prompt reimbursement.

7.1.3 TfL is keen to ensure schemes delivered using the LIP financial assistance maximise opportunities for efficiencies, accordingly TfL expects to see LOHAC (London Highways Alliance Contracts) used for LIP funded schemes where these offer better value for money than individual borough contracts.

7.1.4 LIP financial assistance is provided by TfL under Section 159 of the GLA Act 1999. The funding is provided to support local transport improvements that accord with the Mayor's Transport Strategy Goals and Outcomes.

7.1.5 Use of the funding for purposes other than those for which it is provided may result in TfL requiring repayment of any funding already provided and/or withholding provision of further funding. TfL also retains the right

to carry out random or specific audits in respect of the financial assistance provided.

7.1.6 Under current arrangements, delegated authority is given to Boroughs to move funds within transport areas or, subject to limits between areas, subject to approval by TfL. Underspends occurring during a financial year are normally returned to TfL and there is no presumption given that funding not required in a particular year can be carried forward.

## 7.2 Legal Implications

7.2.1 The Mayor's Transport Strategy (MTS2) provides the framework for the development of Local Implementation Plans (LIPs) by London Boroughs; it also provides the basis for the assessment of grant applications.

7.2.2 Under the Greater London Authority Act 1999 (GLA Act) Section 145, each London Borough Council shall prepare a Local Implementation Plan (LIP) containing its proposals for implementing the MTS2. The Mayor's LIP Guidance and Transport Strategy Implementation Targets provide the framework for common content and pace of delivery within which each LIP has been prepared. The targets arise from provisions in the GLA Act Section 41(9).

7.2.3 Under the GLA Act, the Mayor is empowered, through TfL, to provide grants to London Boroughs to assist with the implementation of the Transport Strategy. TfL are charged with responsibility of ensuring that the key rationale for allocating grants is the delivery of the MTS2.

7.2.4 The generic matters to which TfL will have regard in allocating financial assistance and the generic conditions that will apply to any such assistance are:

- Under Section 159 the GLA Act, financial assistance provided by TfL must be for a purpose which in TfL's opinion is conducive to the provision of safe, integrated, efficient and economic transport facilities or services to, from or within Greater London.
- In order to ensure this purpose is met , TfL may have regard to the following matters when exercising its functions under Section 159:

Any financial assistance previously given  
The use made by the authority of such assistance

- Conditions - Section 159 (6) of the GLA Act also allows TfL to impose conditions on any financial assistance it provides and in specified circumstances to require repayment. Other more detailed conditions may be imposed that relate to particular projects.

7.2.5 The recommendations contained in this report are within the Council's powers and duties.

### **7.3 Property Implications**

There are no identifiable property implications arising directly from the LIP proposals, however, as individual schemes progress, there may be an opportunity for specific input in respect of the Council's land and property portfolio.

## **8. KEY RISKS**

No significant risks have been identified. The LIP is a statutory requirement and the submission of the Council's proposals for 2016/17 is required in order to have the approved funding released to Enfield by TfL for scheme expenditure in 2016/17.

## **9. IMPACT ON COUNCIL PRIORITIES**

### **9.1 Fairness for All**

The Council's plans for expenditure of grant funding from Transport for London will, if approved by TfL, result in a wide range of schemes and improvements to the transport infrastructure in the borough that will benefit all members of the community (whether pedestrians or road vehicle users) through increased accessibility, safer travel, improved signage, better road surfaces, and better education for school children.

### **9.2 Growth and Sustainability**

The schemes proposed within the Corridors, Neighbourhoods and Supporting Measures funding stream will specifically support growth.

### **9.3 Strong Communities**

The delivery of many of the proposed schemes will involve working closely with the local community to deliver successful schemes that respond to local needs

## **10. EQUALITIES IMPACT IMPLICATIONS**

10.1 Boroughs have a duty under current race, disability and gender legislation to carry out an EQIA of their LIP. This should identify whether or not (and to what extent) a LIP has an impact (positive or negative) on a particular equality target group, or whether any adverse impacts identified have been appropriately mitigated. The Disability Discrimination Act 2005 specifically requires local authorities to promote equality for disabled people, and to have regard to the needs of disabled people, both in developing and implementing plans. The

general duty under the new Equality Act 2010 also requires authorities to assess the impact of relevant proposals on all disadvantaged groups, and the proposed consultation around transport issues will inform this work.

- 10.2 In developing the workstreams in Enfield's approved LIP, an Equality Impact Assessment had been undertaken to ensure that the proposals presented do not discriminate against equality groups and that equality is promoted whenever possible.
- 10.3 The proposals within this report are directly derived from the Local implementation Plan which has already been approved by TfL. That approved LIP was subjected to a comprehensive EQIA (Chapter 1 & Appendix 1 of Enfield's approved LIP).

## **11. PERFORMANCE MANAGEMENT IMPLICATIONS**

11.1 Work undertaken within the Neighbourhoods, Corridors and Supporting Measures funding stream contributes directly towards the attainment of four of the five core Statutory Performance Indicators defined by the Mayor and are required by the Mayor, of all London Boroughs to pursue:

- Increased share of non-car modes including cycling and walking levels
- Bus reliability improvements
- Road casualty reductions
- Reduced CO<sub>2</sub> emissions from ground based transport

11.2 Work undertaken within the Maintenance funding stream (roads & bridges) contributes directly towards the attainment of one of the five core Statutory Performance Indicators defined by the Mayor and are required by the Mayor, of all London Boroughs to pursue - Highway Asset Condition Improvement.

11.3 In addition, funding is targeted at the attainment of three further local improvement targets set out in the LIP:

- Reliability of bus services
- Improved bus stop accessibility
- Provision of cycle training

## **12. HEALTH AND SAFETY IMPLICATIONS**

Where relevant, schemes will also be subject to independent Safety Audits to ensure that they do not have an adverse effect on road safety. In addition, many of the schemes also fall within the scope of the Construction, Design and Management Regulations to ensure that schemes are built safely.



**13. HR IMPLICATIONS**

There are no identifiable HR implications arising from these proposals.

**14. PUBLIC HEALTH IMPLICATIONS**

The proposals positively contribute to the health and well-being of the public by encouraging walking and cycling, promoting road safety and improving air quality.

**Background Papers**

None.

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## Appendix 1

### Local Implementation Plan (LIP) Funding Allocations and Expenditure Proposals for 2016/17

#### TABLES 1 - 5

**TABLE 1: TRANSPORT FUNDING THEME: CORRIDORS & NEIGHBOURHOODS – ALLOCATION: £2,671,000**

SCHEME NAME	SCHEME DESCRIPTION	Proposed LIP expenditure (£ 000's)
<b>WALKING &amp; CYCLING</b>		<b>2201</b>
Edmonton - Enfield Town Quietway	Completion of a cycle route using low trafficked roads or traffic free paths and including improved crossings of main roads.	20
The Ridgeway to Hadley Wood Greenway	Implementation of a pedestrian and cycle path as part of the route linking NCR 1 and NCR 12	253
Brimsdown to Broxbourne Greenway	Implementation of a pedestrian and cycle path using low trafficked roads or traffic free paths and including improved crossings of main roads.	260
Palmers Green to Montagu Road Greenway	Implementation of a pedestrian and cycle path using low trafficked roads or traffic free paths and including improved crossings of main roads.	325
Enfield Town to New Southgate Greenway	Implementation of a pedestrian and cycle path using low trafficked roads or traffic free paths and including improved crossings of main roads.	525
Bush Hill Park to Picketts Lock Greenway	Implementation of a pedestrian and cycle path using low trafficked roads or traffic free paths and including improved crossings of main roads.	549
TLRN Severance Sites	Implementation of improved crossings where Greenways cross the Transport for London Road Network (i.e. A10 and A406).	269
<b>ROAD SAFETY</b>		<b>240</b>
Road Safety Schemes to identified though recommended Technical & Economic Criteria	Borough wide analysis of personal injury collision data is being carried out to identify locations for treatment. Appropriate safety schemes will then be designed, consulted on and implemented. The programme will consist of 3-4 junction treatments.	100
Quieter Neighbourhoods	Implementation of six Quieter Neighbourhoods around Brookdale, Avenue Road, Firs Lane, Galliard Road, Scotland Green Road and Forty Hill. Also	100

SCHEME NAME	SCHEME DESCRIPTION	Proposed LIP expenditure (£ 000's)
	design and consultation on a further six Quieter Neighbourhoods.	
School Travel Measures	Physical measure to encourage walking and cycling to school	20
Junction Protection	Restrictions to maintain junction safety	20
<b>BUS RELIABILITY &amp; ACCESSIBILITY</b>		<b>50</b>
Bus Stop Accessibility	Ongoing programme to make all bus stops in Enfield accessible.	50
<b>LOCAL TRAFFIC &amp; ENVIRONMENTAL SCHEMES</b>		<b>20</b>
Local Traffic Schemes	Investigation and implementation of measures to reduce the impact of traffic in local areas.	20
<b>FUTURE CORRIDORS AND NEIGHBOURHOOD SCHEMES</b>		<b>50</b>
Schemes for 2016/17 & 2017/18	Investigation and design of traffic, road safety & environmental improvement schemes for implementation in future years.	50
<b>CORRIDOR IMPROVEMENTS &amp; TRAFFIC SIGNS REVIEW</b>		<b>10</b>
Reducing Clutter – traffic signs review	Application of new traffic signs policy aimed at reducing street clutter.	10
<b>RIGHTS of WAY IMPROVEMENTS</b>		<b>15</b>
Rights of Way Improvement Plan	Implementation of improvements to Enfield's rights of way network, including the London Loop strategic walking route	15
<b>AIR QUALITY &amp; TRAFFIC</b>		<b>75</b>
	Maintain & monitor at 12 monitoring sites and various local projects to improve air quality.	75
<b>SMOOTHING TRAFFIC &amp; CLIMATE CHANGE MITIGATION</b>		<b>10</b>
	Tree planting and measures to smooth traffic on key routes.	10

**TABLE 2: TRANSPORT FUNDING THEME: SUPPORTING MEASURES – ALLOCATION: £400,000**

WORK CATEGORY	WORK CONTENT	COST (000's)
<b>ROAD SAFETY – EDUCATION , TRAINING &amp; PUBLICITY</b>		<b>120</b>
In Car Safety Advice Service	Provision training & advice on correct child restraints to people carrying child passengers	10
Junior Road Safety Officers in Schools – Road Rangers	Development of a Road Rangers project in schools to enable children to take a lead promoting road safety and travel awareness to their peers.	20
Safe Drive Stay Alive	Theatre based drama aimed at year 12 students.	35
Road Safety – Public Engagement	Engagement with the public in priority areas of Road Safety – Concentrating on areas of deprivation, language difficulties and areas identified as priority for accident prevention; provision of theatre based education; interventions through community events	35
Enforcement Project	Targeted enforcement aimed at excessive speeds, seat belt non-use and mobile phone use whilst driving	20
<b>SCHOOLS TRAVEL PLANS</b>		<b>5</b>
STP Development - Training	Training of school staff in writing, reviewing and promoting STP	5
<b>CYCLE TRAINING</b>		<b>100</b>
Cycle Training	Provision of Bikeability nationally accredited cycle training to adults and children.	100
<b>ACCESSIBILITY for IMPAIRED USERS</b>		<b>30</b>
Shopmobility	Support for Shopmobility service for impaired shoppers	30
<b>SMARTER TRAVEL CHOICES</b>		<b>145</b>
Travel Awareness	Co-ordination of travel awareness – development of joint initiatives with adjoining boroughs and Support, Implementation and development of Car Club schemes	75
Promotion of environmental awareness and Cycling	Projects, publicity & promotion of Travel Awareness initiatives and promotion and support for cycling through the Biking Boroughs Action Plan activities	70

**TABLE 3: TRANSPORT FUNDING THEME: LOCAL TRANSPORT FUNDING – ALLOCATION: £100,000**

GENERAL TYPES OF WORK	COST (000's)
Local transport projects to be identified in 2015/16	<b>100</b>

Each Borough is allocated an 'unassigned amount' of £100,000 for spending on 'any locally identified transport need' so long as the expenditure is consistent with the priorities of the Mayor's Transport Strategy. There is no requirement to submit explicit proposals, to TfL, regarding the expenditure of this allocation of £100,000.

**TABLE 4 – TRANSPORT FUNDING THEME: MAINTENANCE – PRINCIPAL ROADS - ALLOCATION: £1,160,000**

It is suggested by TfL that authorities may submit proposals for about 25% above the announced indicative allocations to allow for possible reserve schemes. In Enfield, this would be of the order £1.45 million. This will allow TfL to allocate further funding if residual funds become available.

SCHEME LOCATION	PROPOSED WORKS	LENGTH (m)	AREA (m <sup>2</sup> )	COST (£ 000s)
A105 London Road ( Genotin Road to Walsingham Road)	100mm resurfacing	575	6,000	240,000
A105 Park Avenue ( Bush Hill to Village Road)	40mm resurfacing	440	5,750	172,500
A105 Village Road ( Park Avenue to Borden Avenue)	40mm & 100mm resurfacing	400	5,000	170,000
A105 Green Lanes (Radcliffe Road to Meadowcroft Road)	100mm resurfacing	1050	17,500	600,000
A1055 Bullsmoor Lane (Hertford Road to Windward Close)	40mm resurfacing	400	3,000	120,000
A110 Bramley Road (Merryhills Drive to Lowther Drive)	40mm resurfacing	330	2,930	87,500
A1010 Fore Street junction with Claremont St. and Grove St.	100mm resurfacing	100	1,000	60,000
<b>TOTAL</b>				<b>1,450</b>

**TABLE 5 – TRANSPORT FUNDING THEME: MAINTENANCE – BRIDGES (ACTUAL ALLOCATION NOT YET ANNOUNCED)**

LOCATION	WORK CONTENT	COST (£ 000's)
Lea Valley Road / Low Level Line	Structural Maintenance	300
Lea Valley Road / Thames Water Access Road	Structural Maintenance	160
Wharf Road / Lea Navigation	Structural Maintenance	175
Wharf Road / River Lea	Structural Maintenance	190
1. Rays Road 2. Victoria Road 3. Ordnance Road	Structural Assessment Of Three Culverts	50
Proposals to be submitted by Enfield to value of £875k. Allocations will be calculated & determined through LOBEG assessment system later in the year 2016/17		

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## MUNICIPAL YEAR 2015/2016 REPORT NO. **58**

**MEETING TITLE AND DATE:**Cabinet 16<sup>th</sup> September 2015**REPORT OF:**

Ian Davis, Director -  
Regeneration &  
Environment

**Agenda Part: 1****Item: 10**

**Subject:** Dujardin Mews Development –  
Appropriation for Planning Purposes

**Key Decision: KD 3734****Wards:** Ponders End**Cabinet Member consulted: Cllr Oykenor**

Contact officer and telephone number:

Rupert Brandon Ext. 2843

Email: [rupert.brandon@enfield.gov.uk](mailto:rupert.brandon@enfield.gov.uk)**1. EXECUTIVE SUMMARY**

- 1.1 On 18<sup>th</sup> July 2012, Cabinet granted authority for the commencement of the Alma Regeneration Scheme including the appropriation of the site to the Housing Revenue Account (Key Decision 3510)
- 1.2 This report seeks Cabinet approval for the Council to use its powers to appropriate for planning purposes the site at Dujardin Mews (previously known as Academy Street) to enable the Dujardin Mews development to proceed without frustration in respect of any claimed third party rights.
- 1.3 The development is of strategic importance to the Council because the new homes will be used to re-house residents from the Alma Estate which is subject to a major regeneration initiative. These homes will be the first new council homes built in the Borough for many years.

**2. RECOMMENDATIONS**

- 2.1 It is recommended that Cabinet, in accordance with section 122 of the Local Government Act 1972 resolve to appropriate the site at Dujardin Mews (as set out at Appendix 1 of this Report and shown edged red) from its present holding purposes to planning purposes and to authorise the exercise of the Council's powers set out in section 237 of the Town and Country Planning Act 1990 to override all adverse rights.

### **3. BACKGROUND**

- 3.1 The Dujardin Mews site is a 0.6 hectare site in Ponders End the majority of which is owned by the Council and is sited adjacent to the new Oasis Hadley Academy School. In July 2012, Cabinet approved the development of the site for a 100% affordable residential scheme to re-house Alma Estate residents affected by the regeneration.
- 3.2 The site was temporarily referred to as Academy Street due to the adjacency of the new Academy School. Following discussions with the Alma Residents Association and following a residents' consultation exercise, the road is to be formally renamed Dujardin Mews after the double gold medallist of the London Olympics 2012, Enfield born Olympian Charlotte Dujardin.
- 3.3 The Council appointed Karakusevic Carson Architects and Maccreanor Lavington Architects in autumn 2012 to design a mews street on the site. On behalf of the Council, the design team worked up detailed proposals and submitted a detailed planning application for 38 new homes, which was approved at Planning Committee on May 24<sup>th</sup> 2013.
- 3.4 A resident consultation event on 11<sup>th</sup> December 2013 at Ponders End Youth Centre, that was well attended by Alma residents saw 48 questionnaires returned of which 90% were in favour of the site being used for new housing.
- 3.5 The scheme will provide 19 Council rented properties for existing Alma secure tenants, and 19 shared-equity properties which will be made available to Alma resident leaseholders subject to conditions. These new affordable homes are essential to enable the successful rehousing of Alma Estate residents.
- 3.6 Approval was made in January 2014 to appoint Durkan as contractor to build the scheme. Construction started in January 2015 and completion is scheduled for summer 2016.

### **4.0 APPROPRIATION OF LAND FOR PLANNING PURPOSES**

- 4.1 In July 2012, Cabinet authorised the appropriation of the land from the General Fund to the Housing Revenue Account.
- 4.2 Whilst the Council owns the majority of the Dujardin Mews site, third parties may have rights (e.g. of way or of light), easements and covenants that the Council's development might interfere with. To ensure any persons having the benefit of these rights could not take legal action to prevent the proposed development because of interference with such rights, the Council firstly needed to acquire land not in its ownership via a Compulsory Purchase Order (CPO) and

subsequently to appropriate the land to planning purposes, which has the effect of extinguishing any rights.

- 4.3 There were two areas of privately owned land; the private road running through Gardiner Close, owned by Viridian Housing, and the public footpath on the western edge of the Dujardin Mews site. A report to Cabinet on 10<sup>th</sup> July 2013 sought approval to acquire these parcels of land via a CPO should other means fail to secure their ownership or rights over them. The power to acquire land via these powers is contained in the Town and Country Planning Act 1990 and the Acquisition of Land Act 1981.
- 4.4 Following approval of Cabinet to seek a CPO, negotiations continued with Viridian Housing regarding access arrangements and purchase of their land prior to officially making and seeking confirmation of a CPO via the Department for Communities and Local Government (DCLG). Confirmation of the CPO was applied for in June 2014 and listed for a public inquiry in April 2015 (due to objection lodged by Viridian Housing). Prior to the inquiry agreement was reached with Viridian Housing over access through Gardiner Close resulting in them withdrawing their objection to the CPO.
- 4.5 Consequently the hearing was vacated as there were no other objectors (the footpath had no known owners) and the CPO was confirmed, subject to modification in March 2015. In terms of the CPO, qualifying persons received notice in accordance with statutory requirements of the Council's intention to proceed with vesting the land in its ownership pursuant to General Vesting Declaration. This was also advertised in the local press.
- 4.6 Local authorities may appropriate land in their ownership for planning purposes. This is a recommended route to enable development to proceed. If land is appropriated for planning purposes then the power under section 237 of the 1990 Act to override easements and other rights, for example, rights of way and restrictive covenants can be used when developing that land. The importance of this appropriation is that any unknown of rights e.g. that of a sheep drover to cross land is extinguished.
- 4.7 Any rights overridden by section 237 are automatically translated into a right to claim compensation for resulting damages. This means that the holders of the original rights no longer have the ability to seek an injunction against the development for infringement of their rights.
- 4.8 Planning appropriation takes place after the acquisition of land rights, whether acquired by CPO or not, as the Council cannot exercise the powers over land it does not own.

## **5.0 ALTERNATIVE OPTIONS CONSIDERED**

- 5.1 Not appropriating the land for the planning purposes could result in serious delays if a third party sought to assert any rights over the development site.

## **6.0 REASONS FOR RECOMMENDATIONS**

- 6.1 To provide the 38 homes as part of the planning application, the Council must ensure that the whole site as set out at Appendix 1 of this Report and shown hatched red will be held for the purpose of section 237 to enable the development to continue ahead without the encumbrance of third party rights.

## **7.0 COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **7.1 Financial Implications**

- 7.1.1 Should any costs arise (which are likely to be minimal) as a result of appropriating the Dujardin Mews site for planning purposes, these will be funded from the Housing Revenue Account (HRA). The latest HRA 30-Year Business Plan includes all of the estimated capital and revenue costs of developing and managing the Dujardin Mews scheme.
- 7.1.2 If any specific costs arise due to planning appropriation these will be contained with the scheme budget.

### **7.2 Legal Implications**

- 7.2.1 Appropriation of land in the way set out in this Report is permitted by section 122 of the Local Government Act 1972. This provides a general power for the Council to the effect that if any land belonging to the Council is no longer required for the particular purpose for which it is held it may be appropriated for any other purpose for which the Council has power to hold land. In this instance the land is currently held for holding purposes but is now required for development for planning purposes as authorised by the planning consent.
- 7.2.2 Section 237 of the Town and Country Planning Act 1990 allows works to be carried out on land appropriated for planning purposes as long as those works are in accordance with planning permission, even though those works may interfere with an interest or right affecting the land or involve a breach of a restriction on the use of the land. Appropriation of land for planning purposes under the 1990 Act in order to facilitate a redevelopment scheme is a usual and advisable procedure so that

those with interests protected by easements and other legal rights may be dealt with fairly but without compromising the deliverability of the scheme.

7.2.3 Compensation is payable where loss is suffered as a result of interference with any such rights.

7.2.4 The appropriation of the land which is the subject of this report is in accordance with the Council's Property Procedure Rules.

### **7.3 Property Implications**

Given the relatively few rights granted in the registered title and the lack of immediate proximity of other buildings, then the risk of any substantive claim arising from this proposed appropriation is fairly low.

## **8.0 KEY RISKS**

8.1 It should be noted that the effect of the appropriation may give rise to a right to compensation from those dispossessed of rights. Should any of these arise the costs will be met from the Housing Revenue Account.

## **9 IMPACT ON COUNCIL PRIORITIES**

### **9.1 Fairness for All**

9.1.1 The Alma Estate Regeneration Programme contributes to this aim by tackling inequality and access to social housing by providing new homes. The Dujardin Mews development makes up part of this programme.

### **9.2 Growth and Sustainability**

9.2.1 The Alma Estate Regeneration Programme contributes to this priority by building strong and sustainable futures for our residents. The scheme is the one of the first steps towards delivering the planned regeneration of the Ponders End Priority Area, and housing growth, as set out in the NEEAAP and the Core Strategy.

### **9.3 Strong Communities**

9.3.1 The community plays a central role in driving forward change and regeneration in the local area to create a stronger community in the Ponders End area.

**10 EQUALITIES IMPACT IMPLICATIONS**

10.1 An equalities impact assessment is in place for the Alma project.

**11 PERFORMANCE MANAGEMENT IMPLICATIONS**

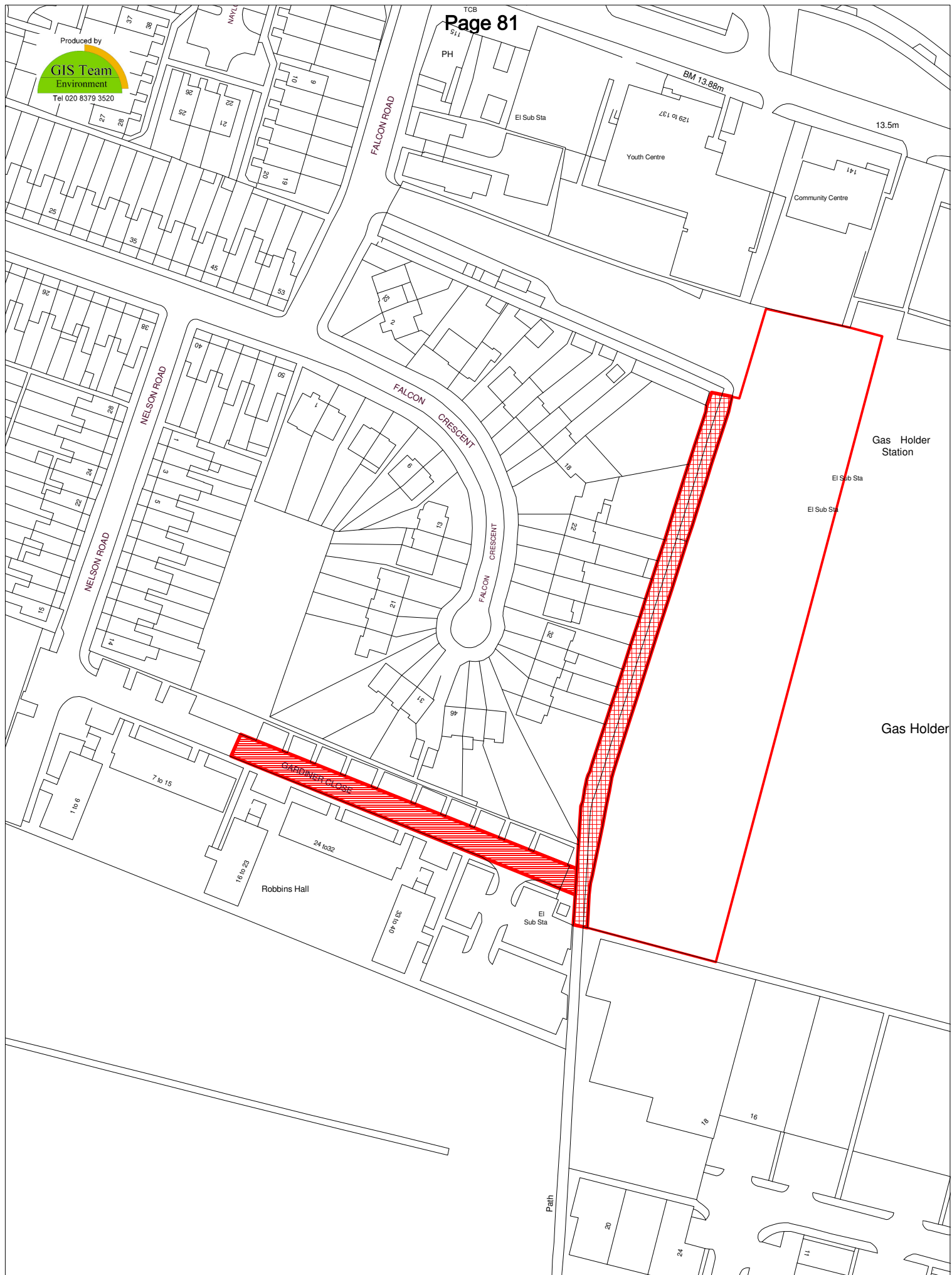
11.1 This report does not recommend a change of service of implementation of new practices and therefore Performance Management Implications are not applicable.




**12 PUBLIC HEALTH IMPLICATIONS**

12.1 Housing is fundamental to the health of the public. Improving and increasing the supply of housing will have a positive effect across the borough.

**Background Papers**

None.



-  Academy Street Development Scheme Boundary (0.791Ha)
-  Public Right of Way (0.081 Ha)
-  Gardiner Close (0.061 Ha)



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MUNICIPAL YEAR 2015/2016 REPORT NO. **59****MEETING TITLE AND DATE:**

**Cabinet – 16<sup>th</sup> September  
2015**

**JOINT REPORT OF:**

Ian Davis, Director of  
Environment &  
Regeneration and James  
Rolfe, Director of Finance,  
Resources & Customer  
Services

<b>Agenda - Part: 1</b>	<b>Item: 11</b>
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<p><b>Subject:</b> New Avenue Estate Regeneration Compulsory Purchase Order</p> <p><b>Ward:</b> Cockfosters</p> <p><b>Key Decision No:</b> KD4136</p>
<p><b>Cabinet Member consulted:</b> Cllr Ahmet Oykener, Cabinet Member for Housing &amp; Housing Regeneration</p>

Contact officer and telephone number: Geoff Richards (0208 379 2179)

Email: [geoffrey.richards@enfield.gov.uk](mailto:geoffrey.richards@enfield.gov.uk)

**1. EXECUTIVE SUMMARY**

- 1.1 Enfield Council is committed to delivering new homes through the ambitious housing development and estate renewal programme has made considerable progress in the delivery of new homes. However to ensure delivery is not delayed we are seeking early approval to use Council powers when required in the development process.
- 1.2 The purpose of the report is to recommend that Cabinet resolves to make a Compulsory Purchase Order (CPO) under section 226 1 (a) of the Town and Country Planning Act 1990 (as amended) and authorises the preparatory work, including the drafting of the Statement of Reasons and all other necessary documentation for the London Borough of Enfield (New Avenue Estate Regeneration) Compulsory Purchase Order 2015, (the indicative extent of the land is shown edged red on the Plan (attached at **Appendix 1**).
- 1.3 The use of the CPO powers is required to ensure that the Council can obtain vacant possession of the development site at New Avenue to enable the demolition and comprehensive redevelopment of the development site. The intention is that the CPO is used as a measure of last resort should the Council fail to reach a negotiated settlement with all those parties with property interests in the development site.
- 1.4 Options of support, based on the principles outlined in the Estate Renewal Leaseholder Framework Report (KD3773) approved in January 2014, will be offered to leaseholders living on the New Avenue estate. Providing leaseholders with more choice is intended to mitigate the need to resort to using CPO powers.

## **2. RECOMMENDATIONS**

- 2.1 That Cabinet resolves to make a Compulsory Purchase Order under section 226 1 (a) of the Town and Country Planning Act 1990 (as amended). The London Borough of Enfield (New Avenue Estate Regeneration) Compulsory Purchase Order 2015, to effect acquisition of land and new rights in respect of the land detailed in the report and shown outlined in red on the plan in **Appendix 1**.
- 2.2 That Cabinet notes the generic draft Statement of Reasons (attached at **Appendix 2**) which sets out the justification for making the Compulsory Purchase Order in relation to the Order Land referred to in **Appendix 1**.
- 2.3 That Cabinet delegates authority to the Director of Regeneration and Environment, acting in consultation with the Director of Finance, Resources and Customer Services, to take all necessary steps consequent to the making of a Compulsory Purchase Order, on the basis that there is a compelling case in the public interest to make the Order, including;
- a) To publish the draft Compulsory Purchase Order, referred to within this report, to seek confirmation of the Secretary of State and if confirmed, implement the Order;
  - b) To modify the statement of Reasons and the Order Plan and effect any other procedural requirements including (but not limited to) the publication and service of all notices and the presentation of the Councils case at any public inquiry;
  - c) To acquire any interests in land within the Order Land by agreement and the making of payments equivalent to the market value of the property interest being acquired plus any statutory payments and disturbance compensation or the provision of property services in lieu of the market value of the property interest being acquired and any statutory payments and disturbance compensation, in contemplation of the Order being made; and
  - d) If and when the Order is confirmed then to acquire by compulsion and make payments of statutory compensation, if voluntary agreements cannot be reached.

## **3. BACKGROUND**

- 3.1 The New Avenue Estate Regeneration project land is located off Avenue Road in the Cockfosters ward of the Borough. The development site is 3.6 hectares including land that is presently designated as highway.
- 3.2 The New Avenue development site, referred to in this report, includes the housing blocks to Beardow Grove, Oakwood Lodge and Shepcot House; the maisonettes to Coverack Close; and Hood Avenue open space. At the start of the project there were 171 residential units in total within the development red-line boundary of which 130 homes were

tenanted, and 41 homes were leasehold. In addition there is a nursery and a freehold interest not in the Council's ownership.

- 3.3 The New Avenue Regeneration Programme was approved by Cabinet on 18 July 2012. The July 2012 Cabinet Report explained that the New Avenue Estate was identified as an estate renewal project following an objective analysis of the Council's housing estates. In October 2014, Cabinet approved the recommendation to appoint Countryside Properties as the developer partner to comprehensively redevelop the estate. Countryside Properties and their architects (HTA Design) are now working towards the submission of a planning application to redevelop the development site.
- 3.4 The Council intends to exchange a contract with Countryside Properties this autumn 2015. One of the Council's obligations under the development agreement will be to offer up vacant possession of the development site on a phase by phase basis to Countryside Properties so that they can start construction on that phase. If the Council does not complete vacant possession within particular timescales then Countryside Properties has an ability to terminate the agreement. To mitigate the risk of not obtaining vacant possession and delivery of the programme, the Council needs to obtain CPO powers.
- 3.5 The Council can seek to obtain CPO powers to ensure that it obtains vacant possession. The compulsory purchase of any interest in a property on the New Avenue Estate would be a measure of last resort should the Council fail to reach agreement with the beneficiary of the interest in a property. When the last test of opinion was carried out, over 70% of New Avenue Estate residents were in favour of the regeneration going ahead.
- 3.6 The Compulsory Purchase Order is specifically required in relation to all land interests within the red-line (attached at **Appendix 1**), of which at the time of writing includes 41 residential leasehold properties
- 3.7 It should be noted that the Council has sent written correspondence to all leaseholders on the estate, regarding its intention to purchase leasehold properties to facilitate the regeneration. To date, 11 (27%) of the 41 leaseholders have agreed to sell their property back to the Council. Eight of the purchases have been completed and the remaining three are with legal.
- 3.8 In July 2012, Cabinet approved a budget for the Council to buy back all of the leasehold interests on the New Avenue Estate, within the Red Line Plan at **Appendix 1**. This responds to the issue of blight.
- 3.9 The leasehold properties have been purchased in accordance with CLG guidance and best practice. The Council has and continues to offer leaseholders the following;

- Purchase of the property at an agreed market value; the market value is determined by the appointment of an independent RICS Registered Valuer to conduct a valuation survey, paid for by the Council,
  - Where the initial valuation does not result in an agreed market value a second valuation (instructed by the leaseholder with the fees reimbursed by the Council) is obtained.
  - Fees for subsequent re-valuations are to be reimbursed where the leaseholder has not caused the purchase of a property to stall.
  - For resident leaseholders, +10% of the market value as a homeloss payment.
  - For non-resident leaseholders, +7.5% of the market value as a basic loss payment.
  - Disturbance compensation that includes all reasonable fees associated with moving home; including legal, surveying, removal costs, and mortgage redemption fees and SDLT on the purchase of an equivalent valued property purchased within a year of their property being purchased by the Council.
- 3.10 The above offer aligns with the minimum offer to leaseholders required under statute. The Council is proposing to increase the range of options available to resident leaseholders to minimise the possibility that a CPO will ever have to be used to force a purchase of a property interest.
- 3.11 A scoping exercise is currently being undertaken to help the Council to understand how best it can best meet its commitment to support resident leaseholders who wanted to remain on the estate.
- 3.12 This information coupled to the overarching principles of the Estate Renewal Leaseholder Framework report will govern the options offered to residential leaseholders to enable them to continue living in the New Avenue area should they choose to.

#### CPO Strategy

- 3.13 The proposed CPO strategy, approved by CMB 21<sup>st</sup> July 2015) is one CPO for all the New Avenue Estate land to underline the Council's commitment to the comprehensive regeneration of the New Avenue Estate.

#### **Land which is the Subject of the New Avenue Estate Regeneration CPO**

- 3.14 The land to be included in the CPO includes:
- All land included in the red line drawing attached to this report (**Appendix 1**)

### **Description of the proposed New Avenue Development**

- 3.15 New Avenue is a priority regeneration area for the Council and the New Avenue Estate Regeneration Programme is the third largest estate renewal scheme currently being undertaken in the borough.
- 3.16 After a competitive dialogue procurement process and subsequent Cabinet approval in October 2014, Enfield Council has finalised the Development Agreement contract with our selected developer partner for New Avenue Countryside Properties.
- 3.17 The proposal from Countryside Properties will provide, subject to planning consent, circa 451 new homes. 140 of the new homes will be affordable with the remaining 311 being for private sale. Any future capital receipt will be used to provide additional affordable homes on or off site.

### **Purpose and Justification for seeking to compulsorily acquire the Legal interests in the New Avenue Estate Regeneration boundary**

- 3.18 The New Avenue Regeneration Programme was approved by Cabinet on 18 July 2012. The July 2012 Cabinet Report explained that the New Avenue Estate was identified as an estate renewal project following an objective analysis of the Council's housing estates.
- 3.19 Compulsory purchase of the legal interests of the third party property owners will enable the development of the site to provide new homes, which will re-house tenants and leaseholders affected by the New Avenue Estate Regeneration and support the Council to achieve vacant possession if negotiations are unsuccessful.
- 3.20 The Council is of the view that there is a compelling case in the public interest, necessary to deliver the development and that the provision of new residential accommodation and community facilities built to modern standards outweighs the private interests held by the third party property owners.

### **Planning Position**

- 3.21 Countryside Properties will submit a detailed planning application for the whole of the New Avenue Estate. The planning application will involve extensive consultation with affected residents.

The London Borough of Enfield's Core Strategy was adopted at Cabinet in November 2010. The Core Strategy sets out the spatial planning framework for the long term development of the borough for the next 15-20 years. The Core Strategy provides the policy position to facilitate housing renewal.

3.22 **Core Policy 4 Housing Quality:** sets out the policy for New Housing and Housing Renewal in Enfield and refers to the Estates Investment Management Strategy which was undertaken to inform the future management and priorities for investment across the Council's own housing stock. In an objective exercise to identify the Council's next housing estate renewal schemes New Avenue was one of the highest scoring estates.

3.23 **Paragraph 5.30 further** explains that the objectives of the Estates Investment Management Strategy indicating a need to look at a full range of options for all estates. The redevelopment option agreed for New Avenue will create up to 451 new homes up to 2023, with a range of sizes and tenures, including affordable homes. The New Avenue Estate scheme will:

- Contribute to a net increase (some 280 units) in the number of homes contributing to Enfield's overall housing supply targets; provide over 400 new homes including a minimum of 140 affordable;
- provide a mix of dwelling types, including homes for families;
- provide a new nursery and community centre;
- provide a new energy centre in association with LVHN; and
- achieve Building for Life 'Gold' standard.

#### 4. **ALTERNATIVE OPTIONS CONSIDERED**

4.1 No alternate option has been considered. Without compulsory purchase order powers the delivery of the whole New Avenue Regeneration Programme would at best be delayed or even put at risk. Depending entirely on successful negotiations between the Council and lessees would make the Council/scheme very vulnerable to a small minority of lessees who might otherwise decide either not to sell or seek to hold the Council/scheme to ransom.

#### 5. **REASONS FOR RECOMMENDATIONS**

5.1 It is recommended that Cabinet resolves to make a Compulsory Purchase Order to enable the development of New Avenue. The Council being of the view that the proposed acquisition of the Order Land will:

- Facilitate the carrying out of the redevelopment on or in relation to the Order Land; and
- Contribute to the promotion or improvement of the economic, social and environmental well-being of the Borough.

5.2 This Compulsory Purchase Order is required to provide the Council with a legal option to ensure that it can commit to obtaining vacant

possession of the New Avenue Estate, as will be obligated in the Development Agreement, prior to the phased handover to Countryside Properties to commence demolition and construction.

- 5.3 The CPO provides the Council with a fall-back position should it not be able to buy back property interests via negotiation. The CPO will also ensure that public money is spent fairly and consistently.

## **6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

### **6.1 Financial Implications**

6.1.1 Properties are purchased in accordance with CLG guidance and best practice (see paragraph 3.9 above). The buyback of property interests and tenant decant costs on the New Avenue estate will be met by the developer up to a pre-agreed total amount. Any cost above the pre-agreed total, as detailed in the Development Agreement, will also be paid by the developer but will be deducted from the capital receipt.

6.1.2 This Compulsory Purchase Order is required to provide the Council with a legal option to ensure that it can commit to obtaining vacant possession of each phase of the New Avenue Estate Regeneration.

6.1.3 The estimated cost to the Council for adopting the CPO route will likely result in an additional cost in legal fees if a public inquiry is required. In addition to the legal fees, the Council will incur other costs associated with organising a public enquiry.

6.1.4 The CPO costs and other associated costs will be included within the total cost being funded by the developer up to the pre-agreed total, any costs above this pre-agreed total will still be funded by the developer but will be deducted from the premium when paid so in effect they will be funded from the HRA.

### **6.2 Legal Implications**

6.2.1 The Council proposes to use its compulsory purchase powers to help implement this regeneration scheme. Under section 226 (1) (a) of the Town and Country Planning Act 1990 (as amended) a local authority has a general power to make a compulsory acquisition of any land in their area in order to facilitate the carrying out of development, redevelopment or improvement in relation to the land.

6.2.2 In order to exercise the s.226 powers the local authority must demonstrate that the proposed development/improvement is

likely to contribute towards any of the following objects, namely the promotion or improvement of the economic or social or environmental well-being of their area.

- 6.2.3 To make a CPO using planning powers, the Council would be required to demonstrate that there is a compelling case in the public interest for acquiring the land compulsorily. This will be set out in the Statement of Reasons when the CPO is made.
- 6.2.4 For the purposes of the CPO it is immaterial by whom the redevelopment is to be carried out, i.e. the Council does not need to undertake the development itself.

### **6.3 Property Implications**

- 6.3.1 Obtaining Compulsory Purchase powers will help support obtaining vacant possession which will in turn assist with enabling the completion of the proposed development.
- 6.3.2 The Council's Property Procedure Rules require that a report recommending a resolution to make a compulsory purchase order is made in consultation with the Director of Finance, Resources and Customer Services; who concurs with this report. Compulsory Purchase powers are essential to ensure the acquisition of leasehold and other property interests on the estate and to obtain vacant possession which is critical to completion of the proposed development.
- 6.3.3 The purchase of property interests must also be in accordance with the Property Procedure Rules which is covered in paragraph 2.3 of this report
- 6.3.4 A number of statutory undertakers have property interests in the site. These property interests are exempt from the usual Compulsory Purchase Order powers. The developer is responsible for leading on negotiations with the statutory undertakers to reach agreement on relocation of their property interests should this be necessary.

## **7. KEY RISKS**

- 7.1 The key risk associated with this report is the Council does not achieve vacant possession by the longstop dates in the development agreement and Countryside Properties exercise their ability to exit the agreement. This risk is mitigated by obtaining and then implementing a CPO.



## **8. IMPACT ON COUNCIL PRIORITIES**

### **8.1 Fairness for All**

8.1.1 The New Avenue Estate Regeneration Programme contributes to this aim by tackling inequality and access to social housing by providing new homes.

### **8.2 Growth and Sustainability**

8.2.1 The New Avenue Estate Regeneration Programme contributes to this priority by building strong and sustainable futures for our residents.

### **8.3 Strong Communities**

8.3.1 The community plays a central role in driving forward change and regeneration in the local area to create a stronger community in the New Avenue area.

## **9. EQUALITIES IMPACT IMPLICATIONS**

9.1 An equalities impact assessment is in place for the New Avenue project.

## **10. PERFORMANCE MANAGEMENT IMPLICATIONS**

10.1 This report does not recommend a change of service of implementation of new practices and therefore Performance Management Implications are not applicable.

## **11. PUBLIC HEALTH IMPLICATIONS**

11.1 There are no public health implications to consider.

## **BACKGROUND PAPERS**

None

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**THE LONDON BOROUGH OF ENFIELD  
[ NEW AVENUE ESTATE REGENERATION ]  
COMPULSORY PURCHASE ORDER 2015**

**STATEMENT OF REASONS**

**DRAFT**

**London Borough of Enfield  
Housing Development & Renewal  
Regeneration & Environment  
Civic Centre  
Silver Street  
London  
EN1 3XA**

## 1. Introduction

- 1.1 The London Borough of Enfield (“The Council”) intends to acquire by compulsory purchase the land and property at New Avenue (“the Order Land”) as shown on the map attached to the draft Order. The Order shall be known as the London Borough of Enfield New Avenue Compulsory Purchase Order 2015 (“the Order”).
- 1.2 The Council intends to make the Order under section 226 (1)(a) of the Town & Country Planning Act 1990 (“the 1990 Act”) as amended, the Council being satisfied that that the proposed acquisition will facilitate carrying out the development, redevelopment or improvement on or in relation to the Order Land. The Council is satisfied that the Order will satisfy the test in section 226 (1) (A) by contributing to the objectives of promotion and improvement of economic, social and environmental well-being of the area.
- 1.3 The Council intends to make the Order with the intention of acquiring the outstanding interests required to enable implementation of the proposed scheme, thereby to achieve the Council’s adopted policy objectives. The parcels of land to be acquired compulsorily are identified in the Order. Discussions will however continue with the owners of relevant interests who are willing to sell by agreement, with a view to limiting the number of interests which need to be acquired compulsorily. The approach adopted by the Council accords with the advice contained in paragraphs 24 and 25 of part 1 of the memorandum to Circular 06/04.
- 1.4 The Statement of Reasons is a non-statutory document and it is provided in line with the advice in Appendix R to Circular 06/04. It sets out the reasons why the powers of compulsory purchase contained in the Order are necessary and sets out why there is a compelling case in the public interest for making the Order (in line with paragraph 17 of Circular 06/04) which justifies the overriding of private rights in the land sought to be acquired. It is considered that the tests in Circular 06/04 are met and there is a clear and compelling case for confirmation of the Order as set out in section 9 and generally in the Statement of Reasons.
- 1.5 The Order will be submitted to the Secretary of State for Communities and Local Government (the “Secretary of State”) for confirmation pursuant to the Acquisition of Land Act 1981. Objections can be made to the Secretary of State in accordance with the details set out in the Notice of Making the Order. Provided that the Order is confirmed by the Secretary of State, the Council will either serve Notices to Treat followed by notices of Entry or execute General Vesting Declarations, the result will be to vest the Order Land in the Council.

- 1.6 This Statement is not intended to constitute the Council's Statement of Case for the purposes of the Compulsory Purchase (Inquiries Procedure) Rules 2007.

## 2. Background

- 2.1 The land proposed to be compulsorily acquired and used under the Order ("the Order Land") covers an area of land located in the Cockfosters ward of the borough. The Order Land, described in more detail in Section 3, is shown within the extent of the land to be acquired, edged red on the Order Map at Appendix 1.
- 2.2 In July 2013 the Council's Cabinet authorised budget to progress the redevelopment of the New Avenue Estate Regeneration Programme.
- 2.3 The Council's purpose on seeking to acquire the Order Land is to facilitate its redevelopment to achieve the delivery of new residential dwellings, nursery, community centre and landscaping improvements ("**the Scheme**"). The Council is of the view that the comprehensive redevelopment of the Order Land is the most sustainable long term solution for the area in economic, social and environmental terms.
- 2.4 Enfield is faced with a significant housing challenge, related to a buoyant housing market in London. The problems of decreasing affordability are increasing, and alongside this are the growing problems presented by the rapid rise in market renting and increasing exclusion of the younger generation from owner occupation.
- 2.5 The authority is taking a proactive approach to better utilise its land assets and contribute to the wider objective of increasing housing supply for different tenure.
- 2.6 Further commentary on the enabling power is set out in Section 7 of this Statement of Reasons and the well-being test is addressed in section 5.9.

## 3. Description of the Order Land

- 3.1 The Order Land lies within the ward of Cockfosters in the London Borough of Enfield, and totals approximately [3.6] hectares.

3.2 Although the London Borough of Enfield owns a majority of the site, there are a number of leasehold interests which are required to enable realization of the Scheme (as described in Section 3).

3.3 Interests within the Order Land are listed below:

Residential Interests

3.4 The residential interests within the Order Land include 41 leases, in respect of property having been sold under the Right to Buy scheme (Housing Act 1985)..

Commercial and Non-Residential Interests

3.5 The Order Land includes the freehold interest of Oakwood Lodge and Shepcot Nursery

Public Open Space

3.6 The Order land contains Hood Avenue open space.

Road Network and Transport Infrastructure

3.7 There are a number of district roads that serve the existing properties within the Order Land.

Utilities

3.8 There are a number of utilities running through the site, including water, telecommunications, gas and electricity.

3.9 All utility operators with known equipment in the Order land will be given notice of the making of the Order.

3.10 The Order Scheme takes account of the apparatus of Statutory Undertakers and where affected by the Order Scheme, discussions will be held with the relevant Statutory Undertakers and alternative arrangements will be made

**4. The Scheme**

4.1 The Scheme to which the Order relates is being promoted by the Council, as its 'New Avenue Estate Regeneration Programme'.

4.2 Subject to planning consent, it is anticipated that the Scheme will include 451 homes, nursery and community centre.



- 4.3 The accommodation schedule below sets out the type and tenure of the new dwellings that are proposed:

Property type	Number of beds	Private Sale	Affordable
Apartments	1 bed	62	21
	2 bed	160	51
	3 bed	23	5
Maisonettes	2 bed		40
	3 bed	13	23
Houses	2 bed	3	
	3 bed	10	
	4 bed	40	
<b>Total</b>		<b>311</b>	<b>140</b>

- 4.4 The Scheme includes a number of proposed landscaping and public realm improvements.

Timescales for delivery of the scheme:

- 4.5 The projected timescales for delivery of the scheme are broken down by each phase as follows, assuming that the Council is able to make the CPO:

<b>Milestone</b>	<b>Date</b>
Submission of full planning application for the development	[31.12.2015]
Approval of the full planning application and signed Section 106 Agreement	[31.03.2016]
Possible making of Compulsory Purchase Order	[Dec 2015]
Possible Public Inquiry	[August 2016]
Completion of acquisition	[May 2017]
Commencement of construction on site	[31.12.2016]
Completion of new dwellings and public realm/landscaping improvements	[31.01.2023]

## 5. Planning Considerations

- 5.1 Relevant national planning policy, Development Plan policies and other policy documents which are material considerations are set out below.

### National Planning Policy Framework

- 5.2 The overarching planning principle set out in the NPPF is "a presumption in favour of sustainable development" and reflects the provisions in the London Plan. The Council believes that the proposed scheme fulfils the requirements of the NPPF and in particular, its core planning principles, by, inter alia, promoting mixed use developments; proactively driving and supporting sustainable economic development to deliver the homes, business, infrastructure and thriving local places. The Council is seeking "to secure high quality design and a good standard of amenity for all existing and future occupants of land and buildings".

### **The Statutory Development Plan, and related policy and guidance documents**

- 5.3 Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that planning applications must be determined in accordance with the development plan unless material considerations indicate otherwise.
- 5.4 The development plan for this area comprises the London Plan (2010) and formal alterations (2013), and the adopted Core Strategy (2010).
- 5.5 Other material considerations of a policy nature include relevant SPDs adopted by the local planning authority, the London Plan Supplementary Planning Guidance (SPGs), the National Planning Policy Framework (NPPF) 2012, The National Planning Policy Guidance, emerging Local Plan documents such as the Development Management Document (2014), and other evidence base documents as relevant.

### The London Plan

- 5.6 The following policies have relevance to the development for which this CPO is necessary:-
- Policy 2.6 - Outer London: vision and strategy
  - Policy 2.7 - Outer London: economy
  - Policy 2.8 - Outer London: transport
  - Policy 2.14 - Areas for regeneration
  - Policy 3.1 - Ensuring equal life chances for all
  - Policy 3.2 - Improving health and addressing health inequalities
  - Policy 3.3 - Increasing housing supply
  - Policy 3.4 - Optimising housing potential
  - Policy 3.5 - Quality and design of housing developments
  - Policy 3.6 - Children and young people's play and informal recreation facilities
  - Policy 3.7 - Large residential developments
  - Policy 3.8 - Housing choice
  - Policy 3.9 - Mixed and balanced communities
  - Policy 3.11 - Affordable housing targets
  - Policy 3.14 - Existing housing
  - Policy 3.16 - Protection and enhancement of social infrastructure
  - Policy 4.1 - Developing London's economy
  - Policy 4.12 - Improving opportunities for all

- Policy 5.1 - Climate change mitigation
- Policy 5.2 - Minimising carbon dioxide emissions
- Policy 5.3 - Sustainable design and construction
- Policy 5.5 - Decentralised energy networks
- Policy 5.6 - Decentralised energy in development proposals
- Policy 5.7 - Renewable energy
- Policy 5.9 - Overheating and cooling
- Policy 5.10 - Urban greening
- Policy 5.11 - Green roofs and development site environs
- Policy 5.12 - Flood risk management
- Policy 5.13 - Sustainable drainage
- Policy 5.15 - Water use and supplies
- Policy 5.18 - Construction, excavation and demolition waste
- Policy 5.21 - Contaminated land
- Policy 6.9 - Cycling
- Policy 6.10 - Walking
- Policy 6.12 - Road network capacity
- Policy 6.13 - Parking
- Policy 7.1 - Building London's neighbourhoods and communities
- Policy 7.2 - An inclusive environment
- Policy 7.3 - Designing out crime
- Policy 7.4 - Local character
- Policy 7.5 - Public realm
- Policy 7.6 - Architecture
- Policy 7.7 - Location and design of tall and large buildings
- Policy 7.14 - Improving air quality
- Policy 7.15 - Reducing noise and enhancing soundscapes
- Policy 7.18 - Protecting local open space and addressing local deficiency
- Policy 7.19 - Biodiversity and access to nature
- Policy 7.21 - Trees and woodlands

### Enfield Core Strategy

- 5.7 The London Borough of Enfield's Core Strategy was adopted at Cabinet in November 2010. The Core Strategy sets out the spatial planning framework for the long term development of the borough for the next 15-20 years. The core strategy provides the policy position to facilitate housing renewal
- 5.8 **Core Policy 9** supports area based policy interventions relating to the place shaping agenda which seek to tackle social disadvantage;
- 5.9 **Core Policy 4** Housing Quality: sets out the policy for New Housing and Housing Renewal in Enfield and refers to the Estates Investment Management Strategy which was undertaken to inform the future management and priorities for investment across the Council's own housing stock. In an objective exercise to identify the Council's next housing estate renewal schemes New Avenue was one of the highest scoring estates

Other London Borough of Enfield Policies

- Community Strategy

5.10 The Council's purpose in making the Order is to achieve the key community priorities as set out in the Council's Community Strategy:

5.10.1 The Council's vision for the borough is for a healthy, prosperous and cohesive society that is safe, clean and green.

5.10.2 The Council is committed to improving the quality of life through:  
Employment and Enterprise; Environment; Housing; Leisure and Culture:

- (a) The development will be promoted to produce the highest quality architectural and urban environment.
- (b) Improving health, housing and social care - This will be achieved by the new development supplying higher quality social housing stock in line with the Decent Homes Standard, as defined by the Department for Communities and Local Government. The redevelopment will also produce a diversity of tenure which will improve the type and choice of housing in New Southgate.
- (c) Safer and stronger Communities:
  - (i) To implement a place-shaping approach to underpin the creation of a more prosperous borough
  - (ii) To enhance the health and vitality of town centres to meet the needs of the communities they serve
  - (iii) To increase the number of new businesses setting up and coming to the area and sustaining their development
  - (iv) To deliver the housing element of place shaping and achieve sustainable housing growth
  - (v) To improve housing conditions and prevent homelessness
  - (vi) To ensure that residents have the opportunity to live in a decent home they can afford
  - (vii) To protect and improve the quality of built and open environment
  - (viii) To promote sustainable development and support residents and businesses to preserve natural resources, become energy efficient, conserve water, reduce pollution and address the causes of global warming
  - (ix) To increase biodiversity in order to provide a local distinctive natural identity
  - (x) To make Enfield a place which residents can identify with and feel proud of, and where people from different backgrounds feel valued and can develop positive relationships with their local community
  - (xi) To promote social inclusion so that all sections of the community are able to access opportunities, services and improve their quality of life overview

## **6. Consultation and Negotiations**

### **Consultation on the Scheme**

### Negotiations for the Acquisition of Necessary Interests

6.1 The Council recognises the Circular 06/04 advice that acquiring authorities should seek to acquire land by negotiation wherever possible. The efforts which the Council has made to acquire the relevant interests by negotiation are described below. Given the timescales involved in obtaining a CPO, Circular 06/04 recommends that acquiring authorities seek to run a CPO in parallel with negotiations. The Council will continue to negotiate with leaseholders for the purchase of the Order Land, alongside and throughout the CPO process, up to the possession should the Order be confirmed.

### Negotiations with Residential Interests

6.2 The approach to leaseholders is governed by the corporate objective of "Fairness for all". Ensuring resident leaseholders are not financially disadvantaged as a consequence of the redevelopment will ensure fairness for all leaseholders. Ensuring that the deals offered to leaseholders are proportionate will ensure fairness to all who finance the Housing Revenue Account.

6.3 Both resident leaseholders and absentee/investor (non-resident) leaseholders have been contacted individually to initiate negotiations. The Council has sought to offer each leaseholder a fair market price for their property plus the relevant statutory homelessness payment (+ 10% for resident leaseholders or 7.5% for non-resident leaseholders). The Council advises every leaseholder that it will cover all reasonable disbursements associated with disposal of their interest, such as legal fees.

### Negotiations with Non-Residential/Commercial Interests

Negotiations have taken place with the trustees of Shepcot nursery and the Council have contacted the Oakwood Lodge freeholder.

### Negotiations with Statutory Utility Providers

Responsibility for negotiations sits with the developer. Detailed discussions will not take place until the detailed design has been further developed.

## **7. The Enabling Power**

7.1 The Order is made under Section 226(1)(a) of the Town and Country Planning Act 1990 (as amended) ("the Act"), which confers power on the local authority to acquire land for planning purposes.

- 7.2 The Council believes that the acquisition of the Order Land is necessary to facilitate the development of the [ ] site for much needed new housing which can bring significant improvement to the Order land as well as the adjoining and neighbouring land (which the Council already owns) forming part of the redevelopment site..
- 7.3 The Council is of the view that the proposed development is likely to contribute to achieving the improvement of the economic, social and environmental well-being of the area for which it has administrative responsibility.

## **8. The Justification for Compulsory Purchase**

- 8.1 The London Borough of Enfield New Avenue Compulsory Purchase Order 2015 is being made so that the Council has a contingency in place to use its powers to implement the scheme should its efforts to negotiate with leaseholders fail.
- 8.2 In this document, the Council has set out all of the information relevant to the Order Land, The Scheme and why there is a compelling case in the public interest for the redevelopment of this area and the making of the Compulsory Purchase Order.
- 8.3 One of the key objectives of the new Scheme is to create new homes that benefit from the safety and security of traditional street planning, connecting positively to their surroundings and the local community. The new Scheme will adopt Secured By Design Principles. The New Avenue development will significantly enhance the public realm, integrating with the surrounding suburban grain. The new public realm will significantly improve permeability, overlooking, visibility, view channels and exit strategies with the aim of reducing perceived and actual anti-social behaviour and crime.
- 8.4 The Council considers that it is necessary to utilise its powers under s226(1)(a) of the Act and make the Order for the following reasons:
- A portion of the Order Land is in third party ownership and/or control and compulsory acquisition is needed to achieve vacant possession of the Order Land as a fall-back position where agreement cannot be reached;
  - To acquire a clean title of the land of which the Council is already the freehold owner;
  - To enable the Order Land to be redeveloped in a comprehensive manner;
  - To give certainty to timescales for redevelopment of the Order Land, and
  - To deliver the wider public benefits that the redevelopment of the Order Land will secure.

## **Statutory Tests**

To follow

## **9 Conclusion**

9.1 Having considered the relevant National Policy Guidance and Development Plan Policies the Council is satisfied that there is a compelling public interest for compulsory powers to be brought in order to secure the development of the Order Land, subject to the grant of planning permission, for the economic, social and environmental improvement of the area. The Council is therefore pursuing the compulsory purchase order and requests that the Secretary of State confirms the Order.

### **9. Documents, Maps or Plans**

A list of documents that may be presented at any subsequent public inquiry will be provided in due course and arrangements will be made for them to be available for public inspection.

The Council reserves the right to modify, or enlarge the statement in the event of an inquiry being held and in discharge of its obligations under the Inquiry Procedure Rules.

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**MUNICIPAL YEAR 2015/2016 REPORT NO. 60**

**MEETING TITLE AND DATE:**  
Cabinet – 16 September  
2015

**REPORT OF:**  
Director of Health Housing  
and Adult Social Care and  
Director of Finance  
Resources and Customer  
Services

Contact officer and telephone number:

Sally McTernan

AD Community Housing Service

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**Agenda – Part: 1**

**Item: 12**

**Subject: Large Volume New Supply of  
Temporary Accommodation**

**Wards: all  
Key Decision No: 4187**

**Cabinet Members consulted: Cllr Ahmet  
Oykener, Cabinet Member for Housing and  
Housing Regeneration & Cllr Andrew  
Stafford, Cabinet Member for Finance and  
Efficiency**

**1. EXECUTIVE SUMMARY**

- 1.1 The private sector rental market in London continues to show significant pressure as demand pressures continue and costs increase. The recent trend in homelessness demand and temporary accommodation continues in an upward trajectory. Because of the high demand for properties needed, it has not always been possible for the Council to use providers from existing framework agreements and spot purchasing from unaccredited providers has taken place.
- 1.2 This report seeks Cabinet approval to start accommodation provider market engagement to explore the opportunity to secure large volume temporary accommodation supply, in partnership with 3 other Boroughs - Waltham Forest, Redbridge and Newham - who are experiencing the same challenges.

**2. RECOMMENDATIONS**

2.1.1 Cabinet is recommended to -

- approve both targeted and general marketing to draw interest from the provider market for temporary accommodation supply in partnership with the London Boroughs of Waltham Forest, Newham and Redbridge as set out in paragraph 3.9.
- delegate the decisions on individual contracts, to the Director of Health Housing & Adult Social Care, Director of Finance, Resources and Customer Services with the Cabinet Lead Member for Housing and Estate Regeneration and the Cabinet Lead Member for Finance.

### **3. BACKGROUND**

- 3.1 All Local Authorities have a statutory duty under the Housing Act 1996 Part VII (as amended by the Homelessness Act 2002), where appropriate, to provide emergency temporary accommodation for homeless applicants pending investigations into their application. This is known as the 'Interim duty'.
- 3.2 Local Authorities also have other statutory powers and duties to provide help and assistance, including on occasion the provision of accommodation, to other categories of people. Often this means providing accommodation to some of the most vulnerable members of the community including for example people with mental health issues, physical disabilities and learning disabilities.
- 3.3 Under the Housing Act, Local Authorities are also bound by statute to ensure that suitable accommodation is secured for applicants who have been accepted as entitled to housing following the full assessment of their circumstances. This is referred to as the 'main homelessness duty' and will usually be initially fulfilled by continuing the temporary accommodation arrangement initially entered into, for the duration of the interim housing duty.
- 3.4 Families are charged rent by the Council for the accommodation provided to them. In the majority of cases, the rent is met by housing benefit, however the Government puts limits on the maximum housing benefit subsidy local authorities can claim for temporary accommodation. The difference between the charge paid by the authority to the provider and the rent charged to tenants is the "true cost" to the local authority for that unit.
- 3.5 Over the past five years there has been a significant shift in the private rented market in London away from lettings to benefit-dependent households and towards the letting of properties to 'professionals' i.e. those able to pay their rent without recourse to benefits. Rents have increased, and the gap between these rents and the Local Housing Allowance – now set at only one-third of market rents – is deterring property owners from letting to families on benefits and/or low incomes. This has led to an increasing number of evictions of these families and in turn to an increase in homelessness approaches made to the Council's Homelessness Advice and Options services, i.e. customers presenting in a situation of actual homelessness.
- 3.6 The temporary accommodation provision for Enfield Council is currently spread across a mixed portfolio of long term agreements and highly flexible short term agreements. The most cost effective element of the Council temporary accommodation is the longer term Private Sector Leased (PSL) and Private Leased Annexe (PLA) accommodation, with contracts commonly secured of two to five years. This has historically given great stability to the portfolio, both in terms of numbers of units and price, and reduced the overhead borne by both the providers, and the Council, of spot purchasing accommodation.

- 3.7 However, more recently the housing market has been predominantly bringing forward Nightly Paid Accommodation (NPA). This is the least cost efficient accommodation for the Council, as it is highly volatile in terms of only being able to secure the accommodation on a short term basis, with an inherent overhead cost of procurement as the Council has to spot purchase each unit.
- 3.8 As part of the strategic approach to the cost containment of the provision of temporary accommodation, the Community Housing Services Leadership Team is seeking to rebalance the portfolio. As part of a tactical approach, the team intends to improve the stability of the portfolio by increasing the amount of accommodation procured with longer leases, as well as improved supply chain management by piloting a dynamic purchasing system also in partnership with the east London boroughs of Waltham Forest, Redbridge and Newham. In this context the term 'dynamic purchasing system' is in strict accordance with the definition set out in the Public Contracts Regulations and should not be confused with the use of a similar term coined by the West London procurement partnership.
- 3.9 This report sets out the intention to continue to build upon the joint work with the London Boroughs of Waltham Forest, Newham and Redbridge, to develop a stable supply of longer term leased properties at volume. The intention is to lease this accommodation on a long-term basis i.e. 5-10 years, at a lower rate than is currently paid for nightly paid accommodation. These three partner boroughs already have a track record of successful collaboration, having previously established a framework for temporary accommodation. By broadening the scope of this collaborative approach by including Enfield, the joint offer to the provider market will be strengthened.
- 3.10 Working together to secure larger volumes of supply will also greatly ease the day-to-day pressure of procuring accommodation for homeless households.
- 3.11 Whilst being open to accommodation brought forward by the market in each of the respective boroughs, there is a strong likelihood that this market exercise will also bring forward financially viable accommodation near to London. Principles regarding out of borough procurement will be adhered to by each of the individual Councils, only in exceptional circumstances and when there is an evidenced absence of alternative accommodation available locally, will households be nominated to this accommodation.
- 3.12 Additionally, care will be taken to ensure that an individual assessment of the household is undertaken to ascertain if there is an essential need to remain in the relevant borough. This will be through a process compliant with legislation, case law and Council policy.
- 3.13 **Appendix 1** provides a graphical representation of how the procurement process would happen; showing that the councils would place an OJEU Contract Notice to being the competitive dialogue procurement process in line with starting both targeted and general

marketing activities – these will be in the form of identifying investors who would be looking to invest in the development of supply, through to leaflet drops within the boroughs with the intention of attracting local landlords to offer the council their property(ies).

- 3.14 Once the market brings forward an offer to the council(s), it will be evaluated and dealt with via the appropriate process and governance arrangement as set out below;
- as a property transaction through the appropriate property services process and governance
  - directing to the pilot dynamic purchasing system for use as regular supply (the term ‘dynamic purchasing system’ is in strict accordance with the definition set out in the Public Contracts Regulations)
  - through a Competitive Dialogue process to negotiate terms.
- 3.15 In the first joint volume procurement exercise of the four partner boroughs of Enfield, Waltham Forest, Newham and Redbridge, the intention is to bring both greater flexibility in the offers that can be sought from the market, combined with the intention to lease significant volumes of accommodation across the partnership.
- 3.16 It is likely that the need for temporary accommodation will fluctuate and potentially reduce over the period of any long-term arrangement with a third party. To de-risk this aspect of any long term leasing arrangement, the procurement arrangement will have to be flexible enough to allow for potential discharge of the homelessness duty into a private sector let, possible use as alternative Council housing provision rather than temporary accommodation or the use of the provision as temporary accommodation to other organisations outside of the borough partnership, who may be under pressure to house their residents.

#### **4. ALTERNATIVE OPTIONS CONSIDERED**

- 4.1 Continue As-Is: The Council is establishing a dynamic purchasing system (agreed by Cabinet March 2015) to increase the supply of properties under contract and reduce the cost of temporary accommodation arrangements; however, this alone is not anticipated to ease all of the pressure on the temporary accommodation budgets.
- 4.2 Do nothing: As the authority has a statutory duty to place homeless applicants into emergency accommodation, there will always be a need to secure some level of temporary accommodation from private agents/landlords. To ensure effective supply the Council needs to take innovative approaches to create and / or identify cost efficient temporary and permanent housing solutions.

#### **5. REASONS FOR RECOMMENDATIONS**

- 5.1 The continued pressure to provide temporary accommodation for those facing housing emergencies and homelessness, is placing significant financial pressure and ongoing risk to the Council’s finances.

- 5.2 This report sets out the intention to take the Council requirements to the market to seek solutions intended to manage the current risk posed by the high reliance on short term contracts for the provision of accommodation.

## 6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

### 6.1 Financial Implications

Temporary accommodation expenditure remains volatile and there has been a significant increase in the number of families placed in more expensive nightly paid accommodation (NPA). The underlying cost pressure due to increased number of homelessness households still remains, and the provision of temporary accommodation is a high risk area for the general fund budget

- 6.2 The projected cost pressure of temporary accommodation if the Council takes no mitigating actions ie the worst case scenario is £7.6m. This has been identified as the potential cost pressure in 2015/16. However a cash limit adjustment of £2.6m was agreed for 2015/16 and, although the high risk remains, the budget monitor is projecting a balanced position for this financial year. It is therefore important to start accommodation provider market engagement, in order to explore the opportunity of managing the cost pressures by securing large volumes of temporary accommodation on a longer / more cost efficient leasing arrangement.
- 6.3 It is planned to meet the administrative cost of this initiative from within existing resources, any savings will be modelled into future years budget forecasting.

The average net saving (based on average NPA cost across the NPA portfolio) for moving individuals from nightly paid accommodation to longer term leased properties is £3,250 per property per annum. If the Council can secure up to 250 units, the opportunity to move out of these high-cost placements will open up. Dependant on the number of placements, the savings profile would be as follows:

Number of units	Potential annual savings compared to NPA
	£000
50	(162)
100	(325)
200	(650)
250	(812)

- 6.2 Using a different savings model focused on the 250 highest cost (net loss) NPAs, the potential average net saving of moving these households into more affordable longer term leased properties is £6,828 per property per annum. If the Council can secure up to 250 units, activity focused on these highest cost placements, the savings profile would be as follows:

Number of units	Potential future Savings
	£000
50	(341)
100	(683)
200	(1,366)
250	(1,707)

## 7.0 Legal Implications

The Housing Act 1996 places a range of duties on local authorities to house homeless people who meet the relevant statutory criteria under the Act. These duties, once owed, must be performed and the local authority cannot rely upon the lack of suitable housing accommodation as a reason not to perform their duty. The duties are mandatory which means the local authority must provide accommodation regardless of any difficulties the local authority has with the availability of securing suitable accommodation.

- 7.1 Under the Act local authorities also have a duty, “so far as reasonably practicable”, to accommodate homeless people within their district. The recent judgment in the case of *Nzolameso v City of Westminster* [2015] UKSC 22 clarifies the way that local authorities must now approach out of borough accommodation placements. The judgment reinforces the duty on local authorities to carefully consider the Homelessness Code of Guidance and the Homelessness (Suitability of Accommodation) (England) Order 2012. The judgment also confirms that authorities must have regard to their obligations under the Children Act 2004. This requires local authorities to ensure that their (housing) functions are discharged having regard to the need to safeguard and promote the welfare of children. Furthermore, the judgment says that local authorities should have, and keep up to date, a policy for procuring sufficient units of temporary accommodation to meet the anticipated demand during the coming year and a policy for allocating those units to individual homeless households. What this means in practice is it will no longer be enough for the local authority to cite the scarcity of accommodation within borough as the only reason to offer accommodation out of borough. The authority will now need to show that it has carefully considered and applied the Guidance, 2012 Order and the Children Act to the household’s circumstances before the offer is made.
- 7.2 In addition to the duties described above the Council has the general power of competence under section 1(1) of the Localism Act 2011 to do anything that individuals generally may generally do provided it is not

prohibited by legislation. There is no express prohibition, restriction or limitation contained in a statute against use of the power in this way.

- 7.3 In conducting the market engagement described in this report it must comply with the Public Procurement Regulations 2015. In addition, and to extent applicable the Council must comply with its Constitution, in particular the Contract Procedure Rules (CPR).

The Council must comply with its obligations with regards to obtaining best value under the Local Government (Best Value Principles) Act 1999.

In entering into any lease of premises for a term of over one year the Council must ensure compliance with Section 4 of its Property Procedure Rules.

All legal agreements arising from the matters described in this report must be approved by the Assistant Director of Legal and Governance Services.

## **8.0 KEY RISKS**

The market for temporary accommodation is highly volatile and is likely to remain so as the housing market responds to the implementation of both further welfare reforms and as central Government housing legislation is implemented and beds down.

The CLG is currently reviewing the provision of the Homelessness Grant to all Councils.

The West London Dynamic Purchasing System (West London DPS) is offering two flat rate payment rates for leased accommodation one for accommodation in London and one for accommodation outside of London. It is the acknowledged view of the West London consortium and of officers at Enfield Council that this approach does not recognise variations in cost and availability of accommodation across the different housing markets in London and beyond. As a result there is a significant risk of further accommodation price inflation.

## **9.0 IMPACT ON COUNCIL PRIORITIES**

### **9.1 Fairness for All**

A stable home is a key contributor to the health and wellbeing of local households. The current shortage of affordable homes, combined with great volatility in the private rented sector, is resulting in pressure on housing advice and homelessness services. The increase in the use of, and reliance on short term emergency and temporary accommodation, is a risk both to the health and wellbeing of local families housed in unstable short term leased accommodation, but places risk on the local authority finances due to the over reliance on spot purchased

accommodation. The proposals contained within this report seek to place greater stability on the supply of accommodation and improve quality.

**9.2 Growth and Sustainability**

The use of emergency and temporary accommodation in Enfield has increased in recent times. The proposals contained within this report seek to place greater stability on the supply of accommodation and improve quality.

**9.3 Strong Communities**

A stable home is a key contributor to the health and wellbeing of local households. The current shortage of affordable homes, combined with great volatility in the private rented sector, is resulting in pressure on housing advice and homelessness services. The increase in the use of, and reliance on, short term emergency and temporary accommodation, is a risk both to the health and wellbeing of local families housed in unstable short term leased accommodation.

**10.0 EQUALITIES IMPACT IMPLICATIONS**

There has not been an EQIA completed to accompany this report. The monitoring of both homelessness demand and use of accommodation is part of the annual housing equalities monitoring and reporting arrangements.

**11.0 PERFORMANCE MANAGEMENT IMPLICATIONS**

The number of households in temporary accommodation and the cost of procurement of emergency and temporary accommodation are both priority performance indicators and performance measures for the Council. Both are kept under constant review.

**12. PUBLIC HEALTH IMPLICATIONS**

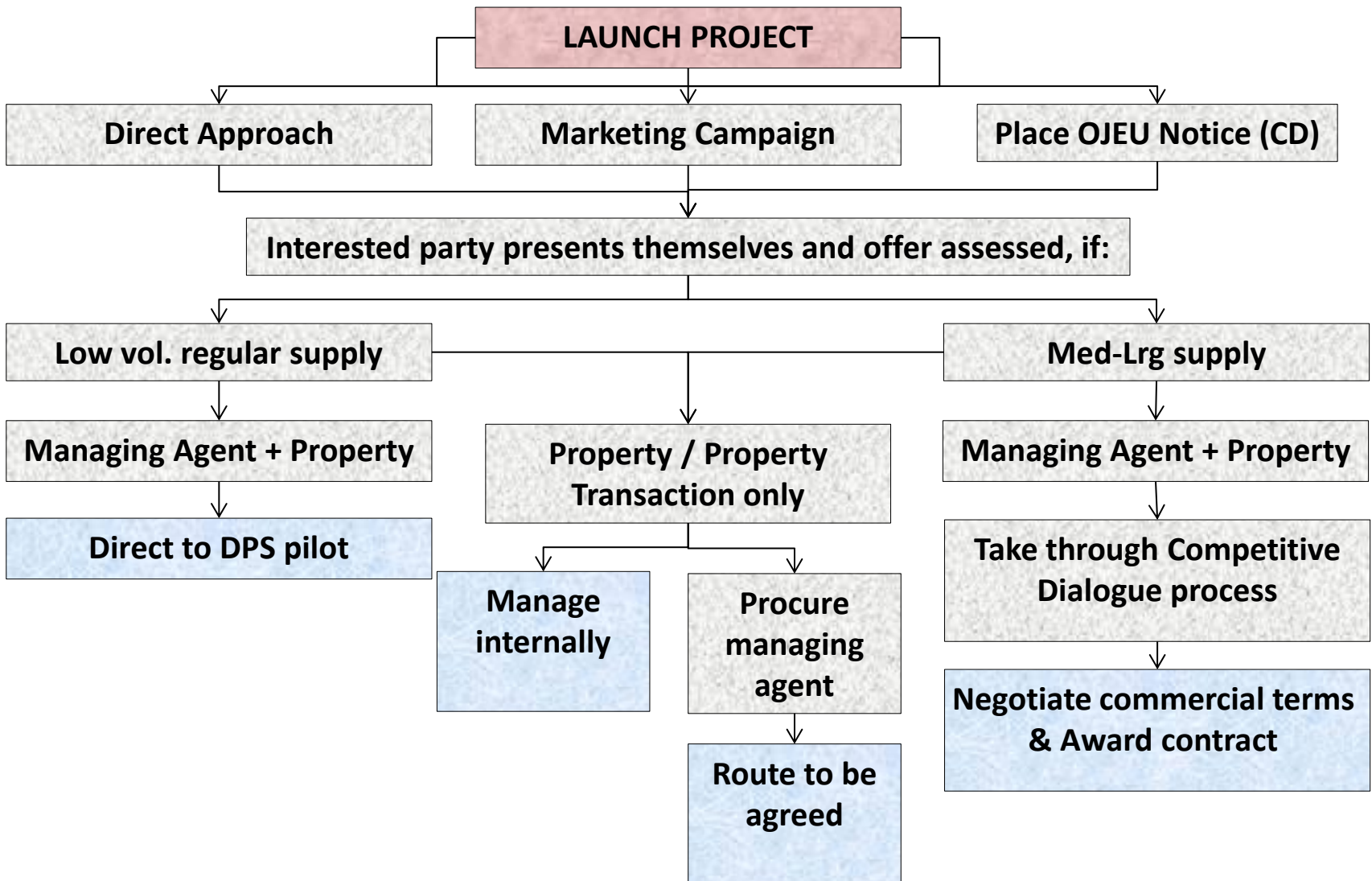
A stable home is a key contributor to the health and wellbeing of local households. The current shortage of affordable homes, combined with great volatility in the private rented sector, is resulting in pressure on housing advice and homelessness services. The increase in the use of, and reliance on short term emergency and temporary accommodation, is a risk to the health and wellbeing of local families housed in unstable short term leased accommodation

**Background Papers**

None



# Proposed TA Procurement Strategy



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## THE CABINET

### List of Items for Future Cabinet Meetings (NOTE: The items listed below are subject to change.)

<b>MUNICIPAL YEAR 2015/2016</b>
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<b>OCTOBER 2015</b>
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- |           |   |                 |
|-----------|---|-----------------|
| <b>1.</b> | <b>Housing Revenue Account (HRA) Tenancy Policy and HRA Rent Setting Policy</b>   | Ian Davis       |
|           | This will provide a review and update of the November 2013 rent policy applying to tenants whose homes are held within the Council's Housing Revenue Account (HRA). <b>(Key decision – reference number 4126)</b>       |                 |
| <b>2.</b> | <b>Quarterly Corporate Performance Report</b>   | Rob Leak        |
|           | This will present the latest quarterly report on the Corporate Performance Scorecard. <b>(Key decision – reference number 4143)</b>   |                 |
| <b>3.</b> | <b>Revenue Monitoring Report: August 2015</b>   | James Rolfe     |
|           | This will provide the latest revenue monitoring position as at 31 August 2015 for the Council as a whole. <b>(Key decision – reference number 4149)</b>   |                 |
| <b>4.</b> | <b>Strategy and approach to delivering pupil places</b>   | Jenny Tosh      |
|           | This will provide an annual update of the demand for pupil places and corresponding assessment of the strategy and approach to delivering any additional places required. <b>(Key decision – reference number 4141)</b> |                 |
| <b>5.</b> | <b>Honeysuckle House: Future Options</b>  | Ray James       |
|           | This will consider strategic, long-term options for the provision of care services at Honeysuckle House. <b>(Key decision – reference number 4189)</b>  |                 |
| <b>6.</b> | <b>Enfield Safeguarding Children Board Annual Report 2014-15</b>  | Tony Theodoulou |
|           | This will present the Enfield Safeguarding Children Board Annual Report 2014-15. (Non key)  |                 |
| <b>7.</b> | <b>Enfield 2017</b>   | James Rolfe     |
|           | This will provide a progress report. (Non key)  |                 |

8. **Re-provision Project - Update** Ray James
- This will provide an update to Cabinet on the progress made on the build of a new care home with nursing on the former Elizabeth House site. (Non key)
9. **Safeguarding Adults Board Annual Report 2014-15** Ray James
- This will present the Safeguarding Adults Board Annual Report 2014-15. (Non key)
10. **Appropriation for Planning Purposes – Alma Estate** Ian Davis
- This will seek authority for the council to use its powers to appropriate land for planning purposes to enable the Alma Estate development to proceed. **(Key decision – reference number 4195)**
11. **Anti-Money Laundering Policy and Guidance** James Rolfe
- This presents the updated anti-money laundering policy and guidance. (Non key)
12. **Corporate Risk Management Strategy** James Rolfe
- This presents a refreshed Corporate Risk Management Strategy for the Council. (Non key)
13. **Upton Road and Raynham Road Redevelopment Scheme** Ian Davis
- This report will seek approval in principle for a proposed redevelopment scheme which can provide a significant number of new homes, public realm enhancement and new facilities, as well as approval of draft heads of terms with a Registered Provider partner. **(Key decision – reference number 4119)**
14. **Estate Renewal Programme** Ian Davis
- This will explain the Council's 30 year Estate Renewal Programme. **(Key decision – reference number 3980)**
15. **Meridian Water – Programme Update** Ian Davis
- This will provide a programme update on Meridian Water. **(Key decision – reference number 4033)**
16. **Approval of the Enfield Enforcement Policy** Ian Davis
- This is the overarching Policy for enforcement activities undertaken within Regeneration and Environment Department explaining how the Council responds to non-compliance. **(Key decision – reference number 4040)**

17. **The Provision of an Artificial Grass Pitch in Pymmes Park, Edmonton** James Rolfe

This will bring a proposal for the development of an artificial grass pitch in Pymmes Park, Edmonton. **(Key decision – reference number 4198)**

18. **Provided Services Business Case** Ray James  
**(Key decision – reference number 4194)**

<b>NOVEMBER 2015</b>
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1. **Revenue Monitoring Report: September 2015** James Rolfe

This will provide the latest revenue monitoring position as at 30 September 2015 for the Council as a whole. **(Key decision – reference number 4150)**

2. **Public Consultation on Adult Social Care Transport Policy** Ray James

This will outline the proposed Adult Social Care Transport Policy following public consultation. **(Key decision – reference number 4086)**

3. **Self-Build Programme on Small Sites** Ian Davis

This will seek approval of a strategy and process to enable self and custom build projects on small sites in Enfield. **(Key decision – reference number 4200)**

4. **Section 75 Agreement – Integrated Mental Health Services** Ray James

This will seek approval of the Section 75 Agreement for Integrated Mental Health Services between Enfield Council and Barnet, Enfield and Haringey Mental Health Trust. **(Key decision – reference number 4128)**

5. **Setting up a Registered Provider and Procuring an Investment Partner for the Registered Provider** Ian Davis

This will seek approval to the setting up of a registered provider and procuring an investment partner for the registered provider. **(Key decision – reference number 4205)**

6. **Approval of the Inter Authority Agreement** Ian Davis

This will seek approval of the Inter Authority Agreement between the NLWA and 7 waste collection authorities in North London. **(Key decision – reference number 4032)**

7. **Upper Secondary Autism Provision** Jenny Tosh

This will seek approval to the refurbishment of Minchenden to become the Upper Secondary Autism Provision. **(Key decision – reference number 4209)**

8. **Parking Enforcement Policy** Ian Davis

This policy will set out the Council's approach to dealing with parking enforcement. **(Key decision – reference number 4058)**

9. **Disposals – Tranche 6** James Rolfe

This will identify property assets which are either underperforming or considered surplus to operational requirements and in principle are listed for sale subject to further due diligence investigations. **(Key decision – reference number 3989)**

10. **Associate Cabinet Members Update Report** James Rolfe

This will present work programme updates from each of the three Associate Cabinet Members. (Non key)

**DECEMBER 2015**

1. **Quarterly Corporate Performance Report** Rob Leak

This will present the latest quarterly report on the Corporate Performance Scorecard. **(Key decision – reference number 4144)**

2. **Revenue Monitoring Report: October 2015** James Rolfe

This will provide the latest revenue monitoring position as at 31 October 2015 for the Council as a whole. **(Key decision – reference number 4151)**

3. **Capital Monitoring Report: September 2015** James Rolfe

This will summarise the capital monitoring position of the Council as at 30 September 2015. **(Key decision – reference number 4154)**

4. **Small Housing Sites Phase 2: Group A** Ian Davis

This will seek Cabinet authority to redevelop a number of sites for new housing, including approval of an outline scheme budget, and fees to progress detailed design and submission of planning applications. **(Key decision – reference number 4161)**

5. **Contracting with Lee Valley Heat Network for the Provision of Heat on Enfield's Housing Estates** Ian Davis

This will seek authority to contract with the Lee Valley Heat Network energy services company for the provision of heat on Enfield Council's new redeveloped housing estates. (Parts 1 and 2) **(Key decision – reference number 3988)**

#### JANUARY 2016

1. **Public Realm Redesign** Ian Davis

This will bring forward proposals for redesigning waste services. **(Key decision – reference number 4014)**

#### FEBRUARY 2016

1. **Budget Report 2016-17 and Medium Term Financial Plan** James Rolfe

This will recommend for approval by full Council, the Council tax level for 2016-2017 and the Medium Term Financial Plan 2016-2020. **(Key decision – reference number 4175)**

2. **Housing Revenue Account (HRA) Rent setting 2016/2017** James Rolfe

This will recommend for approval by full Council, the level of HRA rents for 2016-2017. **(Key decision – reference number 4174)**

3. **Northern Gateway Access Package** Ian Davis

This will outline the feasibility assessment stage of the potential link road element of the Northern Gateway Access Package. **(Key decision – reference number 4046)**

#### MARCH 2016

1. **Revenue Monitoring Report: January 2016** James Rolfe

This will provide an update on the Council's revenue position as at 31 January 2016. **(Key decision – reference number 4176)**

2. **Capital Monitoring Report: December 2015** James Rolfe

This will summarise the capital monitoring position of the Council as at 31 December 2015. **(Key decision – reference number 4155)**

3. **Housing Supply and Delivery**

Ian Davis

This will set out how the Council will increase housing supply in the short and medium terms. **(Key decision – reference number 4165)**

**APRIL 2016**

1. **Revenue Monitoring Report: February 2016**

James Rolfe

This will provide the latest revenue monitoring position as at the end of February 2016 for the Council as a whole. **(Key decision – reference number 4152)**

**DATE TO BE CONFIRMED**

1. **Meridian Water: Development Approach**

Ian Davis

This will provide an update on housing delivery within Meridian Water and the wider hinterland. (Parts 1 and 2) **(Key decision – reference number 4030)**



CABINET - 22.7.2015

**MINUTES OF THE MEETING OF THE CABINET  
HELD ON WEDNESDAY, 22 JULY 2015**

**COUNCILLORS****PRESENT**

Doug Taylor (Leader of the Council), Achilleas Georgiou (Deputy Leader), Daniel Anderson (Cabinet Member for Environment), Yasemin Brett (Cabinet Member for Community Organisations and Culture), Nneka Keazor (Cabinet Member for Public Health and Sport), Ahmet Oykenner (Cabinet Member for Housing and Housing Regeneration), Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) and Andrew Stafford (Cabinet Member for Finance and Efficiency)

**Associate Cabinet Members (Non-Executive and Non-Voting):** Bambos Charalambous, Vicki Pite and George Savva (MBE)

**ABSENT**

Alev Cazimoglu (Cabinet Member for Health and Social Care) and Ayfer Orhan (Cabinet Member for Education, Children's Services and Protection)

**OFFICERS:**

Rob Leak (Chief Executive), James Rolfe (Director of Finance, Resources and Customer Services), Tony Theodoulou (Interim Director of Children's Services), Asmat Hussain (Assistant Director Legal and Governance), Bindi Nagra (Assistant Director Strategy and Resources - Health, Housing and Adult Social Care), Paul Davey (Assistant Director, Council Homes - Regeneration and Environment), Andrew Thomson (Head of Drug and Alcohol Services - Health, Housing and Adult Social Care), Christine Williams (Public Health Commissioning Manager - Health, Housing and Adult Social Care) and David Greely (Corporate Communications Manager) Jacqui Hurst (Secretary)

**Also Attending:** Councillors Derek Levy, Ozzie Uzoanya and Mike Rye.

**1****APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Alev Cazimoglu (Cabinet Member for Health and Social Care) and Ayfer Orhan (Cabinet Member for Education, Children's Services and Protection).

**2****DECLARATION OF INTERESTS**

**CABINET - 22.7.2015**

There were no declarations of interest declared in respect of any items listed on the agenda.

**3**

**URGENT ITEMS**

NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012. These requirements state that agendas and reports should be circulated at least 5 clear days in advance of meetings.

**4**

**DEPUTATIONS**

NOTED that no requests for deputations had been received for presentation to this Cabinet meeting.

**5**

**ITEMS TO BE REFERRED TO THE COUNCIL**

NOTED, that there were no reports to be referred to full Council.

**6**

**REVENUE OUTTURN 2014-15**

Councillor Andrew Stafford (Cabinet Member for Finance and Efficiency) introduced the report of the Director of Finance, Resources and Customer Services (No.24) setting out the overall Council General Fund and Housing Revenue Account outturn position for 2014/15.

NOTED

1. The level of savings that had been achieved to date and the savings targets for the coming years.
2. The position with regard to earmarked reserves as set out in section 4 of the report.
3. Members were advised of the continued financial pressures being faced by the Council and, noted the 2016/17 budget and financial outlook update set out in section 6 of the report.
4. The Council continued to achieve a balanced budget and demonstrated sound financial management and the effective use of resources.
5. In response to a question raised, James Rolfe (Director of Finance, Resources and Customer Services) explained the national issue with regard to National Non Domestic Rates (NNDR) set out in section 4.6 of the report, and the potential impact on the Council's finances.

**CABINET - 22.7.2015**

6. With regard to the Medium Term Financial Plan, Members noted the impact of the deferral of the implementation of the Care Act 2014; and, the likelihood of interest rates rising by the end of the year, as recently indicated by the Governor of the Bank of England.

**Alternative Options Considered:** The Medium Term Financial Plan would be updated for the latest Government spending plans.

**DECISION:** The Cabinet

1. Noted the General Fund and Housing Revenue Account (HRA) outturn for 2014/15.
2. Agreed specific changes to reserves as set out in paragraph 4.3 of the report and detailed in the service appendices.
3. Noted the latest position regarding the 2016/17 Medium Term Financial Plan and budget outlook as reported in section 6 of the report.

**Reason:** To ensure that Members were aware of the outturn position for the authority including all major variances that had contributed to the outturn position. Cabinet needed to manage the 2016/17 financial planning process with particular regard to continuing reductions in public spending.

**(Key decision – reference number 4103)**

**7**

**CAPITAL OUTTURN 2014-15**

Councillor Andrew Stafford (Cabinet Member for Finance and Efficiency) introduced the report of the Director of Finance, Resources and Customer Services (No.25) informing Members of the capital investment undertaken in 2014/15, and the way in which it had been funded.

NOTED

1. That the report showed that in 2014/15 the Council's capital expenditure had amounted to £129.8m compared with the latest programme of £161.6m. The resulting favourable variance of £31.8m was comprised of £1.9m Housing projects and £29.9m of General Fund projects. This was mainly due to re-profiling of schemes where the resources would be carried forward to 2015/16 including £11.7m in respect of Meridian Water for the purchase of land in early April.
2. The Council's ambitious capital programme and the significant projects that had been undertaken as set out in the report and highlighted to Members at the meeting.

**Alternative Options Considered:** None stated.

**CABINET - 22.7.2015**

**DECISION:** The Cabinet agreed that

1. The achievements and improved outcomes resulting from the Council's investments in capital projects be noted.
2. The funding of the Council's capital expenditure for 2014/15 as set out in paragraph 5.3 of the report be agreed.
3. The outturn for the Council's prudential indicators, set out in section 6 of the report, be noted.

**Reason:** To inform Members of the final position on capital expenditure and financing for the year and to note the prudential indicators.

**(Key decision – reference number 4104)**

**8**

**ANNUAL TREASURY MANAGEMENT OUTTURN REPORT 2014/15**

Councillor Andrew Stafford (Cabinet Member for Finance and Efficiency) introduced the report of the Director of Finance, Resources and Customer Services (No.26) reviewing the activities of the Council's Treasury Management function over the financial year ended 31 March 2015.

NOTED

1. The key points set out in the report as summarised in section 1.2 of the report. Whilst the level of total debt outstanding and net borrowing had increased slightly, there were no issues for concern and the Council was within its authorised borrowing limits.
2. The Council's treasury management strategy was creative and innovative but also prudent and well-managed.

**Alternative Options Considered:** None. This report was required to comply with the Council's Treasury Management Policy statement, agreed by Council in February 2014.

**DECISION:** The Cabinet agreed to accept the Treasury outturn report.

**Reason:** To inform the Council of the Treasury Management performance in the financial year 2014/15.

**(Non key)**

**9**

**QUARTERLY CORPORATE PERFORMANCE REPORT**

Councillor Achilleas Georgiou (Deputy Leader) introduced the report of the Chief Executive (No.27) outlining the progress made towards delivering the identified key priority indicators for Enfield.

CABINET - 22.7.2015

NOTED

1. That the report provided the latest available performance data at the end of May 2015, although the majority of indicators showed performance at the end of quarter four 2014/15.
2. That 80 performance indicators were being reported, of which 77 had targets. Of these, 52 (67.5%) were at green; 14 (18.2%) were at amber; and 11 (14.3%) were at red.
3. A number of specific performance indicators were drawn to Members' attention including: all performance indicators relating to finance were green; the Council was on target for the percentage of persistent absence in state funded secondary schools; the good attendance levels on sporting activities which would help to tackle the issue of childhood obesity; and, the green target for the percentage of 16 to 19 year olds who were not in education, employment or training (NEET). There were a number of good results within the performance indicators although it was recognised that there was still work to be done on a number of areas.
4. A discussion followed and Members raised a number of issues for further consideration. The current employment rates in Enfield were noted. Whilst there had been improvements in recent years there was still further improvement to be made in this area.
5. Members discussed the continuing issue of tackling childhood obesity and highlighted the related concern of the high level of dental decay in children. Discussions had taken place regarding the potential fluoridisation of water but it was noted that there were significant difficulties faced in London and, the areas served by London, in introducing such a measure, as it would require the agreement of all areas served by London's water supply. Members were advised of a programme currently in place of dental varnishing to prevent child tooth decay. Members recognised that there were long-term lifestyle issues to be addressed in tackling such matters.
6. Members' attention was drawn to the indicator relating to stage one council complaints scheme, and noted that there had been a decline in performance levels. Councillor Stafford requested further information on this indicator and the measures that were being taken to improve current performance levels.

**Alternative Options Considered:** Not to report regularly on the Council's performance. This would make it difficult to assess progress made on achieving the Council's main priorities and to demonstrate the value for money being provided by Council services.

**DECISION:** The Cabinet agreed to note progress made towards delivering the identified key priority indicators for Enfield.

**Reason:** To update Cabinet on the progress made against all key priority performance indicators for the Council.

**(Key decision – reference number 4167)**

**10**

**CONTRACTING WITH LEE VALLEY HEAT NETWORK FOR PROVISION OF HEAT ON ENFIELD'S HOUSING ESTATES**

Rob Leak (Chief Executive) advised Members that Report No.28 – Contracting with Lee Valley Heat Network for the Provision of Heat on Enfield's Housing Estates had been deferred to a future Cabinet meeting. There were a number of items currently under negotiation and more information would therefore be available for Members' consideration at a future meeting.

**11**

**FUTURE NURSING AND RESIDENTIAL DEMENTIA CARE PROVISION AT HONEYSUCKLE HOUSE**

Bindi Nagra (Assistant Director Strategy and Resources, Health, Housing and Adult Social Care) in the absence of Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care), introduced the report of the Director of Health, Housing and Adult Social Care (No.29) outlining proposals for the future nursing and residential dementia care provision at Honeysuckle House.

NOTED

1. That Report No.32 also referred, as detailed in Minute No.21 below.
2. That Honeysuckle House comprised of 30 beds for people with dementia in need of nursing care. Care UK had managed Honeysuckle House for a number of years.
3. The background to the procurement process was highlighted for Members' consideration, as detailed in the report. Following long and complex negotiations the Council had now reached agreement with Care UK for continued provision of nursing and residential dementia care services as outlined in the part one and part two reports (Minute No.21 below also referred).
4. In discussion, Members requested that a progress report also be presented to Cabinet when appropriate on the progress of the re-provision project on the site of the former Elizabeth House. A report had previously been considered by the Cabinet on this issue at its meeting held on 17 June 2015.

**Alternative Options Considered:** NOTED that a risk and contingency workshop had been held in March 2014 which had explored a range of

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options consistent with the long-term options as part of the original Cabinet decision in June 2013, as set out in section 4 of the report.

**DECISION:** The Cabinet agreed that

1. Approval be given to issue a three year interim contract to Care UK, subject to satisfactory performance being maintained. This interim contract should be for a two (2) year initial term with an option to extend for one (1) further year.
2. The interim contract would be consistent with the outcome of recent negotiations that were detailed in the accompanying part two report (Minute No.21 below refers).
3. Definitive long-term recommendations for future care provision at Honeysuckle House be brought before Cabinet for approval for its meeting in October 2015; as also stated in the accompanying part 2 report (Minute No.21 below refers).

**Reason:** The detailed reasons for the recommendations were set out in section 5 of the report. The recommendations represent the most financially sustainable means of securing much-needed supply at rates that were below the market average for residential nursing dementia care services.

**(Key decision – reference number 4159)**

**12**

**AWARD OF CONTRACT FOR ENFIELD INTEGRATED SEXUAL HEALTH COMMUNITY SERVICES**

Councillor Nneka Keazor (Cabinet Member for Public Health and Sport) introduced the report of the Director of Health, Housing and Adult Social Care (No.30) seeking approval to the award of contract for Enfield Integrated Sexual Health Community Services.

NOTED

1. That Report No.33 also referred, as detailed in Minute No.22 below.
2. The tender process that had been completed for the provision of the Enfield Integrated Sexual Health Community Services contract as set out in the report. The process had been thorough and transparent. The new contract would provide for increased access to services in the Borough from a number of sites.

**Alternative Options Considered:** NOTED that there were no alternative options to tendering externally as Enfield Council had been unable to directly provide such a specialist service in-house within a competitive price range. There had been no option to extend the existing contracts as this would leave the Council vulnerable to challenge as the opportunity to extend had not been detailed during the tender process. Additionally, the Council could not report

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on adequate performance and value from the existing contractor that had been transferred from the NHS.

**DECISION:** The Cabinet agreed to

1. Note that the tender process had adhered to Corporate Procurement Procedures, EU Procurement Regulations and the new contract would afford the Council with on-going year on year performance and value for money benefits.
2. Note the procurement process and endorsed the award of the contract to the preferred bidder, as outlined in part 2 of this report (No.33, minute number 22 below refers), for an initial period of three (3) years, five (5) months with the option to apply extensions on a two (2) yearly basis rolling up to four (4) further years.

**Reason:** NOTED the detailed reasons for the recommendations as set out in section 5 of the report.

**(Key decision – reference number 4160)**

**13**

**ENFIELD RESIDENTS' PRIORITY FUND**

Councillor Yasemin Brett (Cabinet Member for Community Organisations and Culture) introduced the report of the Chief Executive (No.31) outlining the recommendations of the Enfield Residents' Priority Fund Cabinet Sub-Committee.

NOTED

1. The success of the fund; over the four years, more than 750 projects worth £6.1m had been devised by residents working with ward councillors. Councillor Brett extended her thanks and appreciation to the members of the Cabinet Sub-Committee and the officers who had supported it for the benefit of community led projects and developments within the Borough's wards.
2. The funding had now come to an end and the Cabinet Sub-Committee had made a recommendation on the preferred way forward to deal with the small amount of unallocated funding from 2014/15, as set out in the report. This represented the most viable and transparent way forward, as detailed in decisions 1 and 2 below.

**Alternative Options Considered:** To continue with the Enfield Residents' Priority Fund until the funding had been allocated. It was felt that, given the small amount of money and the amount of officer and Member time to effectively deliver the programme, this was not feasible.

**DECISION:** The Cabinet agreed to approve



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1. The closure of the Enfield Residents' Priority Fund (ERPF) and that the £63,115 unallocated funding from the 2014/15 ERPF be returned to the General Fund.
2. Following decision 1 above, that £63,115 be redirected to Environment and Regeneration to fund additional environmental improvements to be delivered in the wards (as directed by the ward councillors) for the unallocated ward funding as set out in Appendix 1 of the report. An earmarked reserve will be set up and managed by the Director of Regeneration and Environment.

**Reason:** To provide clear direction.  
(Non key)

**14**

**CABINET AGENDA PLANNING - FUTURE ITEMS**

NOTED, for information, the provisional list of items scheduled for future Cabinet meetings.

**15**

**ISSUES ARISING FROM THE OVERVIEW AND SCRUTINY COMMITTEE**

NOTED, that no issues had been submitted for consideration at this meeting.

**16**

**MINUTES**

**AGREED** that the minutes of the previous meeting of the Cabinet held on 17 June 2015 be confirmed and signed by the Chair as a correct record.

**17**

**MINUTES OF ENFIELD RESIDENTS' PRIORITY FUND CABINET SUB-COMMITTEE**

NOTED, for information, the minutes of a meeting of the Enfield Residents' Priority Fund Cabinet Sub-Committee held on 1 July 2015.

**18**

**ENFIELD STRATEGIC PARTNERSHIP UPDATE**

NOTED that there were no written updates to be received at this meeting.

**19**

**INFORMATION UPDATES**

A number of information updates were provided by Members as follows:

1. **Devolution to London**

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Councillor Doug Taylor (Leader of the Council) advised Members of the continuing discussions that were taking place with London Councils, the Mayor of London and the Secretary of State on how to increase the level of devolution of services to London. The progress made in other areas of the country was noted as was the complexity of the issues for London.

Discussions would continue on a range of issues to explore the opportunities for increased devolution, and to address the difficulties currently being faced. The potential for the future delivery of services at lower cost was recognised. Areas under discussion included those relating to employment and skills such as Job Centre Plus; and, housing and, health and adult social care services.

**2. Additional and Selective Licensing Scheme**

Councillor Ahmet Oykenner (Cabinet Member for Housing and Housing Regeneration) made the following statement to Cabinet:

“On Thursday, 9<sup>th</sup> July, I announced that the Court of Appeal had granted Enfield permission to appeal the judgment that quashed the decisions taken in April and November 2014, to implement a borough wide Additional and Selective Licensing Scheme.

The decision to grant permission to appeal further supports our view that the appeal was well founded.

Counsel’s Advice has been taken on the merits and the likely success of proceeding with an appeal at this stage, and how this would impact on the Council’s ability to lawfully implement a scheme. We have had to consider the length of time the judicial review process has taken and whether the original evidence base and our reasons for the basis of a scheme are still applicable.

We are also required to address the new legal reforms. From 1st April 2015, two changes were made to the Housing Act 2004 that significantly impacts on how local authorities implement selective licensing schemes.

The introduction of the Selective Licensing of Houses (Additional Conditions) England Order 2015 has extended the eligibility criteria to include poor property conditions, high levels of inward migration, deprivation and crime. These conditions specified in the Order are in addition to the two sets of general conditions contained in the Act (S80 Housing Act 2004) – low housing demand or a prevalence of anti-social behaviour in the private rented sector. Furthermore, the general approval has been amended preventing the implementation of borough wide selective licensing schemes without the prior approval of the Secretary of State.

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The Council may be deemed to be acting unreasonably if it fails to take into consideration any procedural requirements stipulated in this new legislative reform.

Furthermore, we have regard to the possibility that the Court of Appeal process may be lengthy and prolonged.

In the light of these issues, I have asked Officers to review the evidence base for selective licensing in the private rented sector including single family rented properties and in relation to additional licensing of HMOs not already subject to mandatory licensing against the new legislative framework with particular reference to the various options and existing measures available to the council. This will allow us to consider how we wish to proceed in addressing any emerging issues and how we can best improve the quality of the private rented sector in Enfield.

I reiterate my concerns about increasing areas of privately rented properties in the borough which may not be of adequate standards. My intent is to see an improvement in the management of these properties and a reduction of levels of anti-social behaviour, to ensure good quality properties, respect for the neighbourhoods, while maintaining a good relationship with responsible landlords”.

**3. Death of Former Leader of Haringey Council**

Councillor Doug Taylor (Leader of the Council) was sorry to inform Members of the recent death of Councillor George Meehan, former Leader of Haringey Council. Cabinet Members extended their condolences to his family.

**20**

**DATE OF NEXT MEETING**

NOTED

1. That the next meeting of the Cabinet was scheduled to take place on Wednesday 16 September 2015 at 8.15pm.
2. That a provisional meeting had been scheduled for 12 August 2015 should any urgent matters arise for Cabinet consideration over the summer period which could not await the next scheduled meeting. Councillor Doug Taylor (Leader of the Council) confirmed that at the present time no August Cabinet meeting would be required.

**21**

**EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** in accordance with Section 100(A) of the Local Government Act 1972 to exclude the press and public from the meeting for the items listed on

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part 2 of the agenda on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 (information relating to the financial or business affairs of any particular person (including the authority holding that information) of Part 1 of Schedule 12A to the act (as amended by the Local Government (Access to Information) (Variation) Order 2006).

**22**

**FUTURE NURSING AND RESIDENTIAL DEMENTIA CARE PROVISION AT HONEYSUCKLE HOUSE**

Bindi Nagra (Assistant Director Strategy and Resources, Health, Housing and Adult Social Care) in the absence of Councillor Alev Cazimoglu (Cabinet Member for Health and Social Care) introduced the report of the Director of Health, Housing and Adult Social Care (No.32).

NOTED

1. That Report No.29 also referred as detailed in Minute No.11 above.
2. The background to the previous tendering process and the negotiations which had since taken place with Care UK as detailed in the report. The potential medium to long-term proposals and the recommendation to bring forward a report to the October Cabinet meeting on the future of Honeysuckle House were noted.
3. The recommendations being presented to Members this evening would secure the on-going management of the home over the next three years.
4. The potential financial implications set out in section 6.1.3 of the report.
5. The detailed contract prices set out in section 3 of the report and the background information to this. It was noted that Councils were not permitted to run nursing homes.
6. The legal implications set out in section 6 of the report and the potential implications for the Council.

**Alternative Options Considered:** NOTED the alternative options considered as set out in section 4 of the report, containing exempt information.

**DECISION:** The Cabinet agreed that the content of the report be approved and noted the requirement to bring forward a recommendation to Cabinet in October 2015 on the future of Honeysuckle House as detailed in section 5.2 of the part one report (Minute No.11 above refers).

**Reason:** NOTED the reasons for the recommendations as set out in section 5 of the report containing exempt information. The recommendations represent the best value to the Council in comparison to the other available options.

**(Key decision – reference number 4159)**

23

**AWARD OF CONTRACT FOR ENFIELD INTEGRATED SEXUAL HEALTH COMMUNITY SERVICES**

Councillor Nneka Keazor (Cabinet Member for Public Health and Sport) introduced the report of the Director of Health, Housing and Adult Social Care (No.33).

NOTED

1. That Report No.30 also referred, as detailed in Minute No.12 above.
2. The details of the completion of the procurement process for the award of contract as set out in full in the report. The contract was initially for a period of 3 years 5 months, as outlined in the report.
3. A detailed discussion took place on the proposed locations for the service provision. It was noted that the clinics would provide a range of health services. Members highlighted the need for discussions to take place with appropriate organisations in the locality of the proposed clinics including for example, schools and the Enfield Charitable Trust. The intention was to maximise the use of facilities in the Borough and deter residents from using out of borough services for which the Council was charged.
4. The detailed evaluation of the tenders received and the reasons for the chosen provider which represented the best value overall per level of service provided. The detailed cost breakdowns were noted.
5. The importance of monitoring the success of the contract as it progressed. Cabinet suggested that this matter be considered by a Scrutiny working group at the appropriate time.

**Alternative Options Considered:** As detailed in Report No.30, Minute No. 12 above refers.

**DECISION:** The Cabinet agreed to note the additional information contained within the part two report in support of the part one report recommendations and approved the award on the contract to the preferred bidder as set out in the report.

**Reason:** As detailed in Report No.30, Minute No. 12 above refers.  
**(Key decision – reference number 4160)**

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## LOCAL PLAN CABINET SUB-COMMITTEE - 7.7.2015

**MINUTES OF THE MEETING OF THE LOCAL PLAN CABINET SUB-COMMITTEE  
HELD ON TUESDAY, 7 JULY 2015****COUNCILLORS**

**PRESENT** Ayfer Orhan, Ahmet Oykenner, Alan Sitkin and Daniel Anderson

**OFFICERS:** Joanne Woodward (Head of Strategic Planning and Design), Natalie Broughton (Planning Policy Team Leader), Lauren Laviniere (Principal Planning Officer) and Gerry Ansell (Principal Planning Officer), Jane Creer (Secretary)

**ALSO ATTENDING:** Councillor George Savva (Associate Cabinet Member)  
Mr Jeff Lever and Ms Evelyn Ryan on behalf of Pinkham Way Alliance  
Ms Esther Kurland, Chair, Hadley Wood Neighbourhood Planning Forum

**1****WELCOME AND APOLOGIES FOR ABSENCE**

The Chair welcomed everyone to the meeting.

Apologies for absence were received from Councillor Bambos Charalambous and Councillor Vicki Pite.

Ian Davis (Director of Regeneration and Environment) was not in attendance due to his role as an environmental advisor to the North London Waste Authority.

**2****DECLARATIONS OF INTEREST**

Councillor Anderson declared a non-pecuniary interest in Report No. 38 - Draft North London Waste Plan – Agreement for Consultation as he served as the Council nominated representative on the North London Waste Authority, and as a representative on the North London Waste Authority Planning Members Group (Minute No. 6 below refers).

Councillor Sitkin and Councillor Oykenner declared that they were Directors of Lee Valley Heat Network as a non-pecuniary interest in relation to Report No. 38 Draft North London Waste Plan – Agreement for Consultation (Minute No. 6 below refers).

**3****URGENT ITEMS**

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NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012. These requirements state that agendas and reports should be circulated at least five clear days in advance of meetings.

**4**

**ORDER OF THE AGENDA**

**AGREED** that the order of the agenda be varied to accommodate members of the public in attendance at the meeting. The minutes follow the order of the meeting.

**5**

**REVISIONS TO MEMORANDUM OF UNDERSTANDING BETWEEN THE NORTH LONDON BOROUGH'S PREPARING THE NORTH LONDON WASTE PLAN**

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Director of Regeneration and Environment (Report No. 36) seeking approval of the Revised Memorandum of Understanding between the north London boroughs.

NOTED

1. Receipt of a deputation from Mr Jeff Lever and Ms Evelyn Ryan on behalf of Pinkham Way Alliance, submitted in writing and circulated to Members in advance of the meeting. Members were requested to adopt three amendments before approving the Memorandum of Understanding.
2. Pinkham Way Alliance requested new paragraphs at the end of paragraph 8.3 in respect of production and publication of minutes of Planning Officers Group (POG), Heads of Planning (HOP) and Planning Members Group (PMG) meetings. Officers had noted the points made, but advised that this concerned detailed operational matters and was not necessarily a level of detail that is relevant for inclusion in the Memorandum of Understanding.
3. Pinkham Way Alliance requested deletion of clause 12 of the Memorandum of Understanding. Officers advised that the Council was still considering its legal position on this matter in conjunction with the six other London boroughs in order to reach agreement on clause 12. The Chair agreed to work with the Head of Strategic Planning and Design to organise meetings with the six boroughs to discuss this.
4. Pinkham Way Alliance requested that the NLWP Principal Planning Officer be added to the Organisational Arrangements chart. Officers noted that that the NLWP Principal Planning Officer was currently in place but this change was not considered a critical change.



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5. Clarification by officers that the Memorandum of Understanding had to be in a form agreed by each borough, and they recommended that the Cabinet Member for Economic Regeneration and Business Development approve any further changes.
6. The response on behalf of Pinkham Way Alliance. It was considered that had minutes of meetings been more widely disseminated previously, failure at the examination in public stage could have been prevented. They still requested their amendments be included if possible, and the necessity for clause 12 was questioned.
7. Members thanked Pinkham Way Alliance for their interest and that their views were received sympathetically. Councillor Sitkin would be involved in further changes to the Memorandum of Understanding.

**Alternative Options Considered:**

None. A signed Memorandum of Understanding is already in effect, if this is not revised, details contained within the agreement would be out of date.

**DECISION:** The Cabinet Sub-Committee agreed:

- a) to approve the Revised Memorandum of Understanding between the north London boroughs (set out in Appendix 1 of the report);
- b) to agree that any further changes be approved by the Cabinet Member for Economic Regeneration and Business Development.

**Reason:**

Revising the NLWP Memorandum of Understanding will ensure that the legal basis for delivering the Waste Plan is up to date.  
(Key Decision – reference number 4147)

**6**

**DRAFT NORTH LONDON WASTE PLAN - AGREEMENT FOR CONSULTATION**

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Director of Regeneration and Environment (Report No. 38) seeking approval of the draft North London Waste Plan (NLWP).

**NOTED**

1. Receipt of a deputation from Mr Jeff Lever and Ms Evelyn Ryan on behalf of Pinkham Way Alliance, submitted in writing and circulated to Members in advance of the meeting. Members were requested to approve the draft NLWP, subject to the removal of Area A22-HR Friern Barnet Sewage Works (LEA 4).

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2. Pinkham Way Alliance questioned whether all sites in the plan had been taken into account to see if they complied with planning policies. Officers responded regarding the appropriate criteria for this level of document. The sites and areas assessment criteria were set out on page 62 of the draft NLWP.
3. The Chair clarified that at this meeting, approval was being sought for the draft plan to be put for public consultation.
4. Pinkham Way Alliance stressed that the Pinkham Way area was a highly valuable site for nature conservation and unsuitable for a waste plant or waste transfer station. A decision on the site's designation from LB Haringey as the relevant planning authority was awaited, and the site should therefore not be included in the draft plan. They considered that a plan which included the Pinkham Way area would not pass the examination in public, and asked that Members question any inclusion of the site.
5. The response of officers that the deputation was noted. It was confirmed that all inclusions in the draft plan followed an extensive site search and assessment of all sites identified at this stage for consultation. The document was being recommended for approval as a draft for consultation at the first stage. This would offer the local community and stakeholders the opportunity to give their views. A submission version would then be proposed. A decision by LB Haringey on the Pinkham Way site designation would be made in advance of the waste plan preparation.
6. Councillor Sitkin noted the points made and confirmed he would be involved in further changes to the draft NLWP.

**Alternative Options Considered:**

1. The north London Boroughs, as Waste Planning Authorities (WPAs) are required to prepare a Waste Local Plan. Article 28 of the European Union (EU) Waste Framework Directive states that all member states must prepare a Waste Management Plan. The National Waste Management Plan for England, supported by the National Planning Policy for Waste (NPPW), identify that the National Waste Management Plan will be supported by each WPA's Waste Local Plan and as such it is a statutory requirement to prepare this document.
2. The London Plan apportions an amount of waste to each borough that must be managed in their areas. Local Plan documents are required to be in general conformity with the London Plan. The NLWP demonstrates how London Plan requirements will be met.
3. In line with the National Planning Policy Framework to ensure the NLWP is justified, a separate Options Appraisal report tests a range of options to demonstrate that the North London Boroughs have considered reasonable alternatives and that Plan follows the most appropriate strategy.

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**DECISION:** The Cabinet Sub-Committee agreed:

- a) to approve the draft North London Waste Plan (set out in Appendix 1 of the report) for public consultation;
- b) to agree that any further minor changes to the draft NLWP can be approved by the Cabinet Member for Economic Regeneration and Business Development.

**Reason:**

1. The preparation of a Waste Local Plan is necessary to meet statutory requirements transposed down from the EU.
2. The Mayor's London Plan requires boroughs, as part of preparing their Local Plans, to allocate sufficient land and identify waste management facilities to meet waste apportionment targets. Enfield's Local Development Scheme (2013-2016) commits to this objective being met through the preparation of the NLWP.

(Key Decision – reference no. 4071)

**7**

**DESIGNATION OF (A) HADLEY WOOD NEIGHBOURHOOD PLANNING FORUM AND (B) HADLEY WOOD NEIGHBOURHOOD PLANNING AREA**

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Director of Regeneration and Environment (Report No. 35) seeking approval of the application for the Hadley Wood Neighbourhood Planning Forum and approval of the parts of the Hadley Wood Neighbourhood Planning Area as depicted in Drawing 6697B at Appendix 1 of the report.

**NOTED**

1. Introduction by Gerry Ansell, Principal Planning Officer, confirming that this matter represented the first step in the process for neighbourhood planning. If approval was given for these proposals then this would give the forum neighbourhood planning powers as described in paragraph 3.1 of the report. An application for the neighbourhood forum and area was validated in March 2015 and was subject to public consultation which ran from 15/04/15 to 27/05/15. Consultation responses were listed in Appendix 2 of the report. The report detailed officers' evaluation. Officers considered that the Hadley Wood Neighbourhood Planning Forum met the relevant tests set out in legislation and national planning practice guidance. The Neighbourhood Planning Area application was subject to officers' analysis. It was concluded that the core area was sound, but there were concerns about some of the boundaries as detailed in part 4 of the report. The area considered acceptable was set out in Appendix 1 of the report. It was therefore recommended that the sub-committee refuse the application for the Hadley Wood Neighbourhood Planning Area as submitted, but approve

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the parts of the neighbourhood area as depicted in Appendix 1 of the report.

2. The Chair invited comments from Ms Esther Kurland, Chair, Hadley Wood Neighbourhood Planning Forum. She advised that the boundaries submitted had been agreed at a vote by the Forum, but that she did not object to the revisions proposed by officers.
3. Councillor Orhan suggested that a deferral of the decision may be appropriate, to give an opportunity for further discussions.
4. The Cabinet Sub-Committee agreed a brief adjournment of the meeting to allow Members to receive advice from officers.
5. When the meeting resumed, further clarification was received from Esther Kurland and officers on the proposed boundaries of the neighbourhood planning area.
6. The officers' recommendations were supported by the Cabinet Sub-Committee with one abstention.

**Alternative Options Considered:**

1. It was understood from the applicants that alternatives have been considered and discussed in drawing up their proposals. For example the Forum submission states:

*"We did approach the Coombe Close Residents Association, who represent people living on the eastern part of Cockfosters Road and the residential streets that run north from it to the golf course to see if they wished to be included in our area. Unfortunately they had not indicated a preference to date so we have not been able to included [sic] them."*

2. In assessing this application with respect of the neighbourhood area legislation provides that *"the authority must exercise their power of designation so as to secure that some or all of the specified area forms part of one or more areas designated (or to be designated) as neighbourhood areas."*
3. In other words if there are elements of the areas that are not acceptable then Council may designate part of the area. As can be seen from the recommendation an alternative boundary is recommended for designation.

**DECISION:** The Cabinet Sub-Committee agreed:

- a) to approve the application for the Hadley Wood Neighbourhood Planning Forum;
- b) to refuse the application for the Hadley Wood Neighbourhood Planning Area as submitted for the following reason:

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The boundaries encompassing the West Lodge Park Hotel and grounds, Slopers Pond Farm and an area to the east of Cockfosters Road (south of Ferny Hill) would encroach into farm land and open green belt and do not include boundaries that have a clear relationship with the main settlement at Hadley Wood. Moreover, insufficient justification has been provided to support these areas being included within the neighbourhood area. Such arrangements will result in harm to the interests of providing an appropriate planning framework for the area and the delivery of sustainable development;

c) to approve the parts of the neighbourhood area as depicted in Drawing 6697B at Appendix 1 of the report.

**Reason:**

Conclusion on the Neighbourhood Planning Forum

Having regard to the criteria for determining the Forum, officers are satisfied that the Hadley Wood Neighbourhood Planning Forum is an appropriate body under section 61F(5) of the Town and Country Planning Act 1990.

Conclusions on the Neighbourhood Planning Area

As proposed the neighbourhood area is considered (in part) to be unacceptable by virtue of its extension beyond areas having a clear boundary and relationship with the main area. Notwithstanding this the proposed area is considered, in general, to be basically sound. In line with government guidance it would be appropriate for the Council to use its powers to allow those parts of the application area that are suitable. These are proposed as a revised boundary and depicted in Drawing 6697B at Appendix 1 of the report.

(Key Decision – reference no. 4075)

**8**

**MEMORANDUM OF UNDERSTANDING BETWEEN THE NORTH LONDON WASTE PLAN BOROUGHES AND THE LONDON LEGACY DEVELOPMENT CORPORATION**

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Director of Regeneration and Environment (Report No. 37) seeking approval of the Memorandum of Understanding with the London Legacy Development Corporation (LLDC).

**NOTED**

1. Introduction by Lauren Laviniere, Principal Planning Officer, confirming that the LLDC was the planning authority for an area which included parts of Hackney and Waltham Forest and was responsible for planning for waste within their defined area. The Memorandum of Understanding would set out how the boroughs and the LLDC would work together to deliver an effective strategy for waste for North London. Table 2 in Paragraph 13 of the

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Memorandum of Understanding was highlighted, setting out sites potentially suitable for waste management use. The draft NLWP referred to sites included in this Memorandum of Understanding.

2. Officers confirmed that all considerations were set out in the report.

**Alternative Options Considered:**

None. The Duty to Co-operate is a statutory obligation; a Memorandum of Understanding is recognised as an appropriate method of complying with this.

**DECISION:** The Cabinet Sub-Committee agreed:

a) to approve the Memorandum of Understanding with the London Legacy Development Corporation (as set out in Appendix 1 of the report).

**Reason:**

The Memorandum of Understanding with the London Legacy Development Corporation is related to the Duty to Co-operate requirement. It will help inform the content of the NLWP, and will help demonstrate legal compliance when the NLWP is submitted for Examination.

(Key Decision – reference number 4146)

**9**

**MINUTES OF THE MEETING HELD ON 21ST APRIL 2015**

AGREED that the minutes of the Local Plan Cabinet Sub-Committee held on 21<sup>st</sup> April 2015 be approved.

**10**

**DATES OF FUTURE MEETINGS**

NOTED the following future meetings:

Wednesday 15<sup>th</sup> July 2015 at 7:30pm.

Wednesday 9<sup>th</sup> September 2015.

LOCAL PLAN CABINET SUB-COMMITTEE - 15.7.2015

**MINUTES OF THE MEETING OF THE LOCAL PLAN CABINET SUB-COMMITTEE  
HELD ON WEDNESDAY, 15 JULY 2015**

**COUNCILLORS**

**PRESENT** Ahmet Oykenner, Alan Sitkin, Daniel Anderson

**ABSENT** Ayfer Orhan and Bambos Charalambous

**OFFICERS:** Natalie Broughton (Planning Policy Team Leader) and Joanne Woodward (Head of Strategic Planning and Design), Metin Halil (Secretary)

**ALSO ATTENDING:** Councillor George Savva (Associate Cabinet Member)  
Councillor Vicki Pite – (Associate Cabinet Member)

**1  
WELCOME AND APOLOGIES FOR ABSENCE**

The Chair welcomed everyone to the meeting.

Apologies for absence were received from Councillors Bambos Charalambous and Ayfer Orhan.

**2  
DECLARATIONS OF INTEREST**

There were no declarations of interest.

**3  
URGENT ITEMS**

NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012. These requirements state that agendas and reports should be circulated at least five clear days in advance of meetings.

**4  
LOCAL HERITAGE REVIEW UPDATE**

Councillor Alan Sitkin (Cabinet Member for Economic Regeneration and Business Development) introduced the report of the Director of Regeneration and Environment (Report No. 47) providing for information the progress made in the delivery of the Local Heritage Review project.

NOTED

**LOCAL PLAN CABINET SUB-COMMITTEE - 15.7.2015**

1. Introduction by Joanne Woodward, Head of Strategic Planning and Design. Specialist Consultants – Vision Enterprises CLC had been appointed to prepare a Local Heritage Review and Local List for the Borough. Volunteers from the Enfield Society and other organisations would help deliver the project and survey work across the borough has now begun.
2. The current Local List of heritage assets of value to the local historic environment was prepared in 1974 and had been added to over the years. It is separate and in addition to the statutory list, and lists heritage assets of value to the local community.
3. Officers anticipate a draft local list will be published for public consultation in early 2016.
4. Questions responded to by officers:
  - The Council's adopted Development Management Document Policy DMD44 seeks to conserve and enhance heritage assets in the borough, including those on the Local List. There are currently approximately 90 buildings and structures on the list and it is anticipated that more would be identified through the current project.
  - Local volunteers would be surveying the whole borough including the east. Joanne Woodward will provide further detail to the Sub Committee on the distribution of volunteers across the borough.
  - Members questioned how volunteers will be trained. Joanne Woodward explained that the training has been based on best practise advice from Historic England and will cover a wide range of buildings, including potentially, some pubs. It was noted that the Local List is separate to the designation of Conservation Areas across the borough and the List may include buildings or structures within conservation areas.

**Alternative Options Considered:**

No alternative options have been considered. The existing Local List is now out of date in terms of national planning policy and the recasting of the local planning policy through the Local Plan, Historic England guidance and changes in the physical fabric of the borough. An up to date Local List provides clarity on the location of assets and what it is about them that is significant, ensuring that strategic local planning properly takes account of the desirability of their conservation.

**DECISION:** The Cabinet Sub-Committee agreed:

That the Local Plan Cabinet Sub-Committee note the progress made on the Local Heritage Review and Local List, detailed in section 4 of the report.

**Reason:**

The criteria are based on Historic England best practice guidance and will enable the project to be delivered in partnership with the voluntary sector in a



**LOCAL PLAN CABINET SUB-COMMITTEE - 15.7.2015**

cost effective way. To provide an up to date Local Heritage Review and Local List will support the Council's development management decisions.

**5**

**DATE OF NEXT MEETING**

NOTED the date of the next meeting:

Wednesday 9<sup>th</sup> September 2015.

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## **MINUTES OF THE MEETING OF THE ENFIELD COMMUNITY SUPPORT FUND CABINET SUB-COMMITTEE HELD ON THURSDAY, 9TH JULY, 2015**

**MEMBERS:** Councillors Yasemin Brett (Cabinet Member for Community Organisations & Culture), Achilleas Georgiou (Deputy Leader of the Council) and Ahmet Oykenar (Cabinet Member for Housing and Housing Regeneration)

**Officers:**

Shaun Rogan (Head of Policy, Partnerships, Engagement and Consultation), Niki Nicolaou (Third Sector Development Team Manager), Jayne Middleton-Alboyee (Head of Legal), Jacqui Hurst (Secretary)

### **1. APPOINTMENT OF NEW CHAIR**

Councillor Yasemin Brett was appointed as Chair of the Sub Committee for the 2015-16 Municipal Year.

### **2. WELCOME AND APOLOGIES**

The Chair welcomed everyone to the meeting. There were no apologies for absence.

### **3. DECLARATIONS OF INTEREST**

There were no declarations of interest registered in respect of any items on the agenda.

### **4. URGENT ITEMS**

NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information) (England) Amendment Regulations 2002 with the exception of Report No.46 – Enfield Community Support Fund Deferred Applications from 26 March 2015 Meeting (Minute No.5 below refers). These arrangements state that agendas and reports should be circulated at least 5 clear days in advance of meetings.

**AGREED**, that the report be considered at this meeting.

### **5. ENFIELD COMMUNITY SUPPORT FUND FOR 2015-16**

Councillor Yasemin Brett (Cabinet Member for Community Organisations and Culture) introduced the report of the Chief Executive (No.46) presenting the

**ENFIELD COMMUNITY SUPPORT FUND CABINET SUB-COMMITTEE - 9.7.2015**

applications that had been deferred by the Enfield Community Support Fund Cabinet Sub-Committee at its meeting on 26<sup>th</sup> March 2015 to enable further discussions with each of the applicants and, further details to be provided in relation to each application. The Enfield Community Support Fund Cabinet Sub Committee discussed the additional information received and made the decisions set out below.

Shaun Rogan, Head of Policy, Partnerships, Engagement and Consultation and, Niki Nicolaou, Third Sector Development Team Manager, presented the report to Members.

**NOTED**

1. The summary of the applications received as detailed in the report and Appendix A to the report. The total amount requested was £43,518.
2. That additional background information on each of the applications, as previously requested, had been provided to Members of the Sub-Committee.
3. Members considered each of the applications in detail.

**a. Enfield Citizens Advice Bureau (ECSF006) Enfield Turkish Cypriot Association (ECSF019) (£10,000) - Deferred**

Members discussed the joint application bid in detail and noted the changes that had been made following the deferral of the two previous separate bid applications. A number of points of clarification were raised including: the volume of clients, the detailed financial information, the sustainability of the project in respect of volunteer training, clear evidence of collaboration between the two groups.

The Sub-Committee highlighted the need for such services in the Borough and considered the potential for future referrals of appropriate cases to such projects by the Council.

In conclusion, Members agreed that the joint application bid be deferred subject to further clarification on a number of issues highlighted by the Sub-Committee. Members did not have sufficient information to enable an informed decision to be made at this stage, as set out in the decision below. A further meeting of the Sub-Committee would be convened as and when appropriate.

**b. Enfield Carers Centre (ECSF012) (£9,917.68) - Agreed**

As previously requested by the Sub-Committee, a breakdown of expenditure had now been provided which was reviewed by the Members.

**ENFIELD COMMUNITY SUPPORT FUND CABINET SUB-COMMITTEE - 9.7.2015**

Members were content with the additional information which had been provided in support of the bid and agreed that the application be accepted and funding approved, as set out in the decision below.

**c. Radio Enfield (ECSF016) (£6,800) - Agreed**

Members noted the additional information presented in support of the bid application following the previous deferment. The Sub-Committee agreed that the application now be accepted and funding approved, as set out in the decision below.

**d. Turkish Youths of London (ECSF017) (£6,800) – Agreed**

A detailed discussion took place on the additional information provided in support of the application. The monitoring processes in place were outlined in response to questions raised. In conclusion, the Sub-Committee agreed that the application now be accepted and funding approved, as set out in the decision below.

**e. Tamil Relief Centre (ECSF046) (£10,000) – Agreed**

Members considered the additional information in support of the application providing a breakdown of the funding bid. Following detailed discussion, the Sub-Committee agreed that the application now be accepted and funding approved, as set out in the decision below.

**Alternative Options Considered:** That the projects were not considered and the funding was not allocated. This had not been recommended as this would not support the stated aim of building greater capacity and resilience within our communities.

**DECISION:**

1. The Cabinet Sub-Committee following detailed consideration of the applications and the criteria, agreed that the following applications were suitable for funding from the Enfield Community Support Fund:

Bids agreed by the Cabinet Sub-Committee (previously deferred by the Cabinet Sub-Committee at its meeting on 26/03/15)			
Bid Ref	Organisation	Funding Requested	Project Summary
ECSF012	Enfield Carers Centre	£9,917.68	One to one and group advocacy to unpaid carers living or caring for

**ENFIELD COMMUNITY SUPPORT FUND CABINET SUB-COMMITTEE - 9.7.2015**

			someone in Enfield
ECSF016	Radio Enfield	£6,800	Extension of service to North Middlesex Hospital – purchase of equipment
ECSF017	Turkish Youths of London	£6,800	Outreach and capacity building for vulnerable Turkish speaking families 30+ families
ECSF046	Tamil Relief Centre	£10,000	Elders Project

2. The Cabinet Sub-Committee following detailed consideration of the application and the criteria, agreed that the following application be deferred pending further clarification on the issues set out in the minutes above, for consideration at a future meeting of the Enfield Community Support Fund Cabinet Sub-Committee:

Bid Ref	Organisation	Funding Requested	Project Summary
ECSF006 ECSF019	Enfield Citizens Advice Bureau Enfield Turkish Cypriot Association	£10,000	A joint bid submitted requesting funding for advice and information running costs and volunteers

**Reasons for Recommendations:** The projects submitted had been proposed and developed by the voluntary and community sector organisations and community groups of Enfield, to help provide greater support to our communities and so improve the social, economic or environmental wellbeing by tackling local need and deprivation. The projects deferred all support the Council's vision of making Enfield a better place to live and work, delivering fairness for all, growth and sustainability and strong communities. They have been assessed by an officer team to determine their eligibility for consideration by the Cabinet Sub Committee.

**6. MINUTES FROM PREVIOUS MEETING DATED 26TH MARCH 2015**

AGREED that the minutes of the previous meeting of the Sub-Committee held on the 26 March 2015 be approved and signed by the Chair, as a correct record.

**MUNICIPAL YEAR 2015/2016 REPORT NO. 61**

**MEETING TITLE AND DATE:**

Cabinet – 16<sup>th</sup> September  
2015

**REPORT OF:**

Chief Executive

Contact officer and telephone number:

Alison Trew 020 8379 3186

E mail: [alison.trew@enfield.gov.uk](mailto:alison.trew@enfield.gov.uk)

<b>Agenda – Part: 1</b>	<b>Item: 17</b>
<b>Subject:</b> LOCAL LONDON – proposals for North/East London devolution governance	
<b>Wards:</b> All	
<b>Cabinet Member consulted:</b> Cllr. Doug Taylor	

**1. EXECUTIVE SUMMARY**

- 1.1 Eight boroughs, Barking and Dagenham, Enfield, Greenwich, Havering Newham, Redbridge Tower Hamlets and Waltham Forest, members of the Growth Boroughs and/or the North East London Strategic Alliance (NELSA), have joined together to form the LOCAL LONDON partnership.
- 1.2 The Government has indicated that devolved responsibilities to regions and sub-regions will be dependent on there being formalised governance arrangements and new decision-making processes. With this in mind, LOCAL LONDON Leaders and Mayors have outlined a process for formalising governance arrangements.

**2. RECOMMENDATIONS**

- 2.1 Cabinet are asked to note the process for formalising the Local London governance arrangements.

**3. BACKGROUND**

- 3.1 Eight boroughs, Barking and Dagenham, Enfield, Greenwich, Havering Newham, Redbridge Tower Hamlets and Waltham Forest, members of the Growth Boroughs and/or the North East London Strategic Alliance (NELSA), have joined together to form the LOCAL LONDON partnership.
- 3.2 Working across party lines they are developing devolution proposals in six policy areas – business growth, community safety, education and skills, employment, health and social care and housing – that demonstrate where

collaboration and greater powers would bring benefits to residents and drive growth across the north and east London sub-region.

3.3 The Government has indicated that devolved responsibilities to regions and sub-regions will be dependent on there being formalised governance arrangements and new decision-making processes. With this in mind, LOCAL LONDON Leaders and Mayors have outlined a process for formalising governance arrangements.

3.4 It is recommended that.

- I. In principle all boroughs in NELSA and the Growth Boroughs work toward integration into a new alliance called LOCAL LONDON by May 2016
- II. Between now and May 2016 an interim LOCAL LONDON would exist and operate with joint chairs
- III. Chief Executives of the boroughs affected will agree a paper on finance, resource support and scope of the new LOCAL LONDON by December 2015
- IV. In May 2016 following the London Mayoral elections the new LOCAL LONDON will hold its inaugural meeting.

A new single chair will be elected for a 2 year term of office.

- V. In May 2018 following the local government elections a new chair will be elected on a rotational basis and thereafter for 2 years of office.

These proposals will be endorsed by the Leaders and Mayors of the Growth Boroughs and NELSA at their meeting on 18<sup>th</sup> September 2015.

Any LOCAL LONDON partnership agreement that results from this process will be subject to the Council's formal decision - making process.

#### **4. ALTERNATIVE OPTIONS CONSIDERED**

The Local London councils could retain their current informal relationship. However, it is unlikely that Government will consider any devolution of functions and resources without there being a formal governance arrangement.

#### **5. REASONS FOR RECOMMENDATIONS**

Formalising the Local London governance arrangements will place the north and east London sub regional grouping in a stronger position to bid for the devolution of functions and resources to the sub-region or individual boroughs as appropriate.



**6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS**

**6.1 Financial Implications**

The subscription costs have not yet been finalised but will cost between £10,000 - £60,000 p.a. The costs of the subscription will met from an existing corporate budget.

**6.2 Legal Implications**

6.2.1 The Council has power under section 1(1) of the Localism Act 2011 to do anything that individuals generally may do provided it is not prohibited by legislation and subject to Public Law principles. Creating stronger more sustainable communities and building on the local economy are key priorities for the Council. There is no express prohibition, restriction or limitation contained in a statute against use of the power in this way.

6.2.2 In addition, section 111 of the Local Government Act 1972 gives a local authority power to do anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of its functions. The recommendations are in accordance with these powers.

**7. KEY RISKS**

The major risk would be not to agree formal governance arrangements for Local London, as this would mean that the Government would not consider devolving functions and resources to the north and east sub-regional grouping.

**8. IMPACT ON COUNCIL PRIORITIES**

**Fairness for All, Growth and Sustainability, Strong Communities**

A formalised Local London partnership will be able to present compelling business cases that demonstrate that local councils are best placed to design and deliver services that best meet our residents' needs and address local deprivation and inequality; deliver increased housing and encourage business growth and lobby for improved transport; and ensure that our residents feel safe and have improved health.

**9. EQUALITIES IMPACT IMPLICATIONS**

Corporate advice has been sought in regard to equalities and an agreement has been reached that an equalities impact assessment is not relevant for the approval of this report. Equalities impact assessments will be undertaken when the formal partnership arrangements have been developed.

**10. PERFORMANCE MANAGEMENT IMPLICATIONS**

A Local London performance management framework will be developed when the partnership has been formalised

**11. PUBLIC HEALTH IMPLICATIONS**

Improving the health and wellbeing of all residents in North East London is one of Local London's priorities and will enable better promotion of the strong case to Government and other public bodies for breaking down organisational boundaries, greater collaboration and gaining more control over particular funding streams.

**Background Papers**

None